

EU DECISION-MAKING: PROCEDURE AND INFLUENCE

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Public Affairs Council



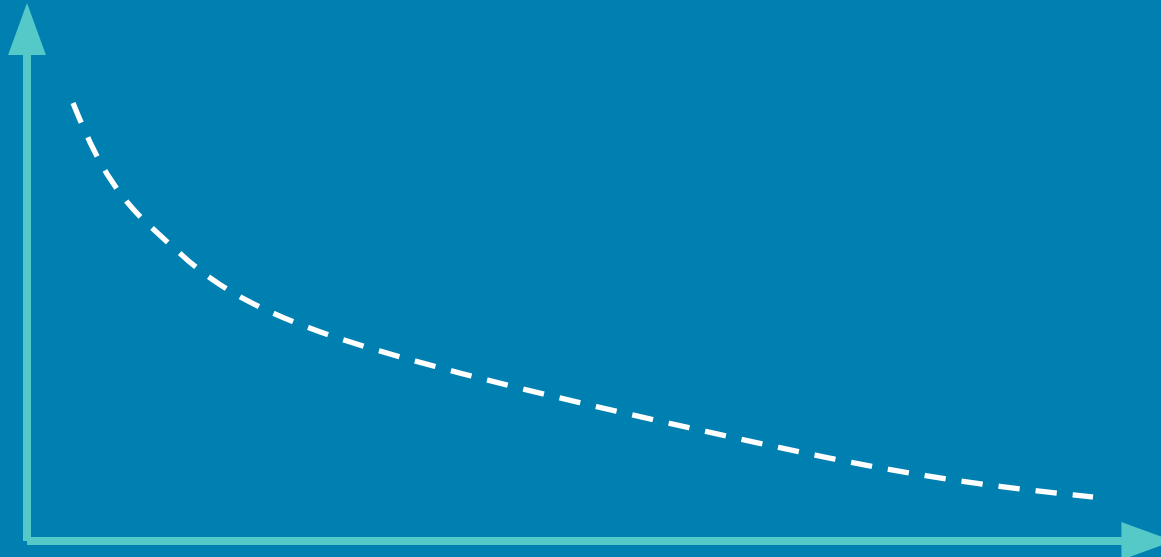
Connect with me: [linkedin.com/in/andras-baneth](https://www.linkedin.com/in/andras-baneth)

- 
- **How to influence decision-making:**
European Commission, Council and Parliament
 - **Trilogues:** Timeline, participants, information sources and lobbying
 - **Comitology:** implementing and delegated acts

AGENDA FOR TODAY

WHAT CAN YOU ACHIEVE... AND WHEN?

