EU DECISION-MAKING: PROCEDURE AND INFLUENCE

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in Connect with me: linkedin.com/in/andras-baneth

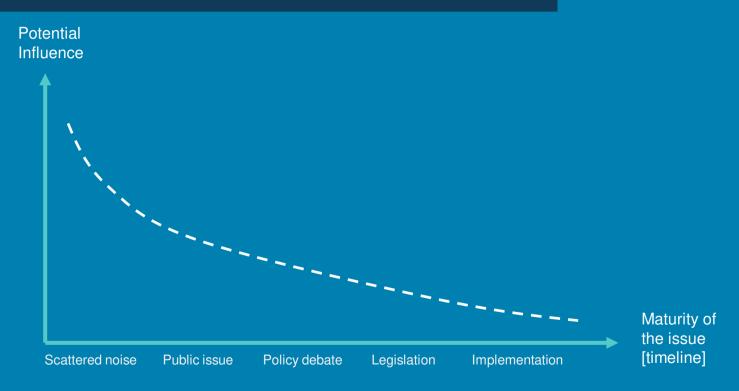
- How to influence decision-making: European Commission, Council and Parliament
- Trilogues: Timeline, participants, information sources and lobbying
- Comitology: implementing and delegated acts

AGENDA FOR TODAY

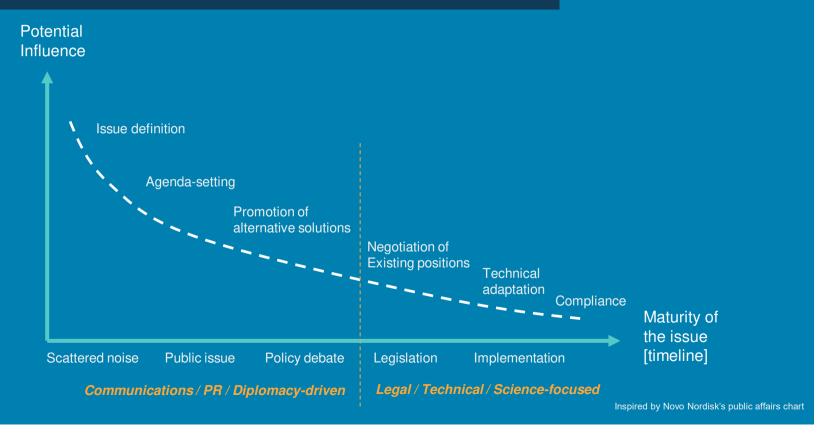
- PPT and resources made available afterwards
- Ask questions any time (those online: in the Q&A box)
- Unanswered questions will be in a follow up memo

HOUSEKEEPING

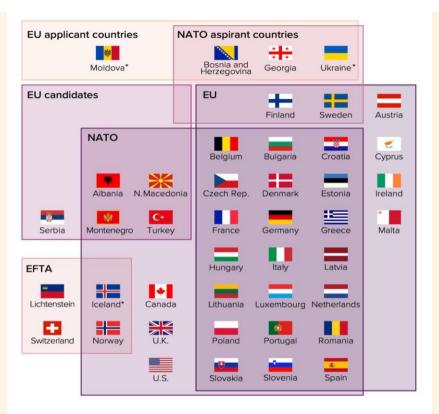
WHAT CAN YOU ACHIEVE... AND WHEN?



WHAT CAN YOU ACHIEVE... AND WHEN?



EUROPE



*Iceland has not officially withdrawn its EU application, but in 2015 its government requested that *Iceland should not be regarded as a candidate country for EU membership." On June 17, 2022, the European Commission recommended that Ukraine and Moldova be granted the status of a candidate for EU membership, but the decision is up to EU member governments.

