

EU DECISION-MAKING: PROCEDURE AND INFLUENCE

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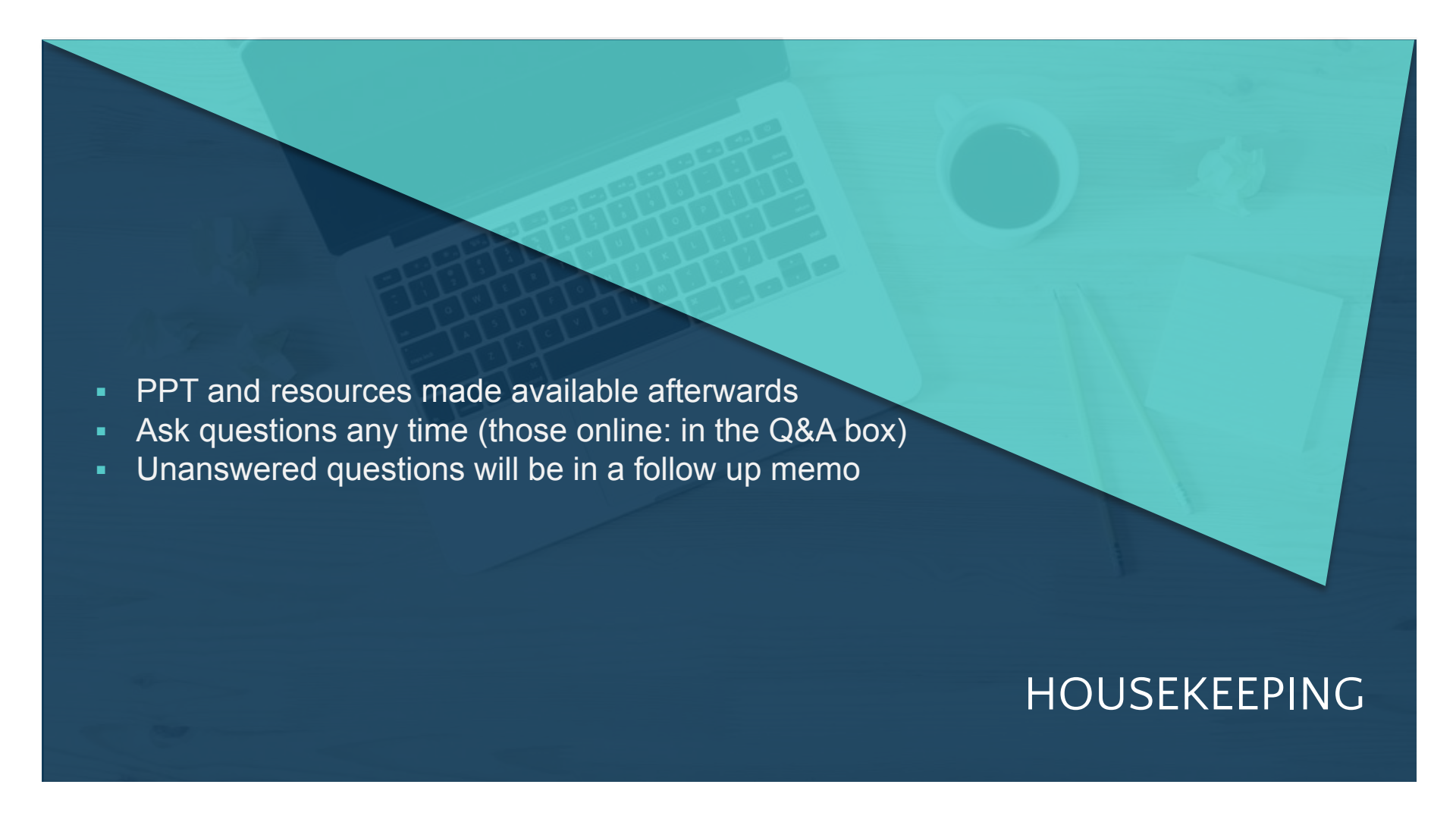
Public Affairs Council



Connect with me: [linkedin.com/in/andras-baneth](https://www.linkedin.com/in/andras-baneth)

- 
- The background of the slide features a teal-tinted image of the European Parliament building in Brussels, with several European Union member state flags flying in the foreground. The image is partially obscured by a dark blue diagonal shape that cuts across the bottom right corner.
- **How to influence decision-making:** European Commission, Council and Parliament
 - **Trilogues:** Timeline, participants, information sources and lobbying
 - **Comitology:** implementing and delegated acts

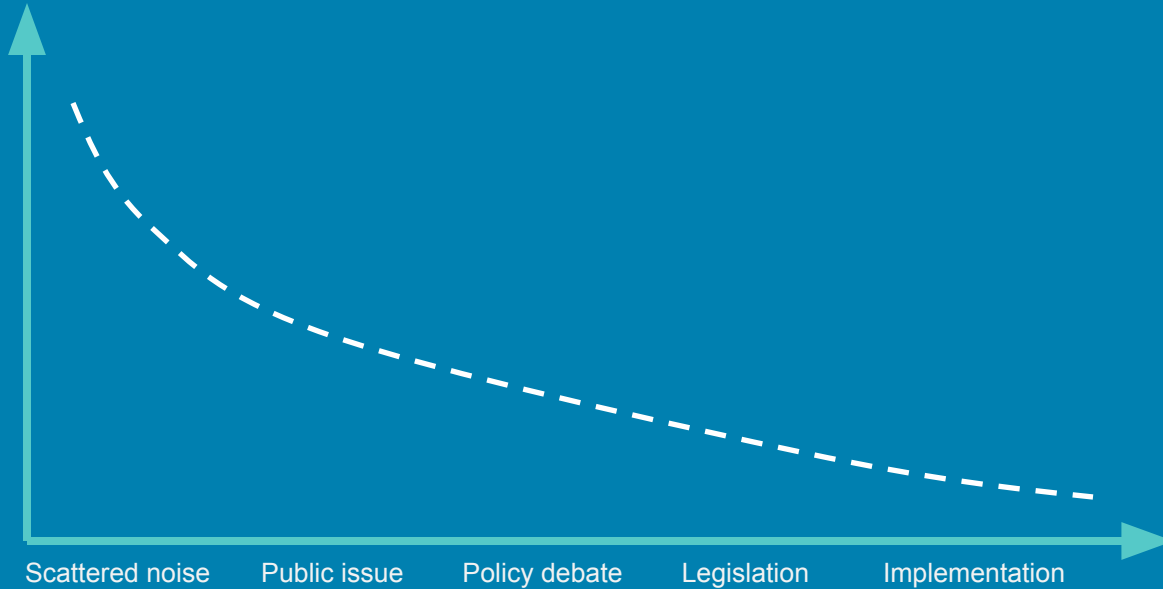
AGENDA FOR TODAY

- 
- PPT and resources made available afterwards
 - Ask questions any time (those online: in the Q&A box)
 - Unanswered questions will be in a follow up memo

HOUSEKEEPING

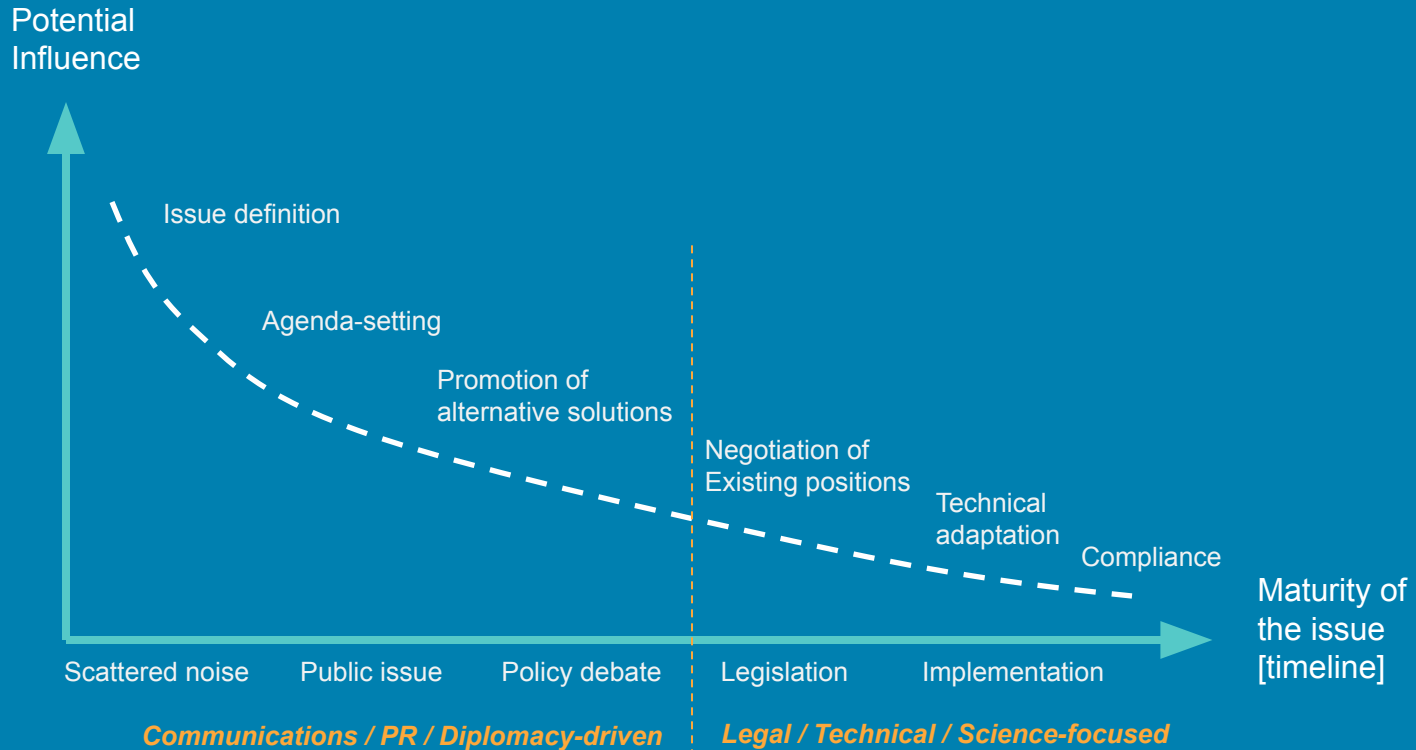
WHAT CAN YOU ACHIEVE... AND WHEN?