Potential
Influence



Scattered noise

Public issue

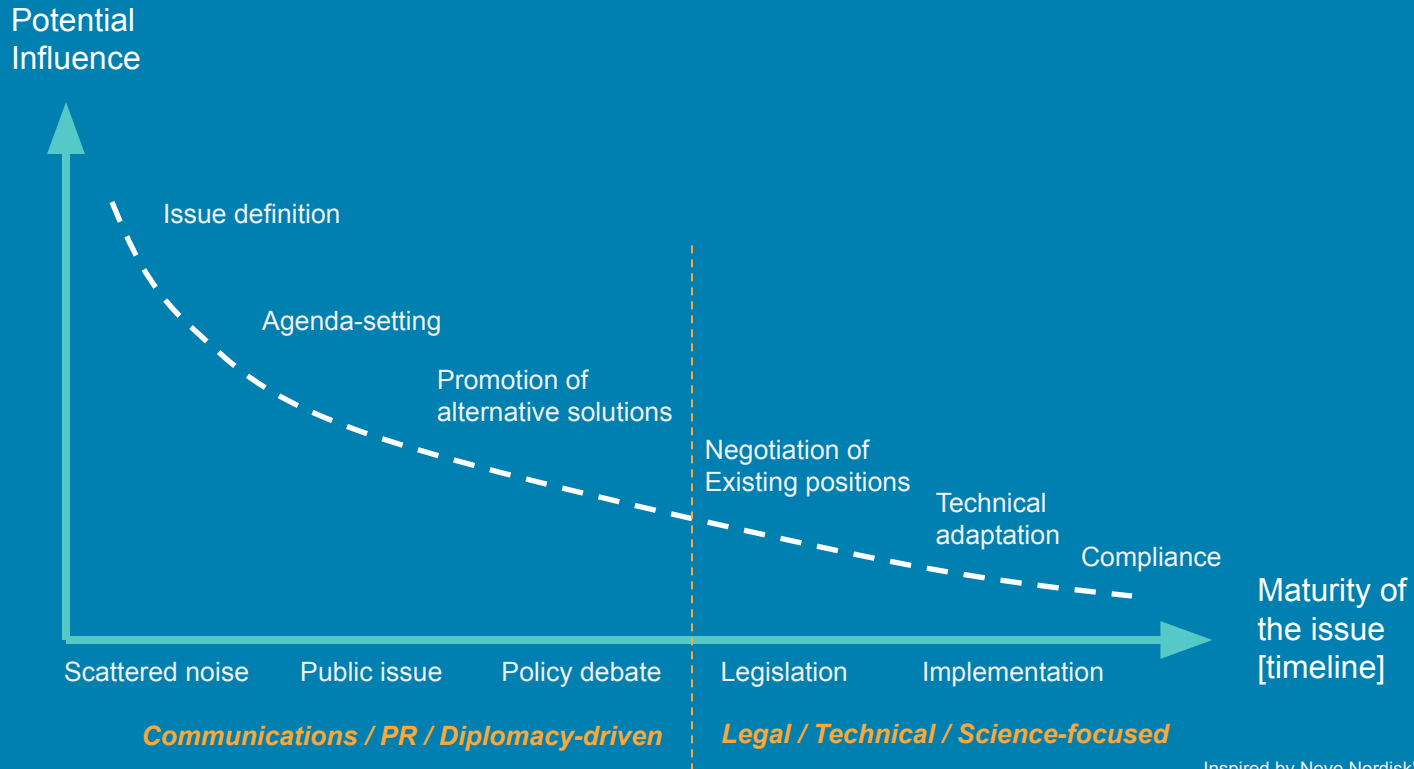
Policy debate

Legislation

Implementation

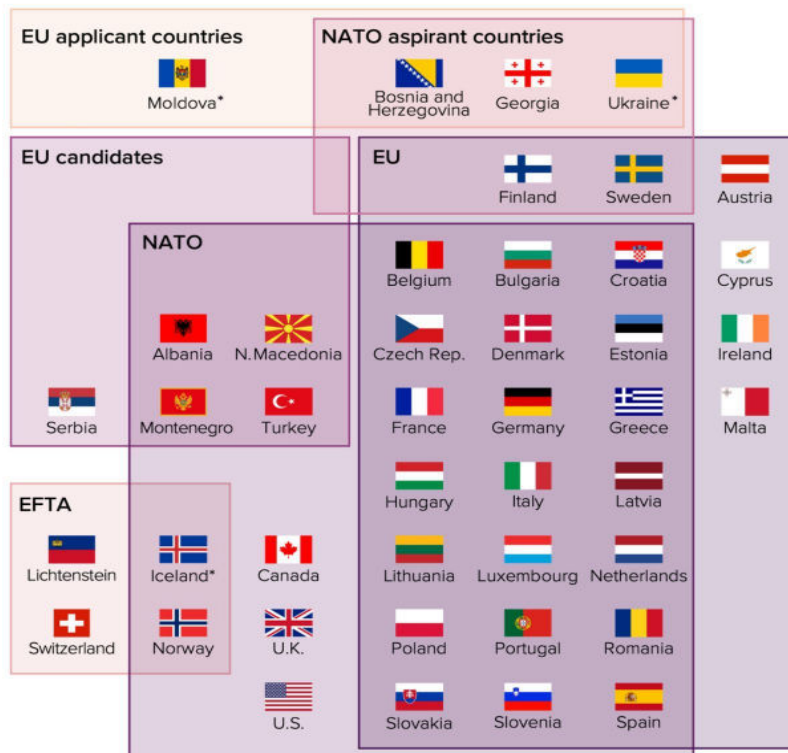
Maturity of
the issue
[timeline]

WHAT CAN YOU ACHIEVE... AND WHEN?



EUROPE



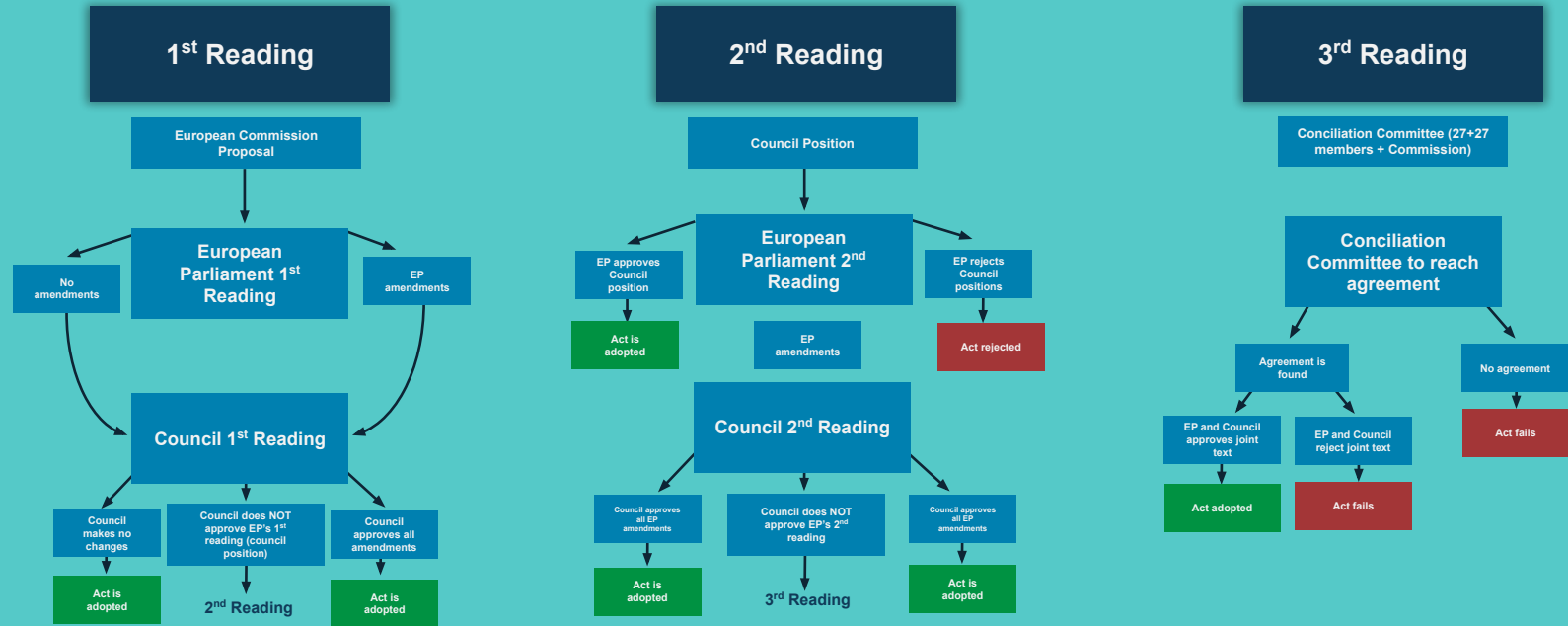


*Iceland has not officially withdrawn its EU application, but in 2015 its government requested that "Iceland should not be regarded as a candidate country for EU membership." On June 17, 2022, the European Commission recommended that Ukraine and Moldova be granted the status of a candidate for EU membership, but the decision is up to EU member governments.