SOURCE: POLITICO research, European Commission

By Cornelius Hirsch



THE ORDINARY LEGISLATIVE PROCEDURE



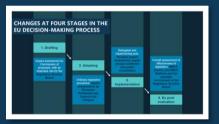




A BIT OF CONTEXT

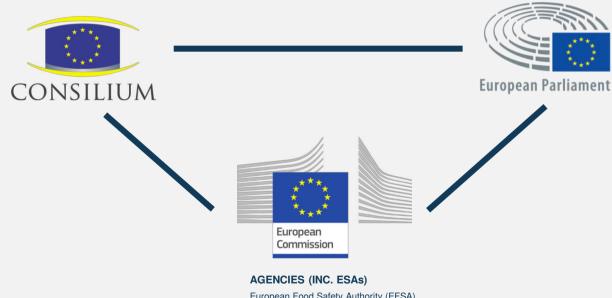








DECISION MAKING IN THE EU



European Food Safety Authority (EFSA)

European Medicines Agency (EMA)

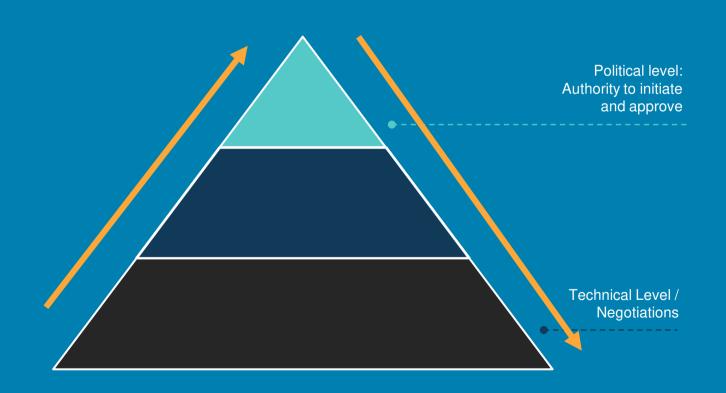
European Banking Authority

European Insurance and Occupational Pensions Authority

European Securities and Markets Authority

European Systemic Risk Board

POLICY MAKING IN THE INSTITUTIONS



DECISION MAKING INSIDE EU INSTITUTIONS

EUROPEAN COMMISSION

Absolute majority

Unanimity (consensus)

EUROPEAN PARLIAMENT

Simple majority

Absolute majority

Special majority

EUROPEAN
MINISTERS
(MEMBER STATES)

Unanimity

Qualified majority

- **55%**
- **65%**



Lar

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Voting calculator

Council of the EU

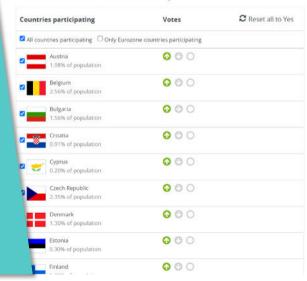
Download the voting calculator also for your mobile device.

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Set the votes for each country

> Download from Google Play



Choose the voting rule

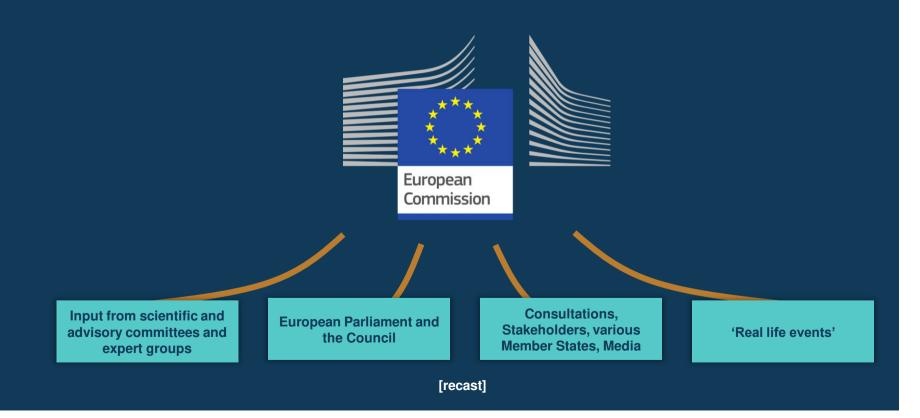
Voting rule Qualified majority ~

Voting result





WHAT INFLUENCES THE EUROPEAN COMMISSION TO INITIATE LEGISLATION?