Potential
Influence



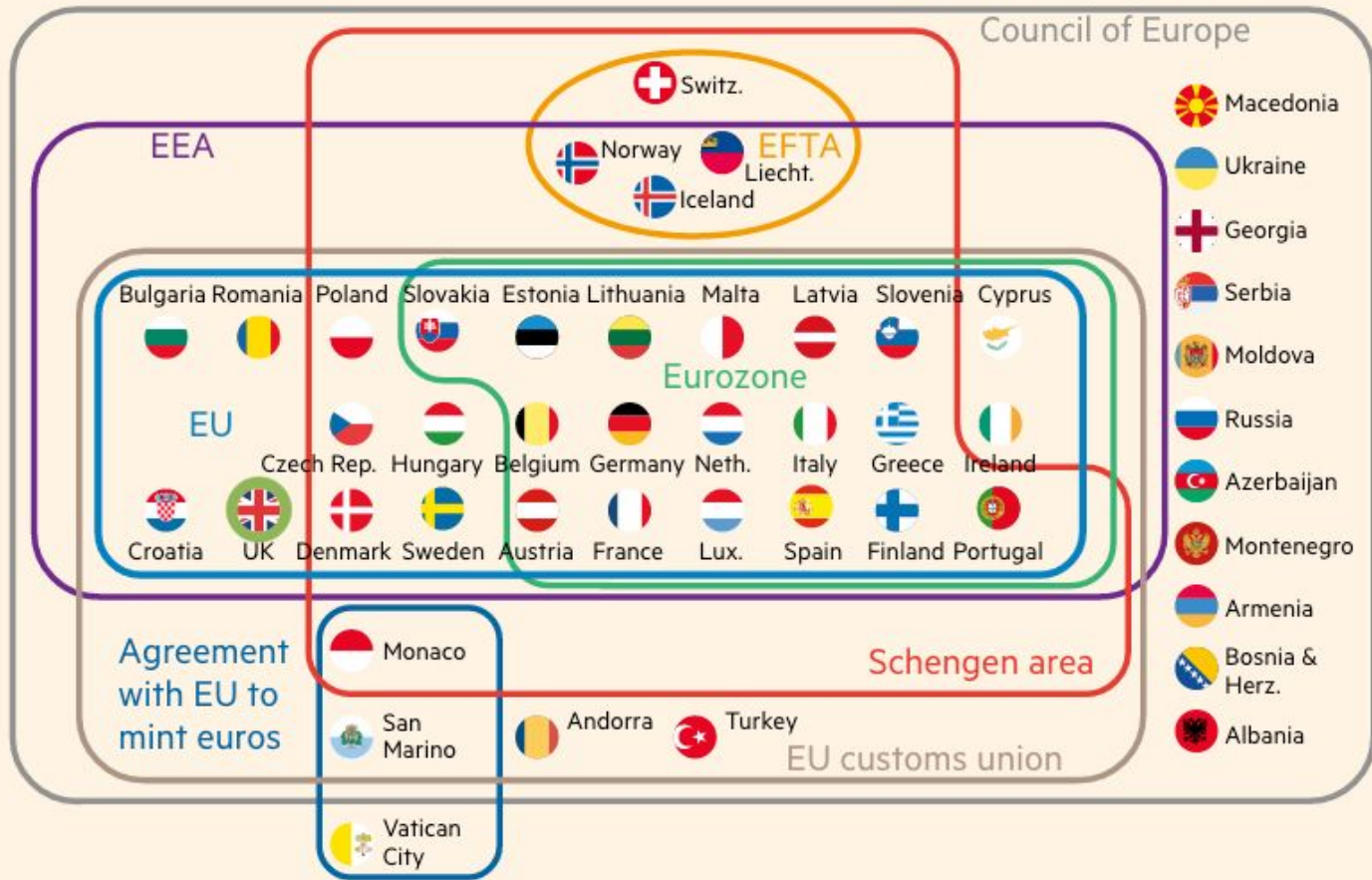
Maturity of
the issue
[timeline]

WHAT CAN YOU ACHIEVE... AND WHEN?