SOURCE: POLITICO research, European Commission

By Cornelius Hirsch

THE ORDINARY LEGISLATIVE PROCEDURE



A BIT OF CONTEXT

DECISION MAKING IN THE EU



POLICY MAKING IN THE INSTITUTIONS



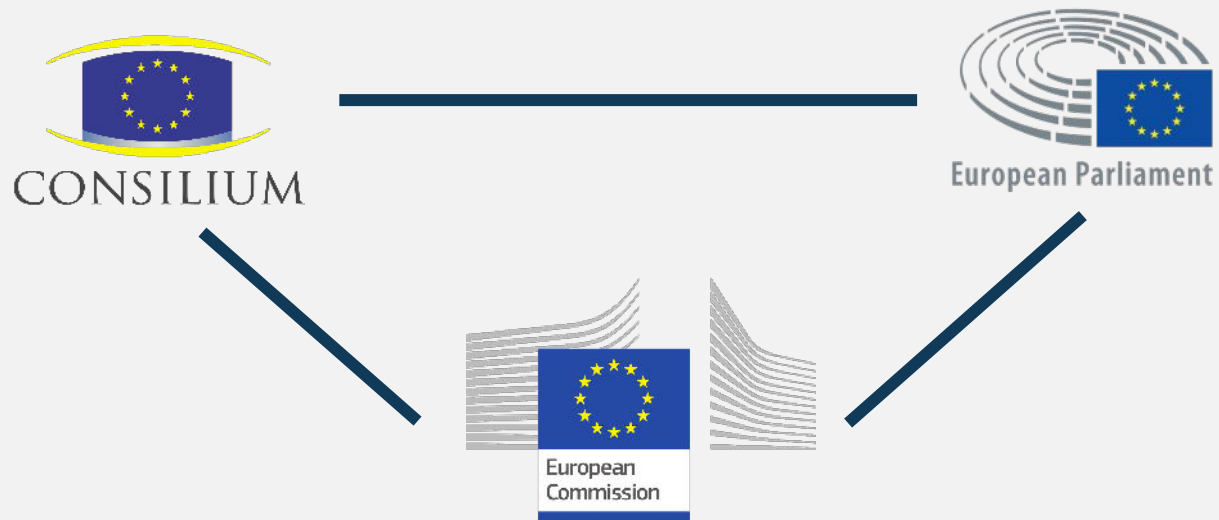
CHANGES AT FOUR STAGES IN THE EU DECISION-MAKING PROCESS



WHAT INFLUENCES THE EUROPEAN COMMISSION TO INITIATE LEGISLATION?



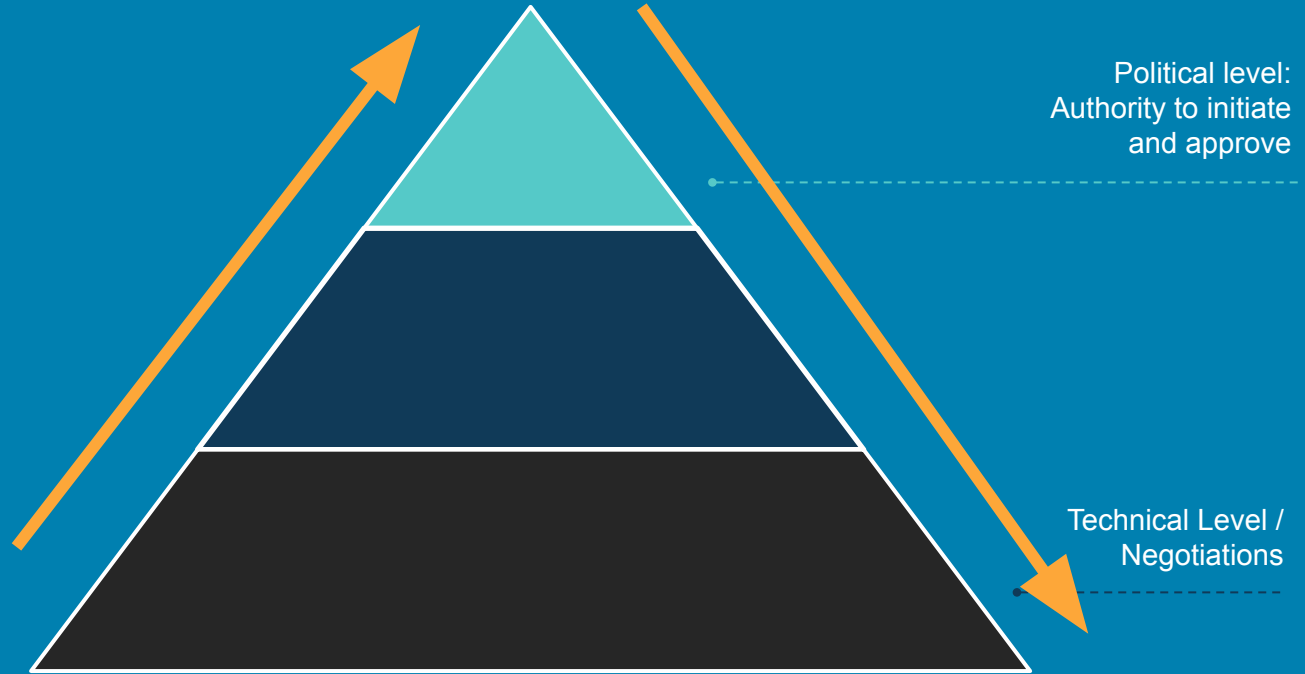
DECISION MAKING IN THE EU



AGENCIES (INC. ESAs)

European Food Safety Authority (EFSA)
European Medicines Agency (EMA)
European Banking Authority
European Insurance and Occupational Pensions Authority
European Securities and Markets Authority
European Systemic Risk Board

POLICY MAKING IN THE INSTITUTIONS



DECISION MAKING INSIDE EU INSTITUTIONS

EUROPEAN COMMISSION

Absolute majority

Unanimity
(consensus)

EUROPEAN PARLIAMENT

Simple majority

Absolute majority

Special majority

EUROPEAN MINISTERS (MEMBER STATES)

Unanimity

Qualified majority

- 55%
- 65%



[Home](#) > [The Council of the EU](#) > [Voting system](#)

Voting calculator

Council of the EU

Download the voting calculator also for your mobile device.