Keep Satisfied Manage Closely POWER **Monitor Keep Informed INTEREST**

ORDINARY LEGISLATIVE PROCEDURE



HIERARCHY OF EU LEGAL NORMS

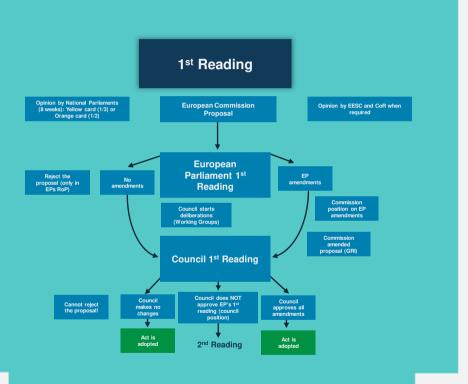
- Soft law [regulations, guidelines]
- Other EU law [inter-institutional agreements, rules of procedure, code of conduct]
- Implementing + Delegated Acts [Regulation, Directive, Decision]
- Legislation [Regulation, Directive, Decision]
- Treaties [TEU, TFEU, as amended by ToL]

THE ORDINARY LEGISLATIVE PROCEDURE









Opinion by National Parliaments (8 weeks): Yellow card (1/3) or Orange card (1/2)

European Commission Proposal

Opinion by EESC and CoR when required

Reject the proposal (only in EPs RoP)

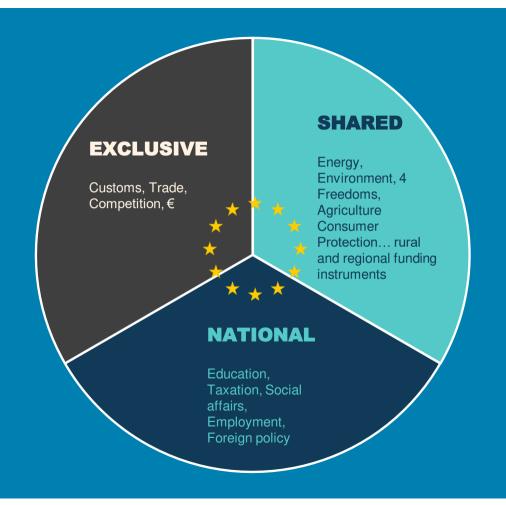
No amendments

European Parliament 1st Reading

EP amendments

Council starts deliberations (Working Groups) Commission position on EP amendments

Commission amended proposal (GRI)







European Commission 2019

Allocation of responsibilities and supporting services 1

Responsibilities	Names	Services
President of the Commission	Ursula von der Leyen	Secretariat-General (SG) Legal Service (LS) DG Communication (COMM), including the Spokespersons' Service (SPP) I.D.E.A.
The European Green Deal Climate Action Policy	Frans Timmermans	Secretariat-General for the Executive Vice-President coordination role DG Climate Action (DG CLIMA) for the Commissioner's role
A Europe fit for the Digital Age Competition	Margrethe Vestager	Secretariat-General for the Executive Vice-President coordination role DG Competition (DG COMP) for the Commissioner's role Changes for DG COMP: - Unit AGRI.I.2 (State Aid) moves from DG AGRI to DG COMP - The relevant part of Unit MARE.E.4 (Legal Affairs), dealing with state aid, moves from DG MARE to DG COMP
An Economy that Works for People Financial Services	Valdis Dombrovskis	Secretariat-General for the Executive Vice-President coordination role DG Financial Stability, Financial Services and Capital Markets Union (DG FISMA) for the Commissioner's role. Changes for DG FISMA: - Unit JUST.B.3 (Financial Crime) dealing with anti-money laundering moves from DG JUST to DG FISMA - The part of Unit FPI.5 dealing with sanctions moves from FPI to DG FISMA Responsible for relations with: - European Banking Authority (EBA) - European Insurance and Occupational Pensions Authority (EIOPA) - European Securities and Markets Authority (ESMA) - European Systemic Risk Board (ESRB) - Single Resolution Board (SRB)