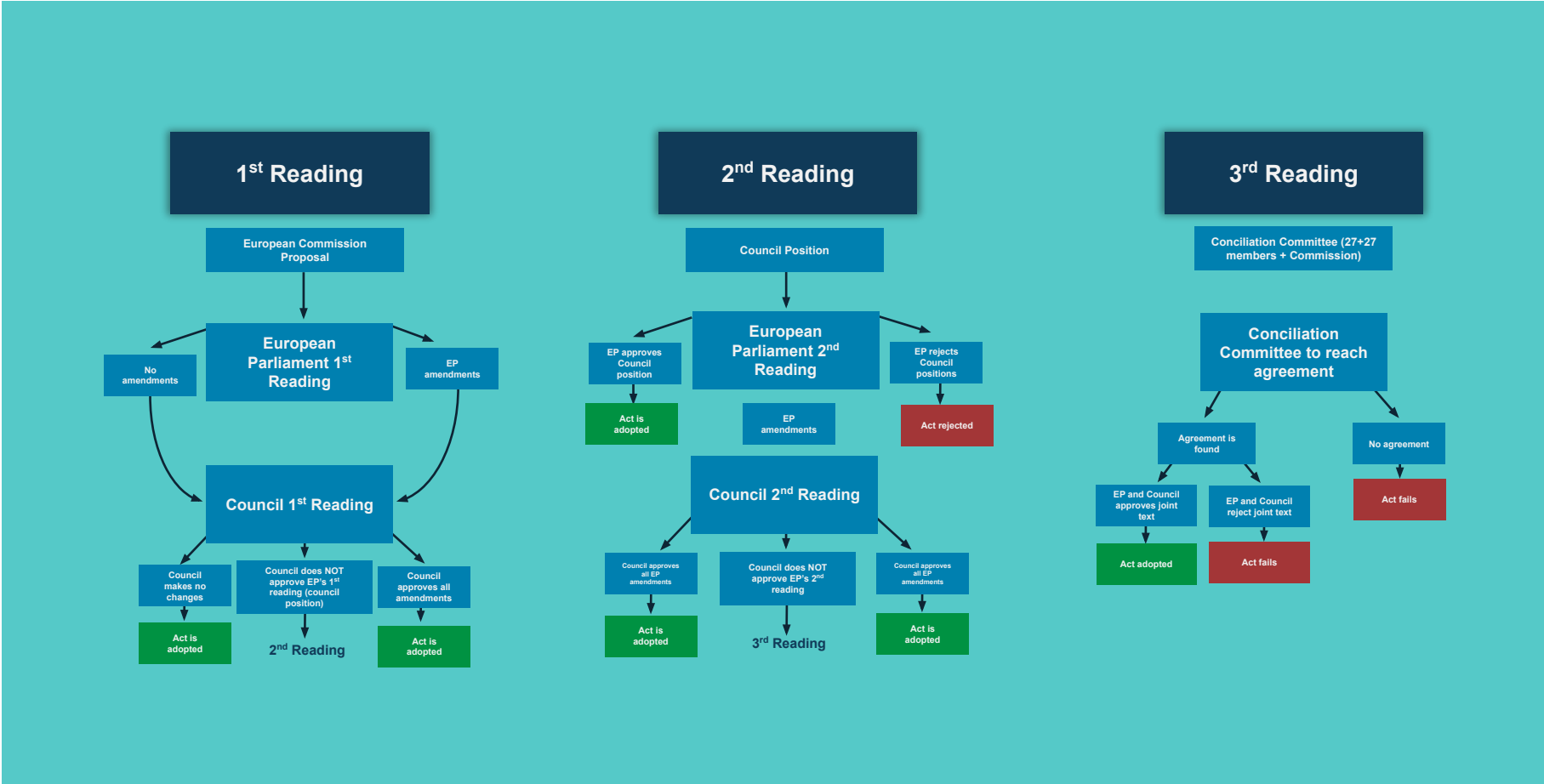


EUROPE

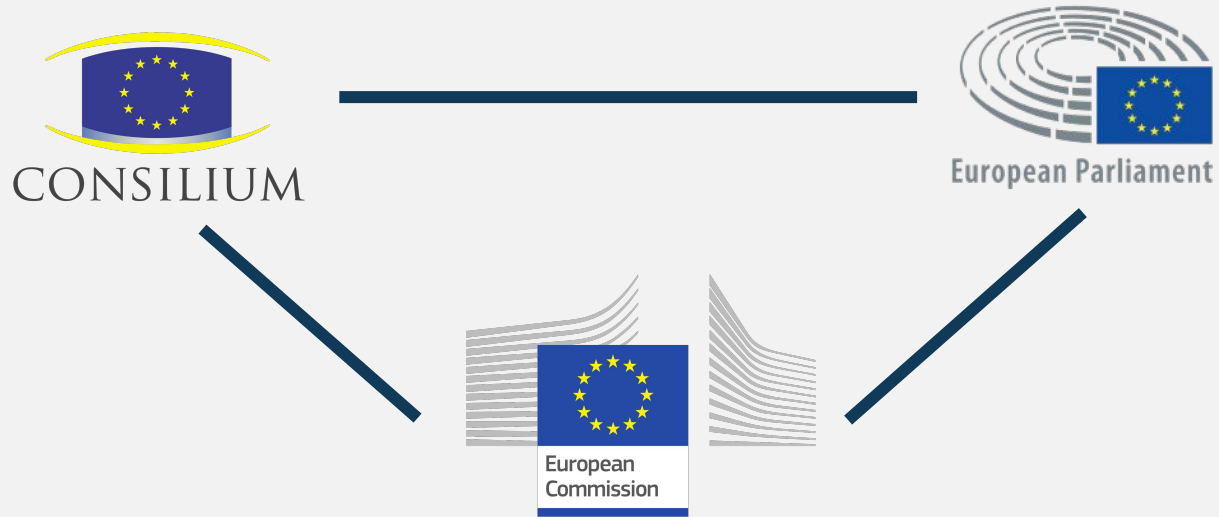




THE ORDINARY LEGISLATIVE PROCEDURE



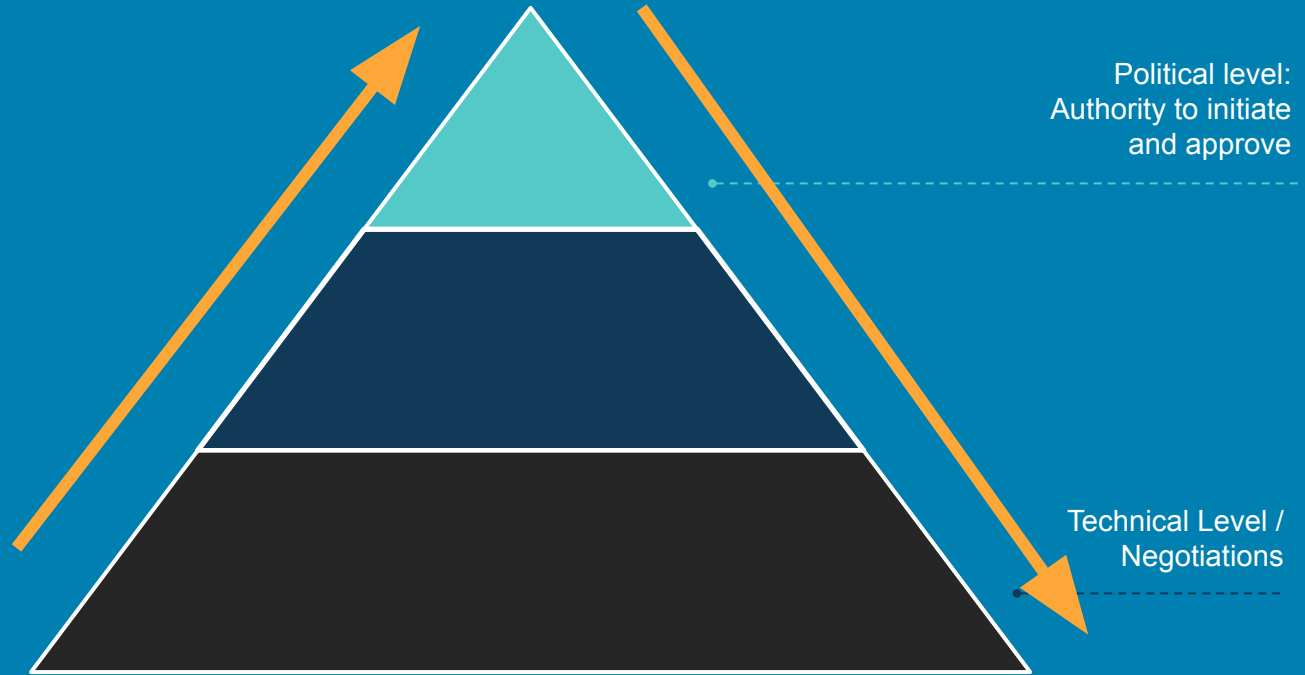
DECISION MAKING IN THE EU



AGENCIES (INC. ESAs)

European Food Safety Authority (EFSA)
European Medicines Agency (EMA)
European Banking Authority
European Insurance and Occupational Pensions Authority
European Securities and Markets Authority
European Systemic Risk Board

POLICY MAKING IN THE INSTITUTIONS



DECISION MAKING INSIDE EU INSTITUTIONS

EUROPEAN COMMISSION

Absolute majority

Unanimity
(consensus)

EUROPEAN PARLIAMENT

Simple majority

Absolute majority

Special majority

EUROPEAN MINISTERS (MEMBER STATES)

Unanimity

Qualified majority

- 55%
- 65%



Home > The Council of the EU > Voting system

Voting calculator

Council of the EU

Download the voting calculator also for your mobile device.



> Download from App Store

> Download from Google Play


Set the votes for each country

Countries participating	Votes	Reset all to Yes
<input checked="" type="checkbox"/> All countries participating <input type="checkbox"/> Only Eurozone countries participating		
<input checked="" type="checkbox"/> Austria 1.98% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/> Belgium 2.56% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/> Bulgaria 1.56% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/> Croatia 0.91% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/> Cyprus 0.20% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input type="checkbox"/> Czech Republic 2.35% of population	<input type="radio"/> <input type="radio"/> <input type="radio"/>	
<input type="checkbox"/> Denmark 1.30% of population	<input type="radio"/> <input type="radio"/> <input type="radio"/>	
<input type="checkbox"/> Estonia 0.30% of population	<input type="radio"/> <input type="radio"/> <input type="radio"/>	
<input type="checkbox"/> Finland	<input type="radio"/> <input type="radio"/> <input type="radio"/>	

Choose the voting rule

Voting rule

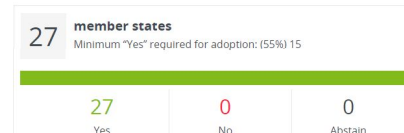
Voting result



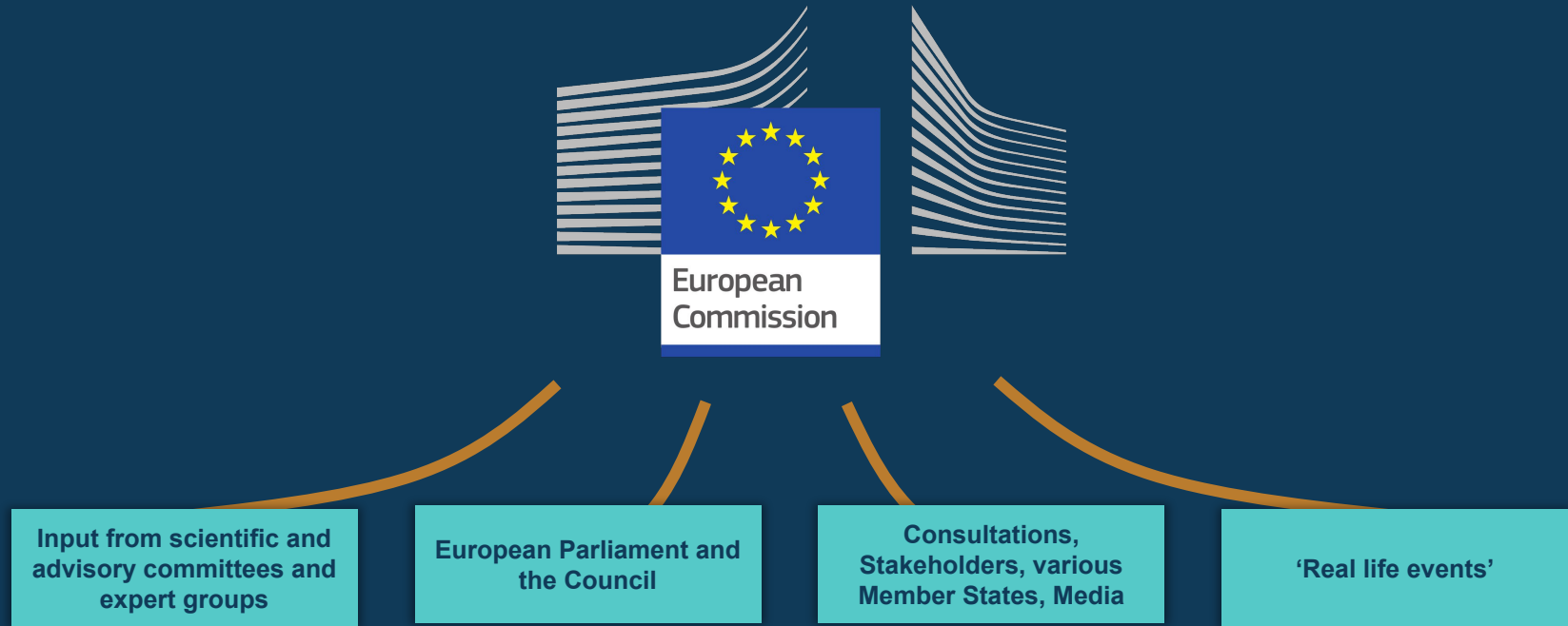
Final result

Approved

[Download results as pdf](#)



WHAT INFLUENCES THE EUROPEAN COMMISSION TO INITIATE LEGISLATION?