[Download from App Store](#)

[Download from Google Play](#)

Set the votes for each country

| Countries participating | Votes | Reset all to Yes |
|--|--|----------------------------------|
| <input checked="" type="checkbox"/> All countries participating <input type="checkbox"/> Only Eurozone countries participating | | |
| <input checked="" type="checkbox"/> Austria 1.98% of population | <input checked="" type="radio"/> <input type="radio"/> <input type="radio"/> | |
| <input checked="" type="checkbox"/> Belgium 2.56% of population | <input checked="" type="radio"/> <input type="radio"/> <input type="radio"/> | |
| <input checked="" type="checkbox"/> Bulgaria 1.56% of population | <input checked="" type="radio"/> <input type="radio"/> <input type="radio"/> | |
| <input checked="" type="checkbox"/> Croatia 0.91% of population | <input checked="" type="radio"/> <input type="radio"/> <input type="radio"/> | |
| <input checked="" type="checkbox"/> Cyprus 0.20% of population | <input checked="" type="radio"/> <input type="radio"/> <input type="radio"/> | |
| <input checked="" type="checkbox"/> Czech Republic 2.35% of population | <input checked="" type="radio"/> <input type="radio"/> <input type="radio"/> | |
| <input checked="" type="checkbox"/> Denmark 1.30% of population | <input checked="" type="radio"/> <input type="radio"/> <input type="radio"/> | |
| <input checked="" type="checkbox"/> Estonia 0.30% of population | <input checked="" type="radio"/> <input type="radio"/> <input type="radio"/> | |
| <input checked="" type="checkbox"/> Finland 0.19% of population | <input checked="" type="radio"/> <input type="radio"/> <input type="radio"/> | |

Choose the voting rule

Voting rule Qualified majority

Voting result



Final result

Approved

[Download results as pdf](#)

27

member states

Minimum "Yes" required for adoption: (55%) 15

27

Yes

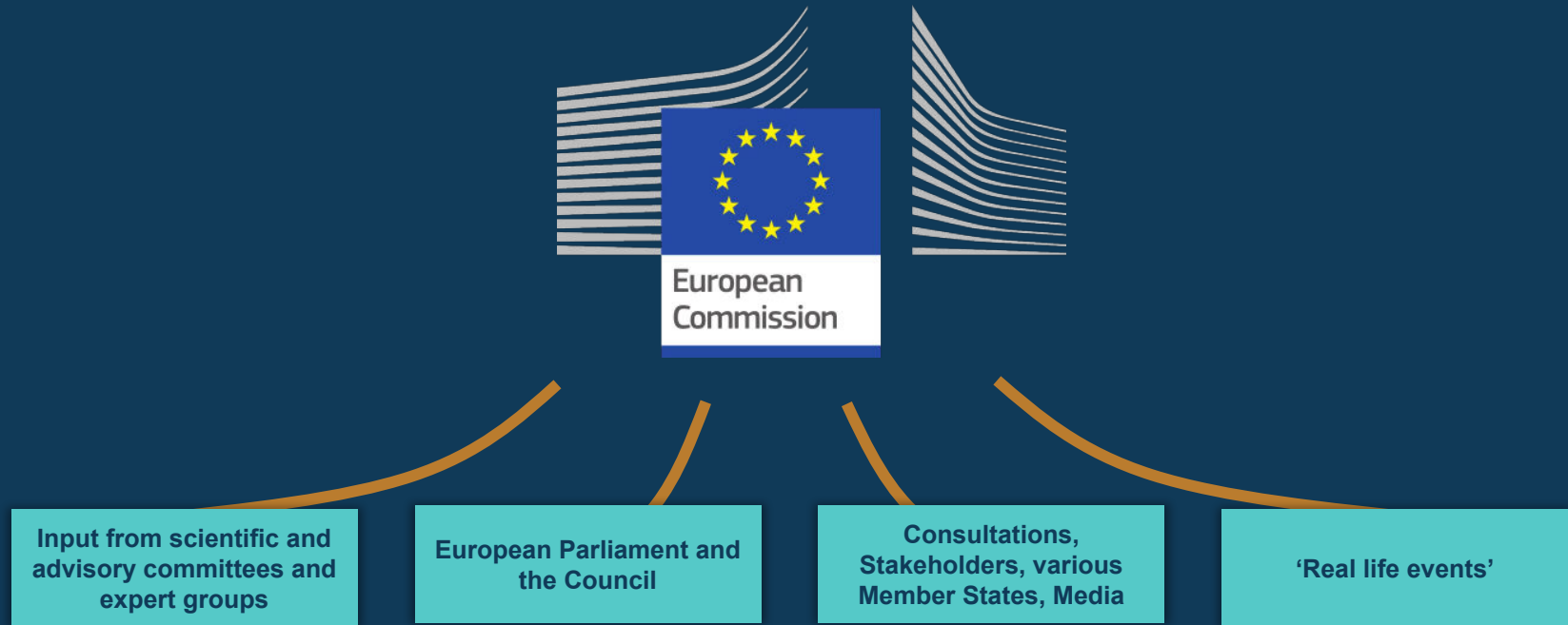
0

No

0

Abstain

WHAT INFLUENCES THE EUROPEAN COMMISSION TO INITIATE LEGISLATION?



[recast]

Competition for attention

Policy-shaper

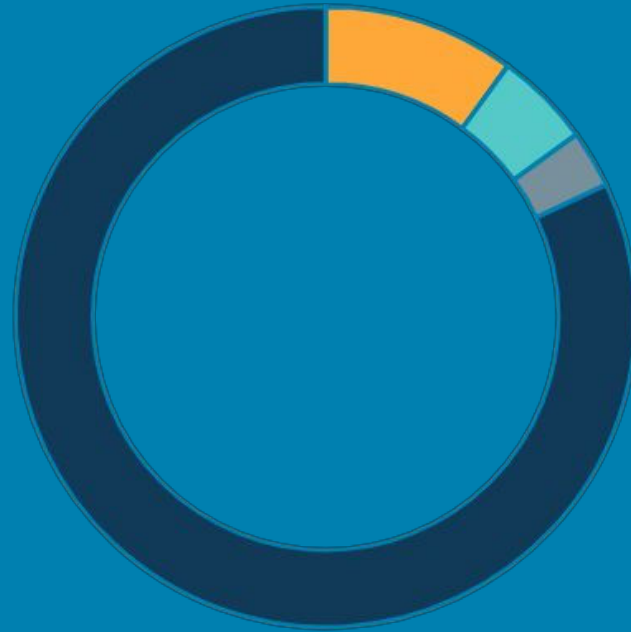
Agenda-setter

Issue (policy)