DG Internal Market, Industry, Entrepreneurship and SMEs

European Commission 1049 Brussels











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Christian buchardess











































BRITANIC MEGAL

Statute Store























































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2021 Commission work programme – key documents

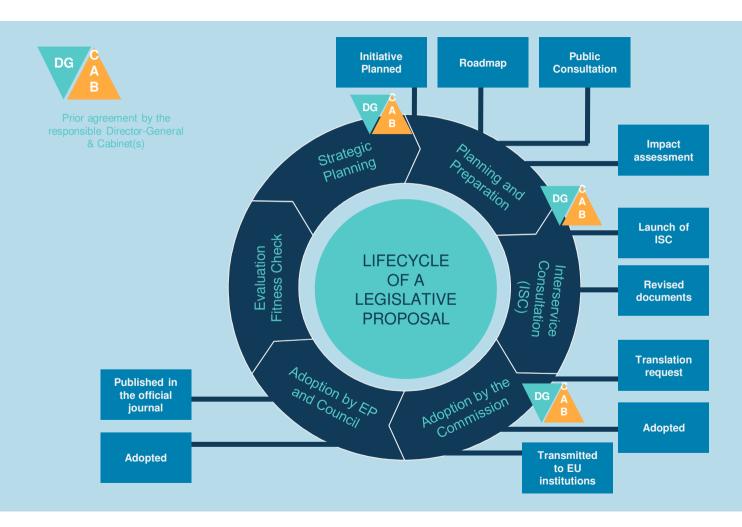
Part of collections:
First published on
Author

Commission work programme 19 October 2020 Secretariat-General

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No.	Policy objective	Initiatives			
A Euro	opean Green Deal				
1.	Zero pollution package	 a) Revision of Regulation (EC) No 1272/2008 on classification, labelling and packaging (legislative, incl. impact assessment, Article 114 TFEU, Q2 2022) b) Integrated water management – revised lists of surface and groundwater pollutants (legislative, incl. impact assessment, Article 192 TFEU, Q3 2021) c) Revision of EU ambient air quality legislation (legislative, incl. impact assessment, Article 192 TFEU, Q3 2022) 			
2.	Climate measures package	 a) Review of EU rules on fluorinated greenhouse gases (legislative, incl. impact assessment, Article 192(1) TFEU, Q2 2022) b) EU framework for harmonised measurement of transport and logistics emissions (legislative, incl. impact assessment, Articles 91 and 100(2) TFEU, Q4 2022) c) Review of the CO2 emission standards for heavy-duty vehicles (legislative, incl. impact assessment, Article 192(1) TFEU, Q4 2022) d) Carbon removal certification (legislative, incl. impact assessment, Article 192(1) TFEU, Q4 2022) 			
3.	Circular economy	Initiative on the right to repair (legislative, incl. impact assessment, Q3 2022)			
4.	Plastics package	a) Policy framework for bio-based, biodegradable and compostable plastics (non-legislative, Q2 2022) b) Restriction on microplastics (non-legislative, Q4 2022) c) Measures to reduce the release of microplastics in the environment (legislative, incl. impact assessment, Article 114 TFEU, Q4 2022)			
5.	Biodiversity and Farm to fork	Sustainable use of pesticides – revision of the EU rules (legislative, incl. impact assessment, Article 192(1) TFEU, Q1 2022)			
A Euro	A Europe Fit for the Digital Age				
6.	Cyber resilience	European cyber resilience act (legislative, incl. impact assessment, Q3 2022)			
7.	Semi-conductors	European chips act (legislative or non-legislative, Q2 2022)			
8.	Security and defence	Roadmap on security and defence technologies (non-legislative, Q1 2022)			



European Commission Proposal

Reject the proposal (only in EPs RoP)