[recast]

Competition for attention

Policy-shaper

Agenda-setter

Issue (policy)





POWER

Keep Satisfied

Manage Closely

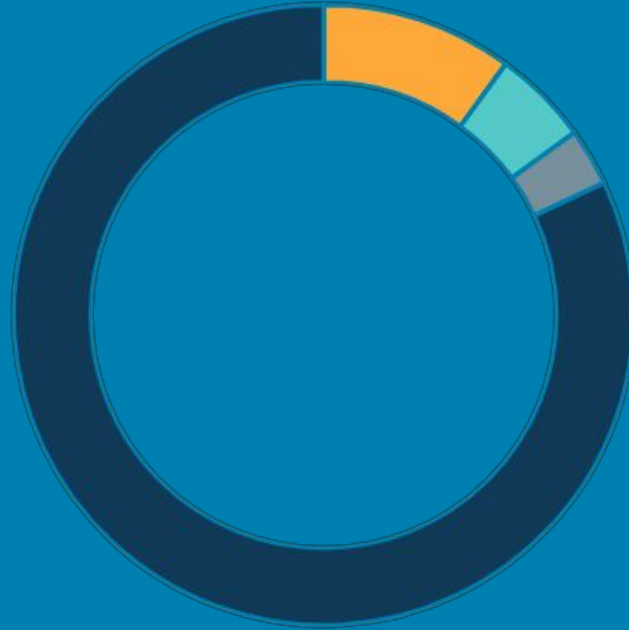
Monitor

Keep Informed

INTEREST



ORDINARY LEGISLATIVE PROCEDURE

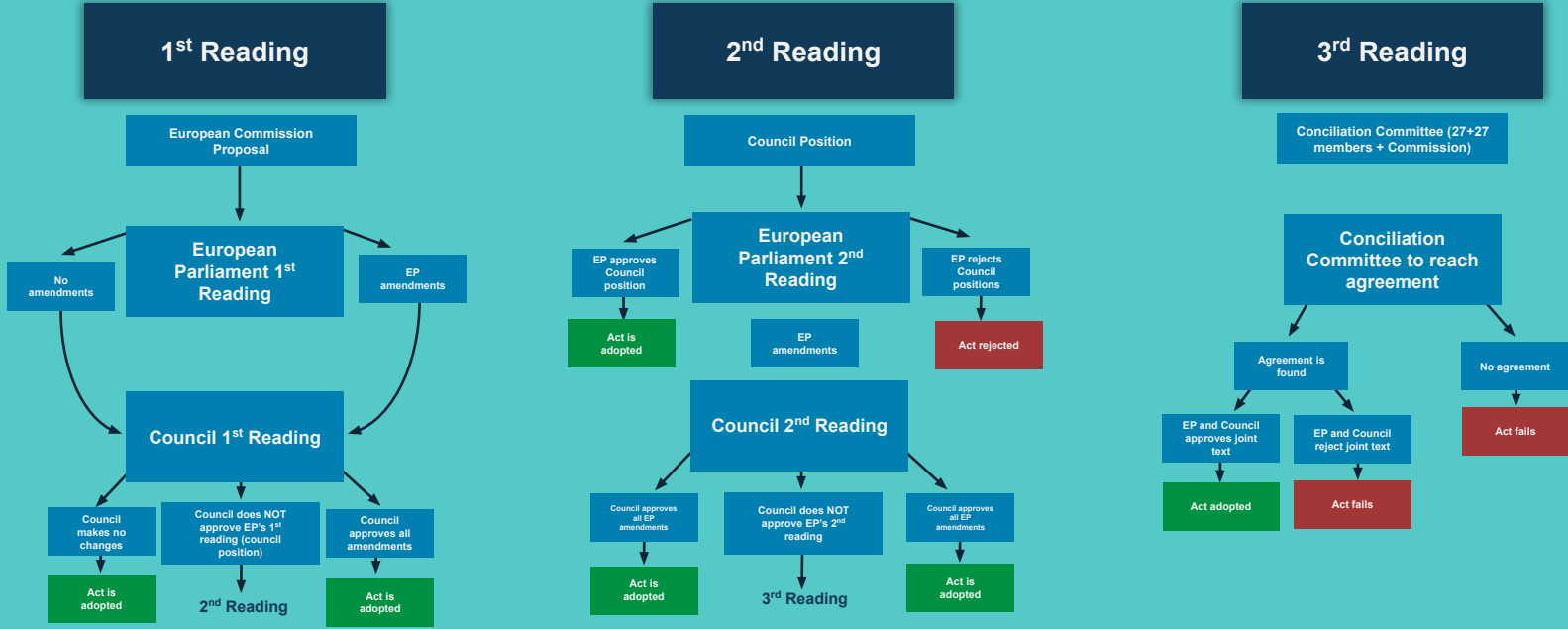


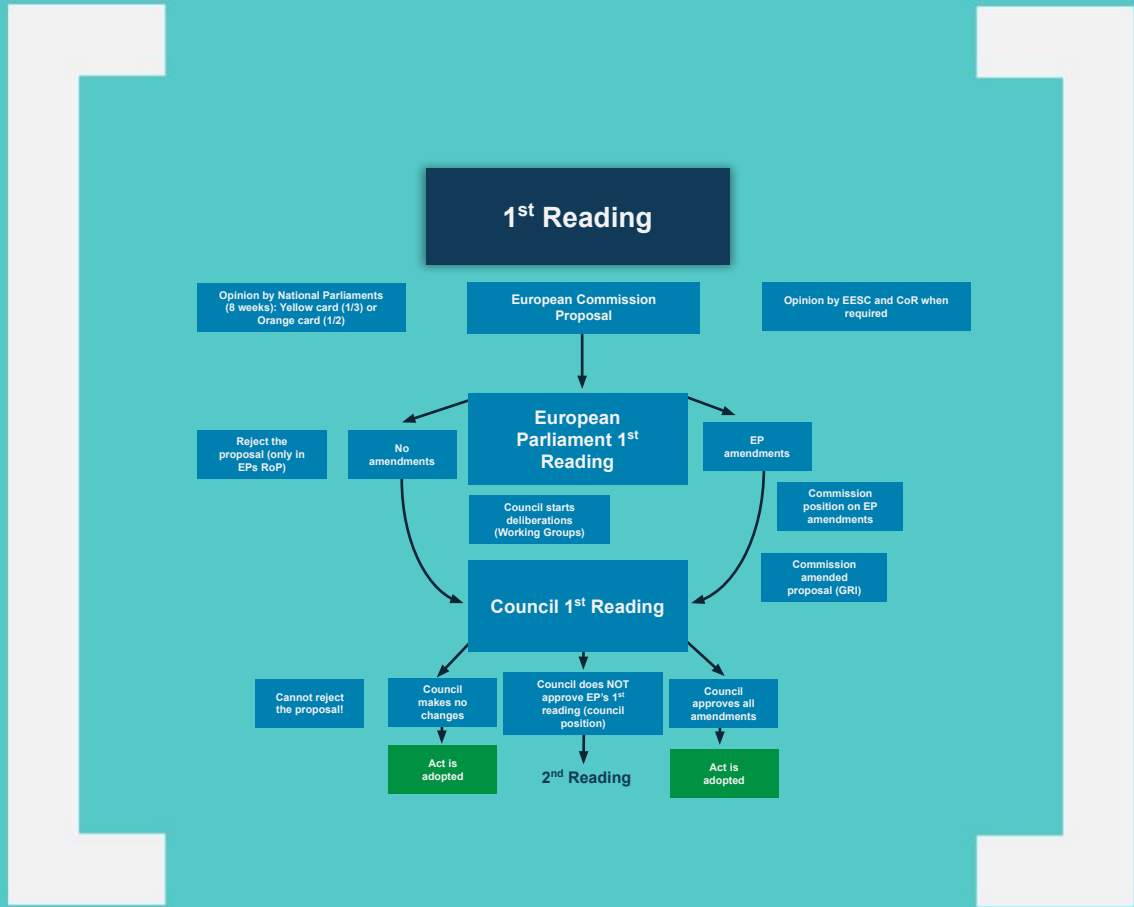
■ 1st Reading ■ Early 2nd Reading ■ 2nd Reading ■ Conciliation Procedure