ORDINARY LEGISLATIVE PROCEDURE



1st Reading

Early 2nd Reading

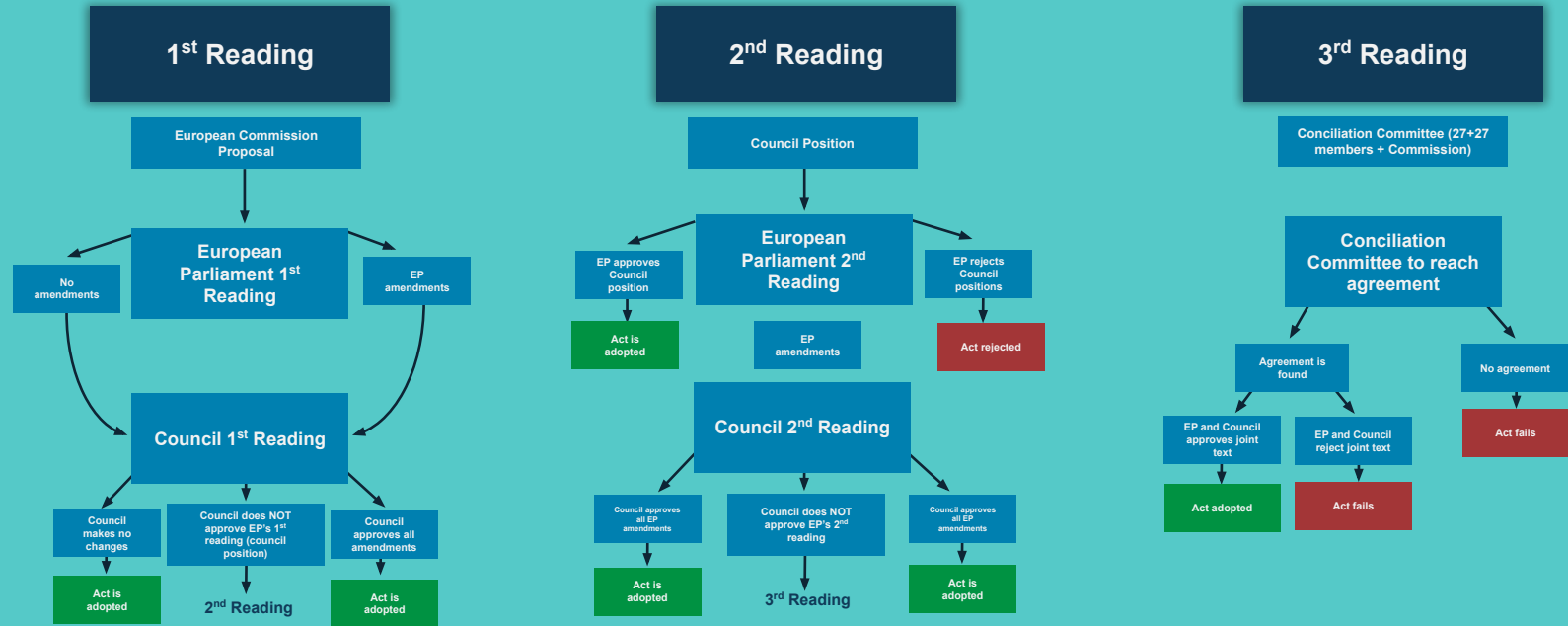
2nd Reading

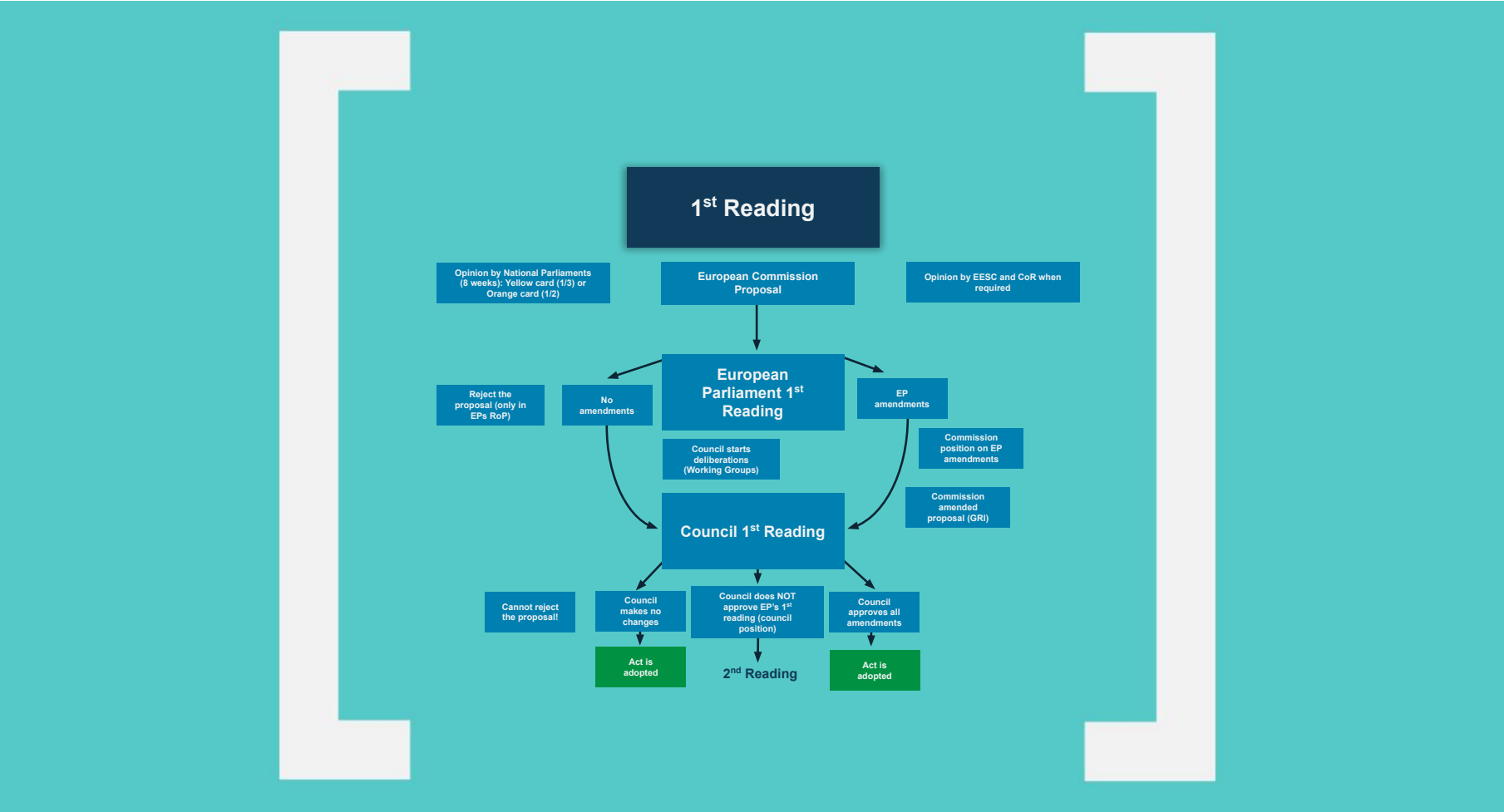
Conciliation Procedure

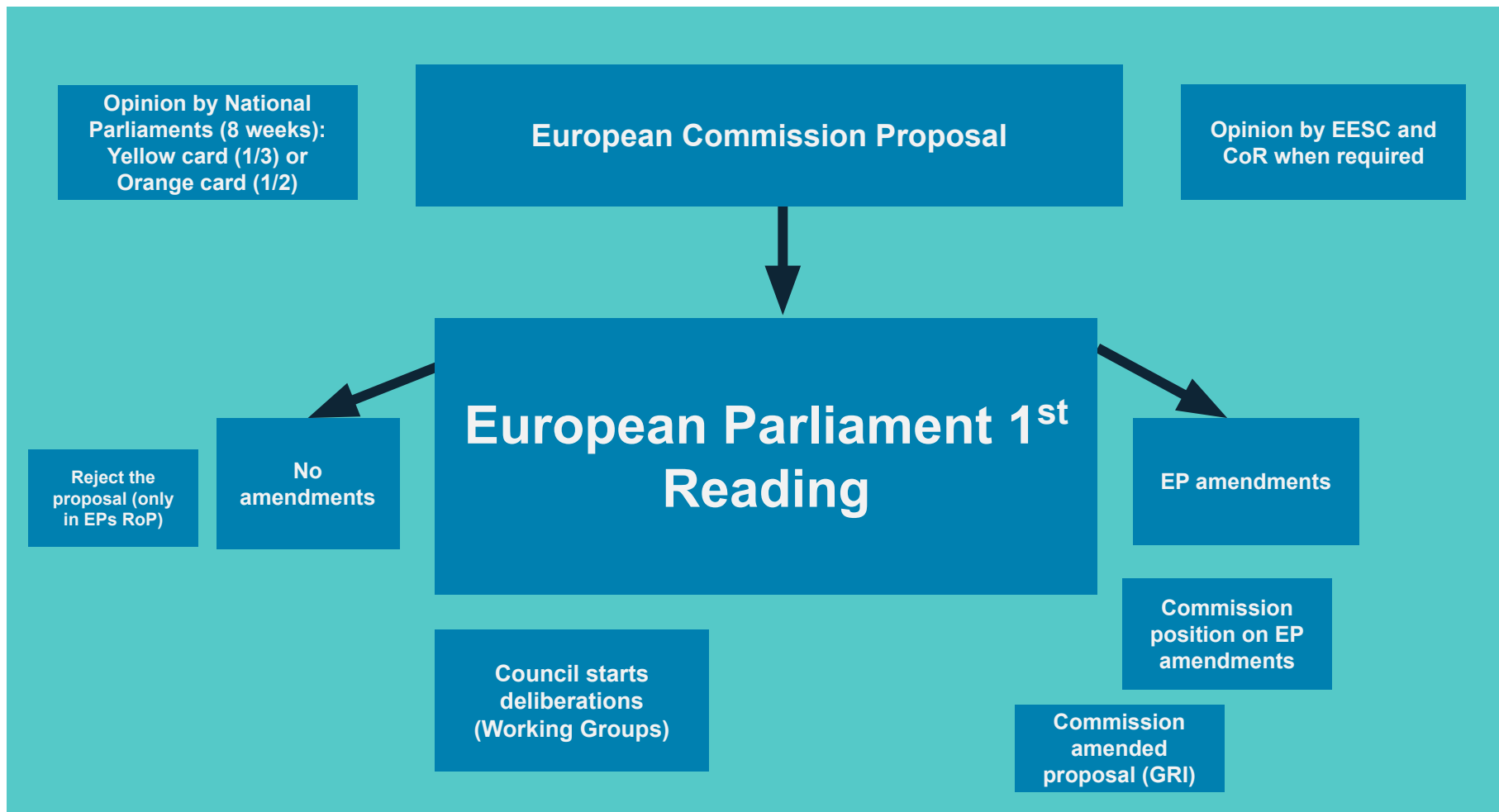
HIERARCHY OF EU LEGAL NORMS

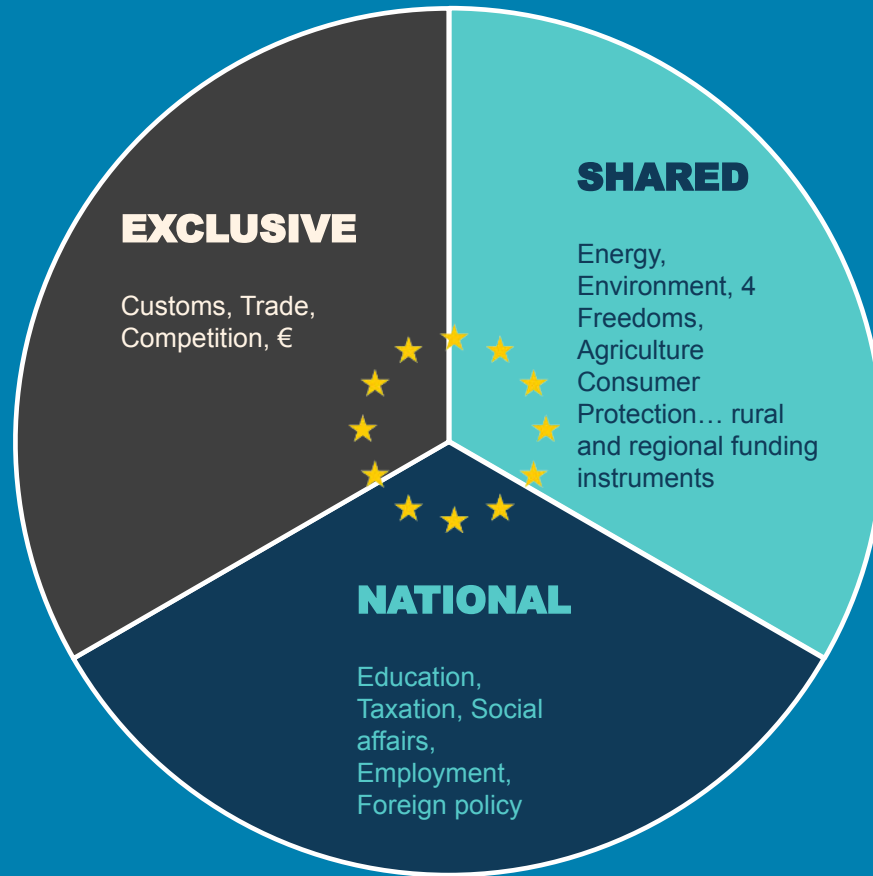
- Soft law [regulations, guidelines]
- Other EU law [inter-institutional agreements, rules of procedure, code of conduct]
- Implementing + Delegated Acts [Regulation, Directive, Decision]
- Legislation [Regulation, Directive, Decision]
- Treaties [TEU, TFEU, as amended by ToL]