No amendments

European Parliament 1st Reading

EP amendments

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Commission amended proposal (GRI)

Council 1st Reading

Commissioners' relationships with EP Committees

				Parliamentary committees Multiple	
	Commissioner		Policy portfolio	cover- age	by committee
	Frans Timmermans	-	European Green Deal	_	ENVI
	Valdis Dombrovskis	1	An Economy that Works for People	ENVI	INTA, ECON, EMP
nts	Margrethe Vestager	1	Europe fit for the Digital Age		ITRE, IMCO, ECON
Jice-Presidents	Josep Borrell	1	High Representative of the Union for Foreign Affairs and Security Policy; A Stronger Europe in the World	ECON	AFET
/ice	Margaritis Schinas	1	Promoting our European Way of Life	EMPL	LIBE, CULT
	Maroš Šefčovič	1	Interinstitutional Relations and Foresight	EMPL	AFCO
	Věra Jourová	1100	Values and Transparency		AFCO, LIBE
	Dubravka Šuica	1	Democracy and Demography	ITRE	AFCO
	Johannes Hahn		Budget and Administration		BUDG, CONT
	Mariya Gabriel	1	Innovation, Research, Culture, Education and Youth	IMCO	ITRE, CULT
	Nicolas Schmit	1	Jobs and Social Rights	AFET	EMPL
	Paolo Gentiloni	1	Economy		ECON
	Janusz Wojciechowsk	i	Agriculture	LIBE	AGRI
	Thierry Breton	1	Internal Market		IMCO, ITRE
	Elisa Ferreira		Cohesion and Reforms	CULT	REGI
STS	Stella Kyriakides	1	Health and Food Safety		ENVI
oue	Didier Reynders	1	Justice	AFCO	LIBE, JURI
Commissioners	Helena Dalli	1	Equality		FEMM, EMPL
Ē	Ylva Johansson	1	Home Affairs		LIBE
ပိ	Janez Lenarčič	1	Crisis Management		DEVE
	Adina Vălean		Transport		TRAN
	Olivér Várhelyi	1	Neighbourhood and Enlargement		AFET
	Jutta Urpilainen	1	International Partnerships	DEV	DEVE
	Kadri Simson		Energy		ITRE
	Virginijus Sinkevičius	1	Oceans and Fisheries		ENVI, PECH
	Mairead McGuinness	1	Financial Services, Financial Stability and Capital Markets Union		ECON

Green Deal - The Coordinators





European Parliament

1 February 2020 - H1 2024



"I want the European Green Deal to become Europe's hallmark. At the heart of it is our commitment to becoming the world's first climate-neutral continent. It is also a long-term economic imperative: those who act first and fastest will be the ones who grasp the opportunities from the ecological transition. I want Europe to be the front-runner. I want Europe to be the exporter of knowledge, technologies and best practice."

- Ursula von der Leven President of the European Commission

Chairs and Vice-Chairs

ENVI

Committee on the Environment, Public Health and Food Safety





Dan-Stefan Motreanu



Ania Hazekamp







Political Group Coordinators

Nils Torvalds





Alexandr Vondra

Silvia Modia

ITRE

Committee on Industry, Research and Energy



Patrizia Toia

Bas Eickhout









Ville Niinistö

Marian-Jean Marinescu















Marisa Matias

José Ramón Bauzà Díaz



István Ujhelyi



Andris Ameriks







Johan Danielsson

Elena Kountoura







IMCO

TRAN

Committee on on Transport and Tourism

Committee on the Internal Market and Consumer Protection



Róża Thun und Hohenstein

Maria Manuel Leitão Marques











Kateřina Konečná



4 'Hats' of an MEP



EXAMPLE: 2018/172(COD)