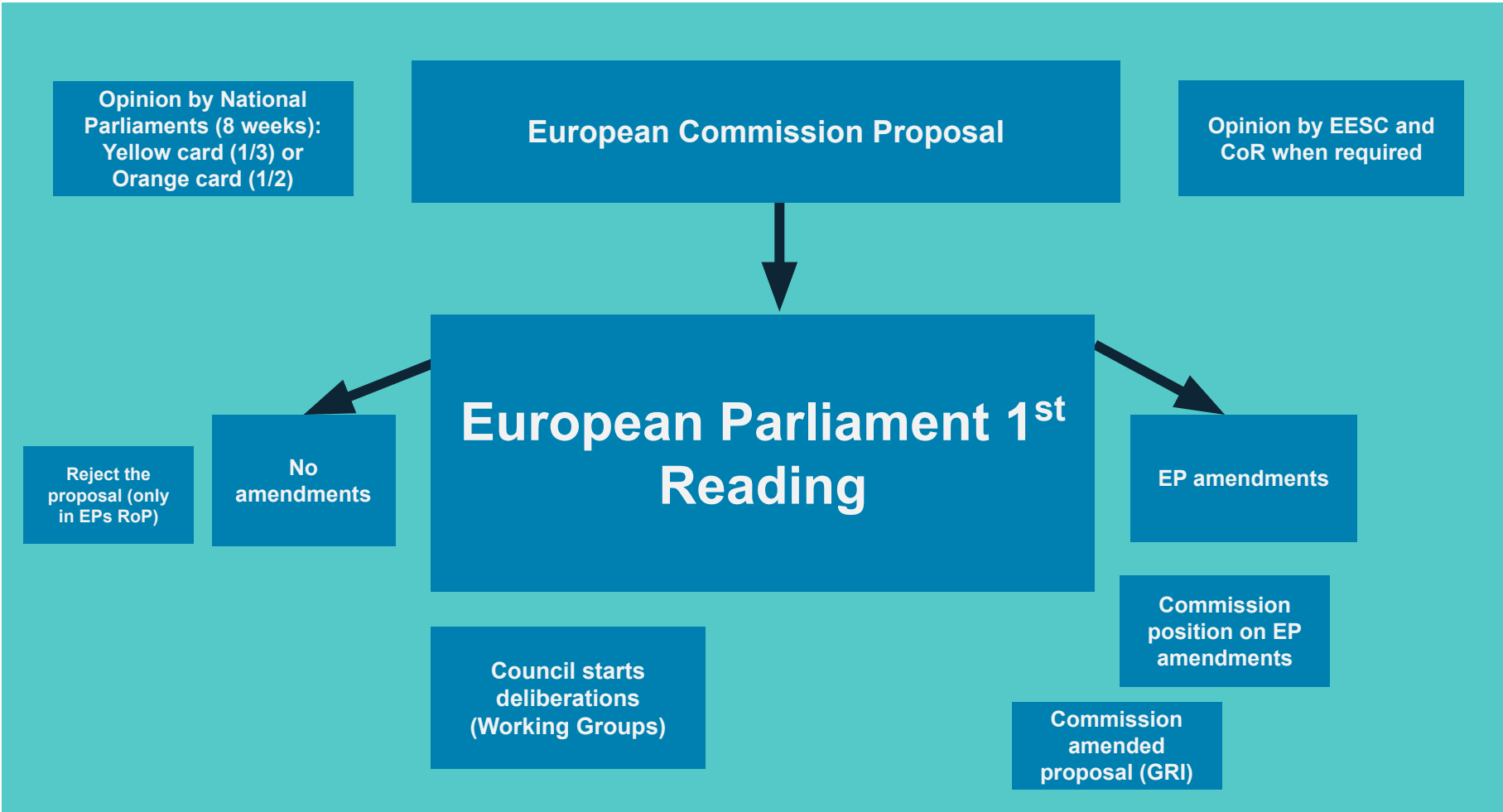
HIERARCHY OF EU LEGAL NORMS

- Soft law [regulations, guidelines]
- Other EU law [inter-institutional agreements, rules of procedure, code of conduct]
- Implementing + Delegated Acts [Regulation, Directive, Decision]
- Legislation [Regulation, Directive, Decision]
- Treaties [TEU, TFEU, as amended by ToL]

THE ORDINARY LEGISLATIVE PROCEDURE







European Commission Proposal

Opinion by EESC and CoR when required

Opinion by National Parliaments (8 weeks): Yellow card (1/3) or Orange card (1/2)

European Parliament 1st Reading

EP amendments

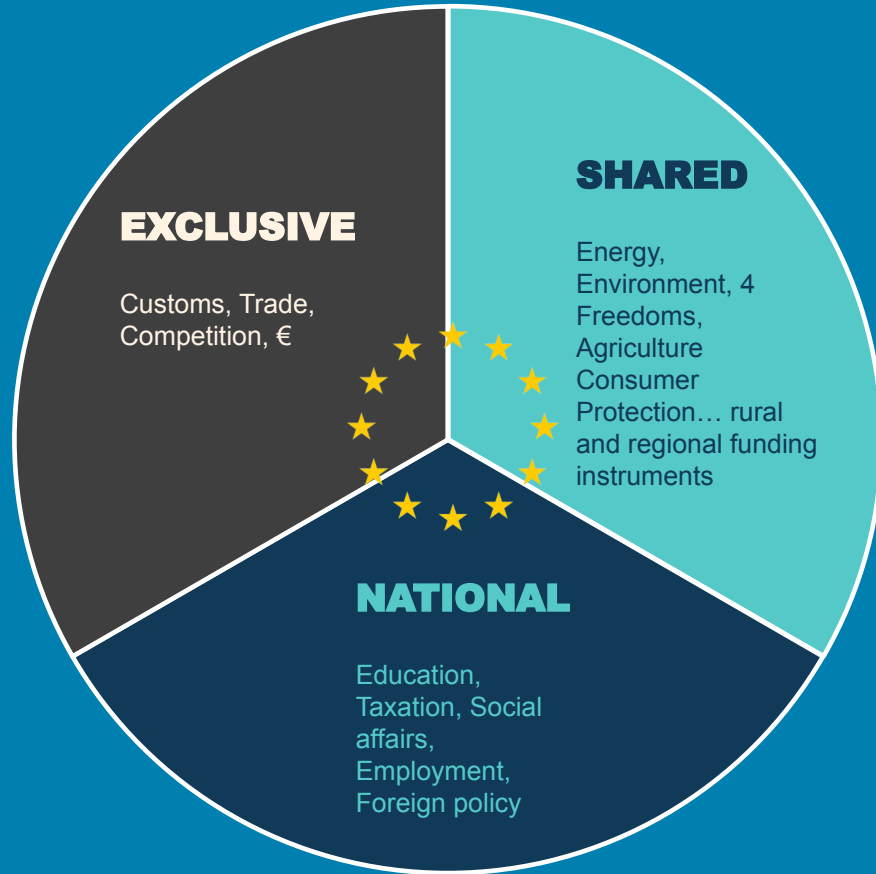
No amendments

Reject the proposal (only in EPs RoP)

Commission position on EP amendments

Commission amended proposal (GRI)

Council starts deliberations (Working Groups)





THE COUNTRY I KNOW BEST





European Commission 2019

Allocation of responsibilities and supporting services ¹

Responsibilities	Names	Services
<i>President of the Commission</i>	Ursula von der Leyen	Secretariat-General (SG) Legal Service (LS) DG Communication (COMM), including the Spokespersons' Service (SPP) I.D.E.A.
<i>The European Green Deal Climate Action Policy</i>	Frans Timmermans	Secretariat-General for the Executive Vice-President coordination role DG Climate Action (DG CLIMA) for the Commissioner's role
<i>A Europe fit for the Digital Age Competition</i>	Margrethe Vestager	Secretariat-General for the Executive Vice-President coordination role DG Competition (DG COMP) for the Commissioner's role <u>Changes for DG COMP:</u> <ul style="list-style-type: none"> - <i>Unit AGRI.1.2 (State Aid) moves from DG AGRI to DG COMP</i> - <i>The relevant part of Unit MARE.E.4 (Legal Affairs), dealing with state aid, moves from DG MARE to DG COMP</i>
<i>An Economy that Works for People Financial Services</i>	Valdis Dombrovskis	Secretariat-General for the Executive Vice-President coordination role DG Financial Stability, Financial Services and Capital Markets Union (DG FISMA) for the Commissioner's role. <u>Changes for DG FISMA:</u> <ul style="list-style-type: none"> - <i>Unit JUST.B.3 (Financial Crime) dealing with anti-money laundering moves from DG JUST to DG FISMA</i> - <i>The part of Unit FPI.5 dealing with sanctions moves from FPI to DG FISMA</i> <u>Responsible for relations with:</u> <ul style="list-style-type: none"> - European Banking Authority (EBA) - European Insurance and Occupational Pensions Authority (EIOPA) - European Securities and Markets Authority (ESMA) - European Systemic Risk Board (ESRB) - Single Resolution Board (SRB)

2021 Commission work programme – key documents

Part of collections:

First published on

Author

Commission work programme

19 October 2020

Secretariat-General

Files



2021 Commission work programme
English

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2021 Commission work programme - annexes
English

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Available languages (22) [▼](#)



2021 Commission work programme – publication
English (797.2 KB - PDF)

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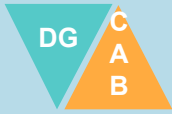
Available languages (22) [▼](#)



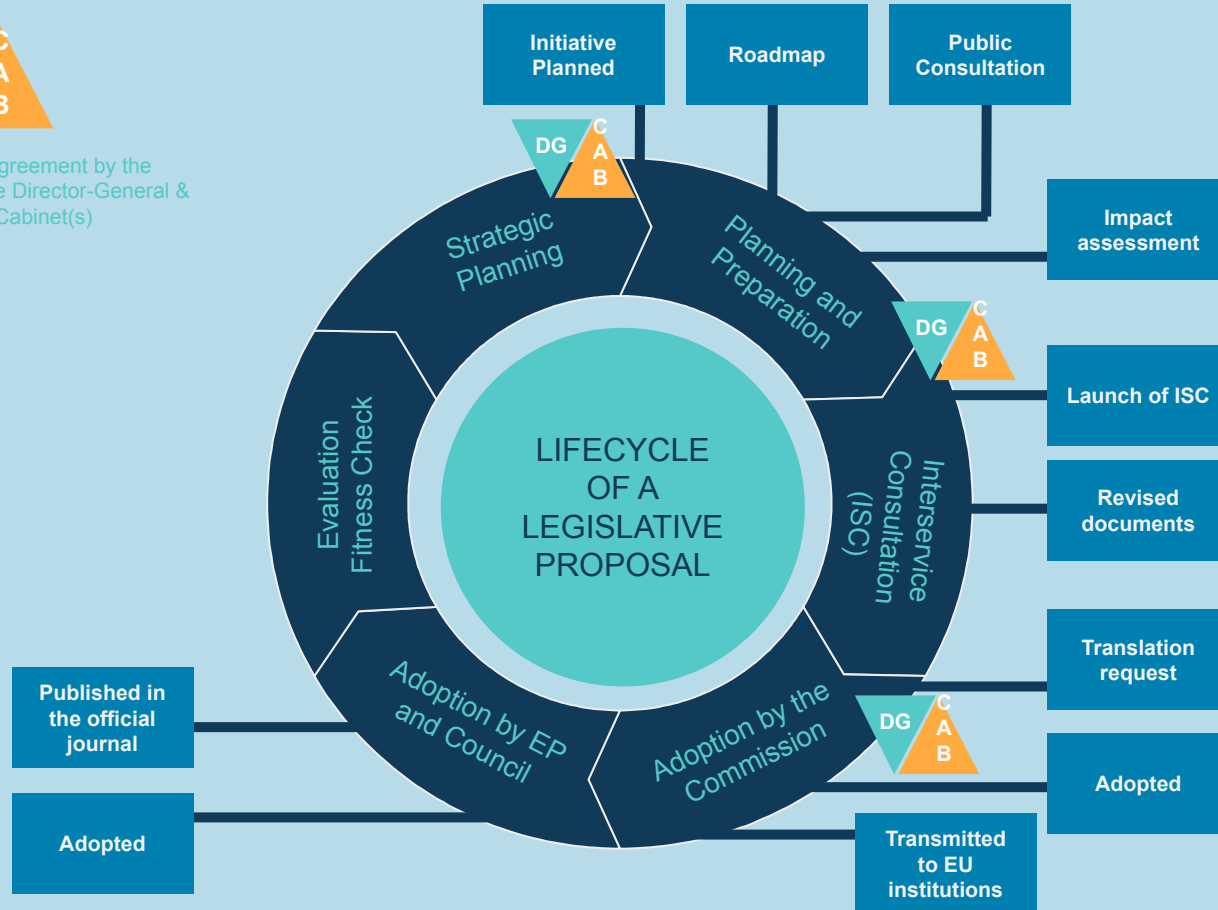
2021 Commission work programme explained -
factsheet
English (158.5 KB - PDF)