THE ORDINARY LEGISLATIVE PROCEDURE











THE COUNTRY I
KNOW BEST



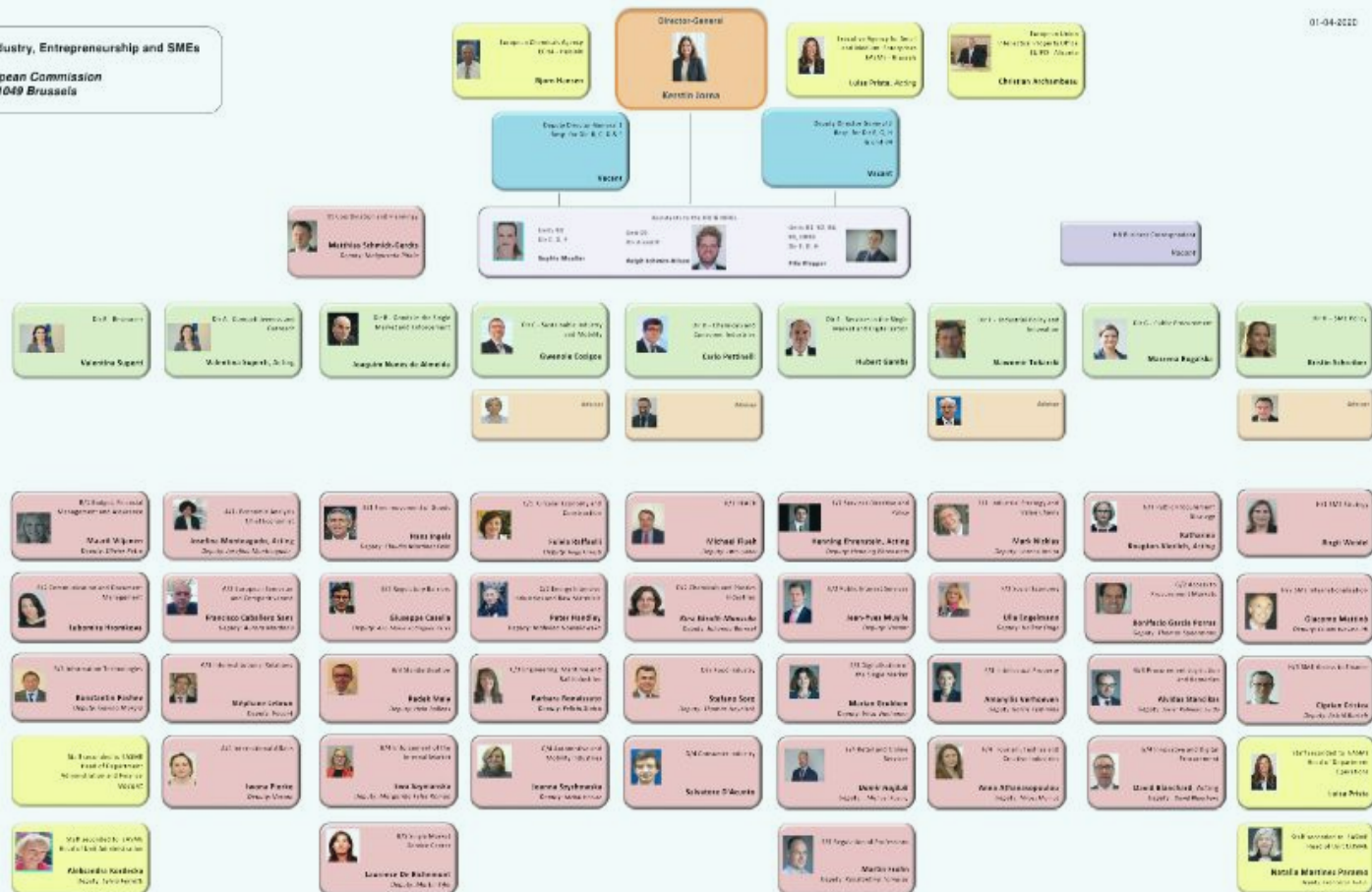


European Commission 2019

Allocation of responsibilities and supporting services ¹

| Responsibilities | Names | Services |
|--|----------------------|--|
| <i>President of the Commission</i> | Ursula von der Leyen | Secretariat-General (SG) Legal Service (LS) DG Communication (COMM) , including the Spokespersons' Service (SPP) I.D.E.A. |
| <i>The European Green Deal Climate Action Policy</i> | Frans Timmermans | Secretariat-General for the Executive Vice-President coordination role DG Climate Action (DG CLIMA) for the Commissioner's role |
| <i>A Europe fit for the Digital Age Competition</i> | Margrethe Vestager | Secretariat-General for the Executive Vice-President coordination role DG Competition (DG COMP) for the Commissioner's role <u>Changes for DG COMP:</u> <ul style="list-style-type: none"> - <i>Unit AGRI.1.2 (State Aid) moves from DG AGRI to DG COMP</i> - <i>The relevant part of Unit MARE.E.4 (Legal Affairs), dealing with state aid, moves from DG MARE to DG COMP</i> |
| <i>An Economy that Works for People Financial Services</i> | Valdis Dombrovskis | Secretariat-General for the Executive Vice-President coordination role DG Financial Stability, Financial Services and Capital Markets Union (DG FISMA) for the Commissioner's role. <u>Changes for DG FISMA:</u> <ul style="list-style-type: none"> - <i>Unit JUST.B.3 (Financial Crime) dealing with anti-money laundering moves from DG JUST to DG FISMA</i> - <i>The part of Unit FPI.5 dealing with sanctions moves from FPI to DG FISMA</i> <u>Responsible for relations with:</u> <ul style="list-style-type: none"> - European Banking Authority (EBA) - European Insurance and Occupational Pensions Authority (EIOPA) - European Securities and Markets Authority (ESMA) - European Systemic Risk Board (ESRB) - Single Resolution Board (SRB) |