Single Use Plastics

Parliament	Committee responsible	Rapporteur	
	Environment, Public Health and Food Safety	>>> RIES Frédérique	
		Shadow rapporteur	
		FLORENZ Karl-Heinz	
		PAOLUCCI Massimo	
		DEMESMAEKER Mark	
		BOYLAN Lynn	
		AUKEN Margrete	
		PEDICINI Piemicola	
		MENF GODDYN Sylvie	
	Committee for opinion	Rapporteur for opinion	A
	ECON Economic and Monetary Affairs	KAPPEL Barbara	20/0
	ITRE Industry, Research and Energy	KAPPEL Barbara	25/0
	AGRI Agriculture and Rural Development	ROPÉ Bronis	10/07/
	PECH Fisheries	S&D BRIANO Renata	14/06/2
	JURI Legal Affairs	The committee decided not to give an opinion.	
the European			
Commission	Commission DG	Commissioner	
	Environment	VELLA Karmenu	

28/05/2018	Legislative proposal published	COM(2018)0340	Summary
11/06/2018	Committee referral announced in Parliament, 1st reading/single reading		
10/10/2018	Vote in committee, 1st reading/single reading		
11/10/2018	Committee report tabled for plenary, 1st reading/single reading	A8-0317/2018	Summary
22/10/2018	Debate in Parliament	10	
24/10/2018	Results of vote in Parliament	<u> </u>	
24/10/2018	Decision by Parliament, 1st reading/single reading	<u>T8-0411/2018</u>	Summary
24/10/2018	Matter referred back to the committee responsible		
22/01/2019	Approval in committee of the text agreed at 1st reading interinstitutional negotiations	PE632.990 GEDA/A/(2019)000622	
27/03/2019	Debate in Parliament	1	
27/03/2019	Decision by Parliament, 1st reading/single reading	<u>T8-0305/2019</u>	Summary
21/05/2019	Act adopted by Council after Parliament's 1st reading		
05/06/2019	Final act signed		
05/06/2019	End of procedure in Parliament		





The European Council

The Council of the EU

Policies M

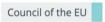
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Filter by topic

- Consumer protection
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Working parties by Council configuration

- Agriculture and Fisheries Council
- Competitiveness Council
- Economic and Financial Affairs Council
- Education, Youth, Culture and Sports Council
- Employment, Social Policy, Health and Consumer Affairs Council
- + See all Council configurations

Council preparatory bodies

- Ad Hoc Working Party on Genetically Modified Organisms (GMO)
- > Coreper I
- > Working Party of Chief Veterinary Officers
- > Working Party of Veterinary Experts
- > Working Party on Agricultural Questions
- > Working Party on Consumer Protection and Information
- > Working Party on Foodstuff Quality
- > Working Party on Foodstuffs
- > Working Party on Pharmaceuticals and Medical Devices
- > Working Party on Technical Harmonisation

COVID-19: This page is constantly updated to reflect the latest changes to the calendar of summits, ministerial meetings and video conferences.

The list of meetings of the Council preparatory bodies is included in the following document:

The Council is supported by the Committee of Permanent Representatives of the Governments of the Member States to the European Union (Coreper) and more than 150 highly specialised working parties and committees, known as the 'Council preparatory bodies'.

The preparatory bodies can be divided into two main categories:

Reject the proposal (only in EPs RoP)

No amendments

European Parliament 1st Reading

EP amendments

Council starts deliberations (Working Groups) Commission position on EP amendments

Commission amended proposal (GRI)

Council 1st Reading

TRILOGUES









THE LOGIC...

- 1. What is the position of each of the 3 institutions?
- 2. Once officially clarified, needs to be mandated
- 3. How can the 3 positions be reconciled?
- 4. Once agreed, needs political approval in each
- 5. When both (de facto all three) 'cleared' it

 act adopted



DELEGATIONS







- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit + LS + CoD unit]

- Rapporteur
- Shadow rapporteurs [or staff from political groups]
- EP Secretariat

- HoU or Director in charge
- SecGen
- Legal Service

NEGOTIATIONS

- As many rounds as needed
- Until agreement is found (or lack of it)
- Once agreed: Presidency via COREPER sends letter of assurance
- If EP votes on it [Political Groups □ Committee □]
 Plenary, Council will adopt it as A point