Download [↓](#)

No.	Policy objective	Initiatives
A European Green Deal		
1.	Zero pollution package	a) Revision of Regulation (EC) No 1272/2008 on classification, labelling and packaging (legislative, incl. impact assessment, Article 114 TFEU, Q2 2022) b) Integrated water management – revised lists of surface and groundwater pollutants (legislative, incl. impact assessment, Article 192 TFEU, Q3 2021) c) Revision of EU ambient air quality legislation (legislative, incl. impact assessment, Article 192 TFEU, Q3 2022)
2.	Climate measures package	a) Review of EU rules on fluorinated greenhouse gases (legislative, incl. impact assessment, Article 192(1) TFEU, Q2 2022) b) EU framework for harmonised measurement of transport and logistics emissions (legislative, incl. impact assessment, Articles 91 and 100(2) TFEU, Q4 2022) c) Review of the CO2 emission standards for heavy-duty vehicles (legislative, incl. impact assessment, Article 192(1) TFEU, Q4 2022) d) Carbon removal certification (legislative, incl. impact assessment, Article 192(1) TFEU, Q4 2022)
3.	Circular economy	Initiative on the right to repair (legislative, incl. impact assessment, Q3 2022)
4.	Plastics package	a) Policy framework for bio-based, biodegradable and compostable plastics (non-legislative, Q2 2022) b) Restriction on microplastics (non-legislative, Q4 2022) c) Measures to reduce the release of microplastics in the environment (legislative, incl. impact assessment, Article 114 TFEU, Q4 2022)
5.	Biodiversity and Farm to fork	Sustainable use of pesticides – revision of the EU rules (legislative, incl. impact assessment, Article 192(1) TFEU, Q1 2022)
A Europe Fit for the Digital Age		
6.	Cyber resilience	European cyber resilience act (legislative, incl. impact assessment, Q3 2022)
7.	Semi-conductors	European chips act (legislative or non-legislative, Q2 2022)
8.	Security and defence	Roadmap on security and defence technologies (non-legislative, Q1 2022)



Prior agreement by the responsible Director-General & Cabinet(s)



The background of the slide is a teal-colored image of the European Union flag, featuring twelve yellow stars arranged in a circle on a blue field. The flag is slightly blurred and has a subtle gradient.

European Commission Proposal

European Parliament 1st Reading

Reject the proposal (only in EPs RoP)

No amendments

EP amendments

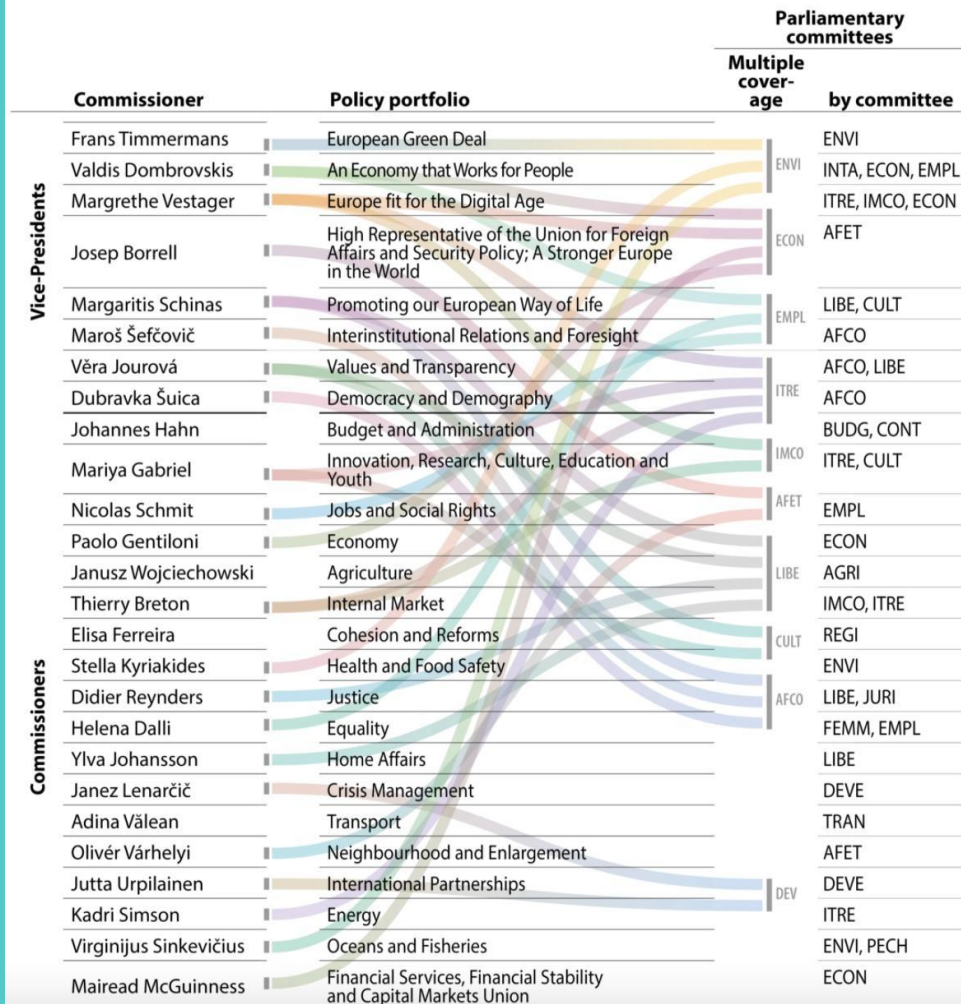
Commission position on EP amendments

Commission amended proposal (GRI)

Council starts deliberations (Working Groups)

Council 1st Reading

Commissioners' relationships with EP Committees



Green Deal – The Coordinators

logos **earn trust.
make change.**



European Parliament

1 February 2020 – H1 2024

David Sassoli



Lorenzo Mannelli
Head of Cabinet

Klaus Welle
Secretary General

"I want the European Green Deal to become Europe's hallmark. At the heart of it is our commitment to becoming the world's first climate-neutral continent. It is also a long-term economic imperative: those who act first and fastest will be the ones who grasp the opportunities from the ecological transition. I want Europe to be the front-runner. I want Europe to be the exporter of knowledge, technologies and best practice."