COUNCIL OF THE EUROPEAN UNION

Brussels, 13 February 2014 (OR. en)

6304/1/14 REV 1 ADD 1

OJ CRP16

PROVISIONAL AGENDA

Subject:	2485th meeting of the PERMANENT REPRESENTATIVES COMMITTEE (Part 1)	
Date:	e: 14 February 2014	
Time:	14.30	
Venue:	Brussels	

ADDENDUM Nº 1 to the REVISED PROVISIONAL AGENDA

The Committee will continue with the examination of the following item:

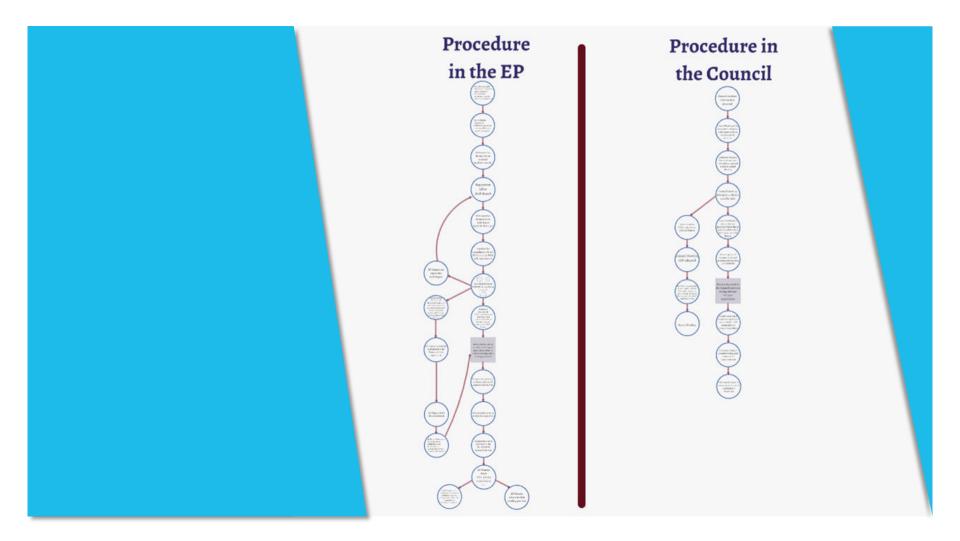
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- 31. Remunerations (First reading) (Legislative deliberation)
 - a) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2011 the remuneration and pensions of officials and other servants of the European Union and the correction coefficients applied thereto
 - b) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2012 the remuneration and pensions of officials polyather servants of the European Union and the correction coefficients applied the
 - Presidency debriefing on the outcome of the informal trilogue

[This item will be taken

THE 4 COLUMN DOCUMENT

COMMISSION PROPOSAL COM(2013) 245 final (22 April 2013)	EP Plenary Position (Doc P7_TA-PROV(2013)0437 of 23 October 2013)	COUNCIL GENERAL APPROACH (Doc 15458/1/12 REV 1 of 22 July 2013)	
transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union ²⁸ .	transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union"		
(76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in the statements of the Council, the European Parliament and the Committee of the Regions. ⁵⁸	(76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in Regulation (EU) No 1255/2011 of the European Parliament and of the Council of 30 November 2011 establishing a Programme to support the further development of an Integrated Maritime Palicy' and the		



Opinion by National Parliaments (8 weeks): Yellow card (1/3) or Orange card (1/2)

European Commission Proposal

Opinion by EESC and CoR when required

Reject the proposal (only in EPs RoP)

No amendments

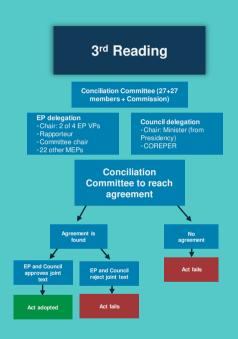
European Parliament 1st Reading

EP amendments

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THE ORDINARY LEGISLATIVE PROCEDURE