— Ursula von der Leyen
President of the European Commission

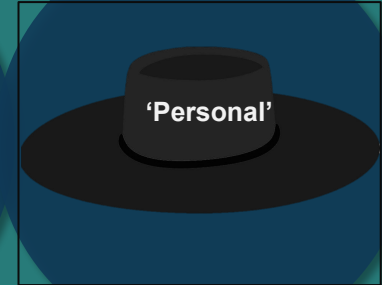
Chairs and Vice-Chairs

Political Group Coordinators



















<p>ENVI Committee on the Environment, Public Health and Food Safety</p> <p>Pacal Canfin Chair</p>	<p>Dan-Ștefan Motreanu Vice-Chair</p> <p>Bas Eickhout Vice-Chair</p>	<p>César Luena Vice-Chair</p> <p>Anja Hazekamp Vice-Chair</p>	<p>Peter Liese Coordinator</p> <p>Bas Eickhout Coordinator</p> <p>Christian Ehler Coordinator</p> <p>Ville Niinistö Coordinator</p> <p>Marian-Jean Marinescu Coordinator</p> <p>Ciarán Cuffe Coordinator</p> <p>Andreas Schwab Coordinator</p> <p>Marcel Kolaja Coordinator</p>	<p>Jytte Guteland Coordinator</p> <p>Alexandr Vondra Coordinator</p> <p>Dan Nica Coordinator</p> <p>Johan Danielsson Coordinator</p> <p>Roberts Zile Coordinator</p> <p>Christel Schaldemose Coordinator</p> <p>Adam Bielan Coordinator</p>	<p>Nils Torvalds Coordinator</p> <p>Silvia Modig Coordinator</p> <p>Martina Dlabajová Coordinator</p> <p>Marisa Matias Coordinator</p> <p>José Ramón Bauzá Díaz Coordinator</p> <p>Elena Kountoura Coordinator</p> <p>Dita Charanzová Coordinator</p> <p>Kateřina Konečná Coordinator</p>	<p>Silvia Sardone Coordinator</p> <p>Paolo Borchia Coordinator</p> <p>Roman Haider Coordinator</p> <p>Virginie Joron Coordinator</p>
<p>ITRE Committee on Industry, Research and Energy</p> <p>Cristian Bușoi Chair</p>	<p>Patrizia Toia Vice-Chair</p> <p>Morten Petersen Vice-Chair</p>	<p>Lina Gálvez Muñoz Vice-Chair</p> <p>Zdzisław Krasnodębski Vice-Chair</p>	<p>Christel Schaldemose Coordinator</p> <p>Adam Bielan Coordinator</p>	<p>Christel Schaldemose Coordinator</p> <p>Adam Bielan Coordinator</p>	<p>Martina Dlabajová Coordinator</p> <p>Marisa Matias Coordinator</p> <p>José Ramón Bauzá Díaz Coordinator</p> <p>Elena Kountoura Coordinator</p> <p>Dita Charanzová Coordinator</p> <p>Kateřina Konečná Coordinator</p>	<p>Paolo Borchia Coordinator</p> <p>Roman Haider Coordinator</p> <p>Virginie Joron Coordinator</p>
<p>TRAN Committee on Transport and Tourism</p> <p>Karima Delli Chair</p>	<p>Sven Schulze Vice-Chair</p> <p>Andris Ameriks Vice-Chair</p>	<p>István Ujhelyi Vice-Chair</p> <p>Jan-Christoph Oetjen Vice-Chair</p>	<p>Marian-Jean Marinescu Coordinator</p> <p>Ciarán Cuffe Coordinator</p> <p>Andreas Schwab Coordinator</p> <p>Marcel Kolaja Coordinator</p>	<p>Johan Danielsson Coordinator</p> <p>Roberts Zile Coordinator</p> <p>Christel Schaldemose Coordinator</p> <p>Adam Bielan Coordinator</p>	<p>José Ramón Bauzá Díaz Coordinator</p> <p>Elena Kountoura Coordinator</p> <p>Dita Charanzová Coordinator</p> <p>Kateřina Konečná Coordinator</p>	<p>Roman Haider Coordinator</p> <p>Virginie Joron Coordinator</p>
<p>IMCO Committee on the Internal Market and Consumer Protection</p> <p>Petra De Sutter Chair</p>	<p>Róża Thun und Hohenstein Vice-Chair</p> <p>Maria Manuel Leitão Marques Vice-Chair</p>	<p>Maria Grapini Vice-Chair</p> <p>Pierre Karlenskind Vice-Chair</p>	<p>Andreas Schwab Coordinator</p> <p>Marcel Kolaja Coordinator</p>	<p>Christel Schaldemose Coordinator</p> <p>Adam Bielan Coordinator</p>	<p>José Ramón Bauzá Díaz Coordinator</p> <p>Elena Kountoura Coordinator</p> <p>Dita Charanzová Coordinator</p> <p>Kateřina Konečná Coordinator</p>	<p>Virginie Joron Coordinator</p>




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4 'Hats' of an MEP



EXAMPLE: 2018/172(COD) Single Use Plastics

Key players		
European Parliament	Committee responsible	Rapporteur
	 Environment, Public Health and Food Safety	 RIES Frédérique Shadow rapporteur  FLORENZ Karl-Heinz  PAOLUCCI Massimo  DEMESMAEKER Mark  BOYLAN Lynn  AUKEN Margrete  PEDICINI Piernicola  GODDYN Sylvie
	Committee for opinion	Rapporteur for opinion
	 Economic and Monetary Affairs	 KAPPEL Barbara
	 Industry, Research and Energy	 KAPPEL Barbara
	 Agriculture and Rural Development	 ROPÉ Bronis
	 Fisheries	 BRIANO Renata
	 Legal Affairs	The committee decided not to give an opinion.
Commission	Commission DG	Commissioner
	Environment	VELLA Karmenu

Key events			
28/05/2018	Legislative proposal published	COM(2018)0340	Summary
11/06/2018	Committee referral announced in Parliament, 1st reading/single reading		
10/10/2018	Vote in committee, 1st reading/single reading		
11/10/2018	Committee report tabled for plenary, 1st reading/single reading	A8-0317/2018	Summary
22/10/2018	Debate in Parliament		
24/10/2018	Results of vote in Parliament		
24/10/2018	Decision by Parliament, 1st reading/single reading	T8-0411/2018	Summary
24/10/2018	Matter referred back to the committee responsible		
22/01/2019	Approval in committee of the text agreed at 1st reading interinstitutional negotiations	PE632.990 GEDA/A/(2019)000622	
27/03/2019	Debate in Parliament		
27/03/2019	Decision by Parliament, 1st reading/single reading	T8-0305/2019	Summary
21/05/2019	Act adopted by Council after Parliament's 1st reading		
05/06/2019	Final act signed		
05/06/2019	End of procedure in Parliament		
12/06/2019	Final act published in Official Journal		



Council preparatory bodies

- > [Ad Hoc Working Party on Genetically Modified Organisms \(GMO\)](#)
- > [Coreper I](#)
- > [Working Party of Chief Veterinary Officers](#)
- > [Working Party of Veterinary Experts](#)
- > [Working Party on Agricultural Questions](#)
- > [Working Party on Consumer Protection and Information](#)
- > [Working Party on Foodstuff Quality](#)
- > [Working Party on Foodstuffs](#)
- > [Working Party on Pharmaceuticals and Medical Devices](#)
- > [Working Party on Technical Harmonisation](#)

Filter by topic

- [Consumer protection](#)

[+ See all topics](#)

Working parties by Council configuration

- [Agriculture and Fisheries Council](#)
- [Competitiveness Council](#)
- [Economic and Financial Affairs Council](#)
- [Education, Youth, Culture and Sports Council](#)
- [Employment, Social Policy, Health and Consumer Affairs Council](#)

[+ See all Council configurations](#)

COVID-19: This page is constantly updated to reflect the latest changes to the calendar of summits, ministerial meetings and video conferences.

The list of meetings of the Council preparatory bodies is included in the following document:

The Council is supported by the Committee of Permanent Representatives of the Governments of the Member States to the European Union (**Coreper**) and more than **150 highly specialised working parties and committees**, known as the 'Council preparatory bodies'.

The preparatory bodies can be divided into two main categories:

TRILOGUES

THE LOGIC...



DELEGATIONS

NEGOTIATIONS

- As many rounds as needed
- Until agreement is found (or lack of it)
- Once agreed: Presidency via COREPER sends letter of assurance
- If EP votes on it [Political Groups → Committee →] Plenary, Council will adopt it as A point

COUNCIL OF THE EUROPEAN UNION
Brussels, 27 February 2014
2014/C 087/01
EN C 087/1

PROVISIONAL LETTER
From: 2014 meeting of the PRESIDENT-COORDINATOR COMMITTEE
Date: 27 February 2014
Time: 14:45

ADDRESS: 11-13, rue de la Woluwe, 1200 Brussels
The Committee will continue with its committee of the Ministers from

1. Representation of the Council of Ministers
2. President of the Council of Ministers
3. President of the Council of Ministers
4. President of the Council of Ministers
5. President of the Council of Ministers
6. President of the Council of Ministers
7. President of the Council of Ministers
8. President of the Council of Ministers
9. President of the Council of Ministers
10. President of the Council of Ministers

THE LOGIC...

THE LOGIC...

1. What is the position of each of the 3 institutions?

THE LOGIC...

1. What is the position of each of the 3 institutions?
2. Once officially clarified, needs to be mandated

THE LOGIC...

1. What is the position of each of the 3 institutions?
2. Once officially clarified, needs to be mandated
3. How can the 3 positions be reconciled?

THE LOGIC...

1. What is the position of each of the 3 institutions?
2. Once officially clarified, needs to be mandated
3. How can the 3 positions be reconciled?
4. Once agreed, needs political approval in each

THE LOGIC...

1. What is the position of each of the 3 institutions?
2. Once officially clarified, needs to be mandated
3. How can the 3 positions be reconciled?
4. Once agreed, needs political approval in each
5. When both (de facto all three) 'cleared' it act adopted



DELEGATIONS



DELEGATIONS



- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit + LS + CoD unit]



DELEGATIONS



CONSILIUM

- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit + LS + CoD unit]



European Parliament

- Rapporteur
- Shadow rapporteurs [or staff from political groups]
- EP Secretariat



DELEGATIONS



- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit + LS + CoD unit]



- Rapporteur
- Shadow rapporteurs [or staff from political groups]
- EP Secretariat



- HoU or Director in charge
- SecGen
- Legal Service

NEGOTIATIONS

- **As many rounds as needed**
- **Until agreement is found (or lack of it)**
- **Once agreed: Presidency via COREPER sends letter of assurance**
- **If EP votes on it [Political Groups Committee Plenary, Council will adopt it as A point**



COUNCIL OF
THE EUROPEAN UNION

Brussels, 13 February 2014
(OR. en)

6304/1/14
REV 1 ADD 1

OJ CRP1 6

PROVISIONAL AGENDA

Subject:	2485th meeting of the PERMANENT REPRESENTATIVES COMMITTEE (Part 1)
Date:	14 February 2014
Time:	14.30
Venue:	Brussels

ADDENDUM N° 1 to the REVISED PROVISIONAL AGENDA

The Committee will continue with the examination of the following item:

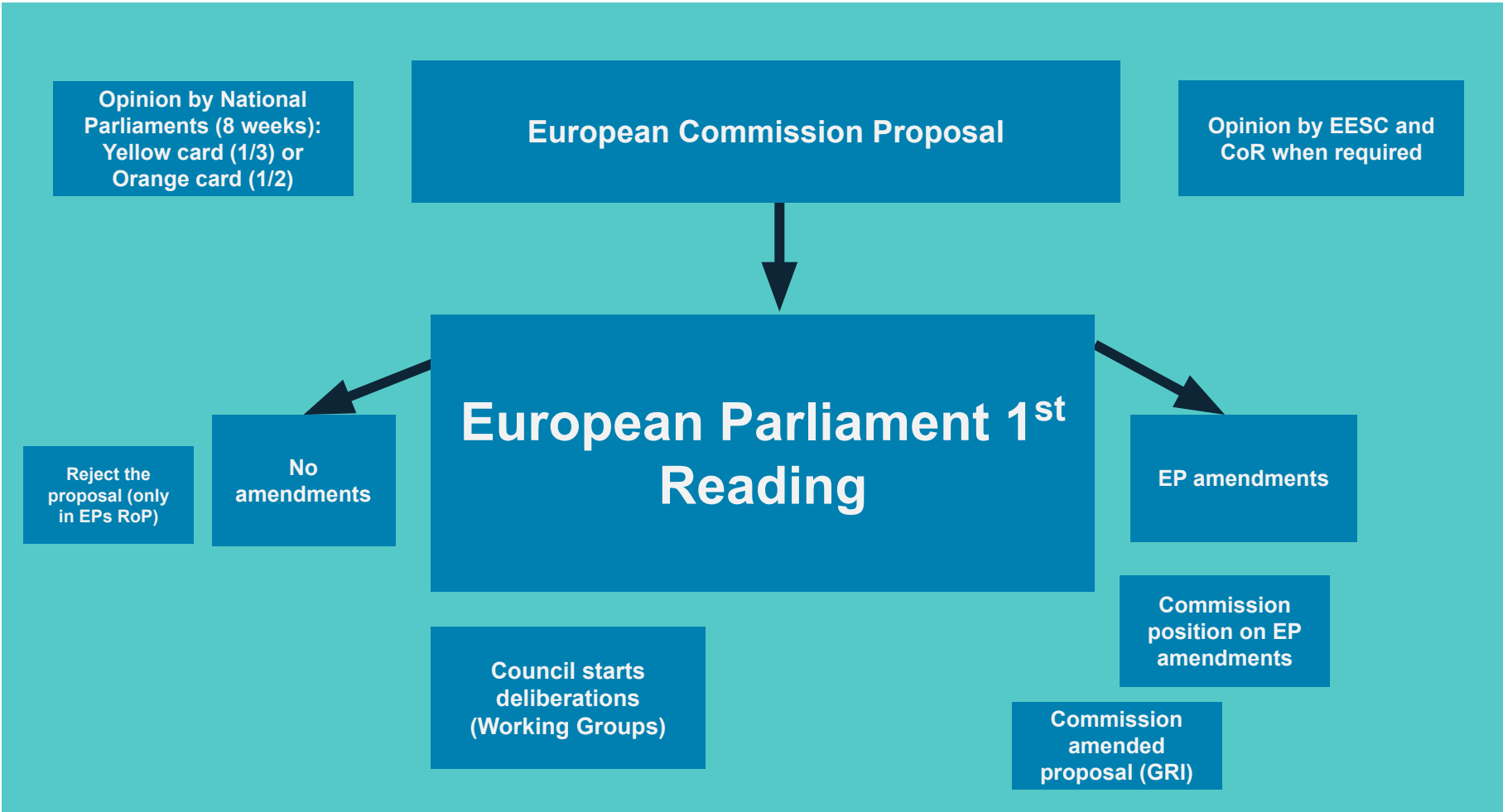
II

31. **Remunerations (First reading) (Legislative deliberation)**
- a) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2011 the remuneration and pensions of officials and other servants of the European Union and the correction coefficients applied thereto
 - b) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2012 the remuneration and pensions of officials and other servants of the European Union and the correction coefficients applied thereto
 - **Presidency debriefing on the outcome of the informal trilogue**

[This item will be taken
in a separate session]

THE 4 COLUMN DOCUMENT

COMMISSION PROPOSAL COM(2013) 245 final (22 April 2013)	EP Plenary Position (Doc P7_TA-PROV(2013)0437 of 23 October 2013)	COUNCIL GENERAL APPROACH: (Doc 15458/1/12 REV 1 of 22 July 2013)	
transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union" ²⁸ .	transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union" ²⁹ .		
(76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in the statements of the Council, the European Parliament and the Committee of the Regions ³⁰ .	(76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in <i>Regulation (EU) No 1255/2011 of the European Parliament and of the Council of 30 November 2011 establishing a Programme to support the further development of an Integrated Maritime Policy¹ and the</i>		



Opinion by National Parliaments (8 weeks):
Yellow card (1/3) or
Orange card (1/2)

European Commission Proposal

Opinion by EESC and
CoR when required

European Parliament 1st
Reading

Reject the
proposal (only
in EPs RoP)

No
amendments

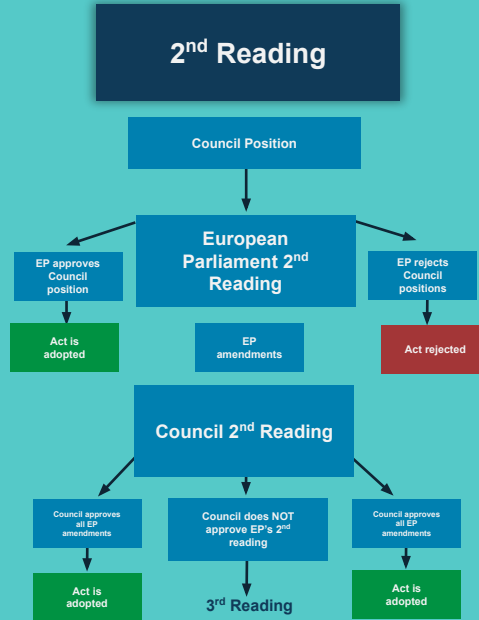
EP amendments

Commission
position on EP
amendments

Council starts
deliberations
(Working Groups)

Commission
amended
proposal (GRI)

2nd Reading



3rd Reading

Conciliation Committee (27+27
members + Commission)

EP delegation
-Chair: 2 of 4 EP VPs
-Rapporteur
-Committee chair
-22 other MEPs

Council delegation
-Chair: Minister (from
Presidency)
-COREPER

Conciliation
Committee to reach
agreement

Agreement is
found

No agreement

EP and Council
approves joint
text

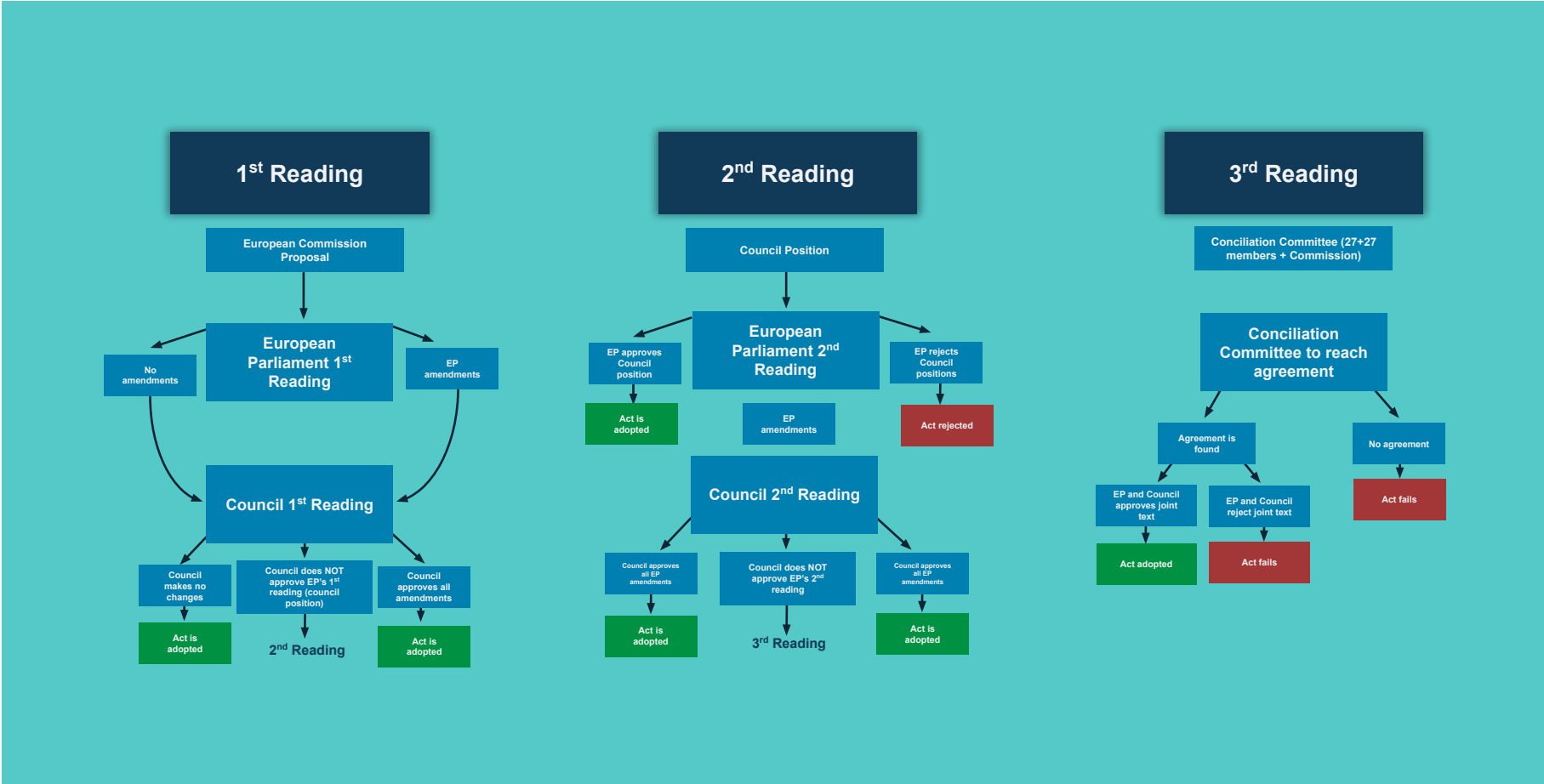
EP and Council
reject joint
text

Act fails

Act adopted

Act fails

THE ORDINARY LEGISLATIVE PROCEDURE



Comments / Questions

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