European Commission
1049 Brussels



2021 Commission work programme – key documents

Part of collections:

First published on

Author

Commission work programme

19 October 2020

Secretariat-General

Files

**2021 Commission work programme**
English[Download](#)

Available languages (22) ▾

**2021 Commission work programme - annexes**
English[Download](#)

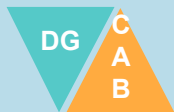
Available languages (22) ▾

**2021 Commission work programme – publication**
English (797.2 KB - PDF)[Download](#)

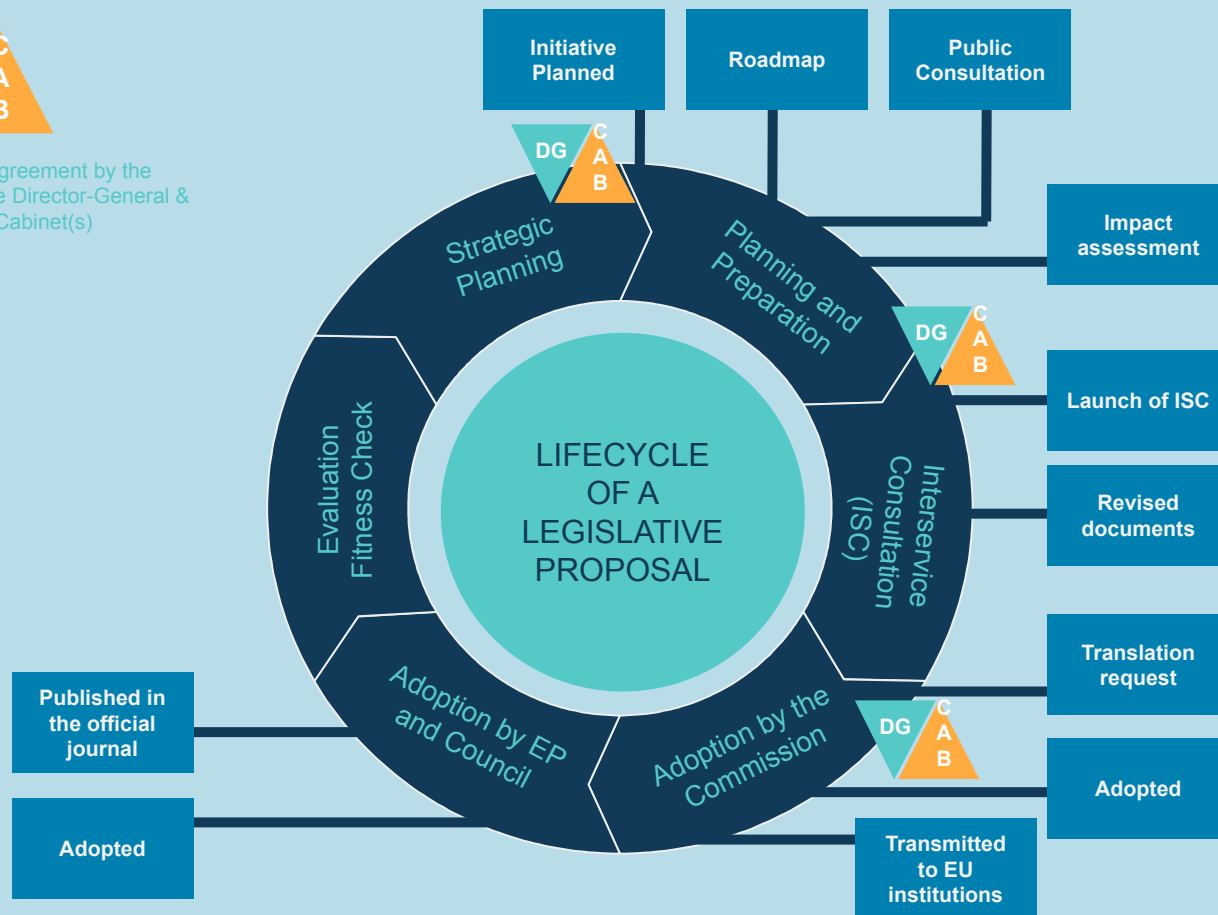
Available languages (22) ▾

**2021 Commission work programme explained - factsheet**
English (158.5 KB - PDF)[Download](#)

| No. | Policy objective | Initiatives |
|---|--------------------------------------|--|
| A European Green Deal | | |
| 1. | Zero pollution package | a) Revision of Regulation (EC) No 1272/2008 on classification, labelling and packaging (legislative, incl. impact assessment, Article 114 TFEU, Q2 2022) b) Integrated water management – revised lists of surface and groundwater pollutants (legislative, incl. impact assessment, Article 192 TFEU, Q3 2021) c) Revision of EU ambient air quality legislation (legislative, incl. impact assessment, Article 192 TFEU, Q3 2022) |
| 2. | Climate measures package | a) Review of EU rules on fluorinated greenhouse gases (legislative, incl. impact assessment, Article 192(1) TFEU, Q2 2022) b) EU framework for harmonised measurement of transport and logistics emissions (legislative, incl. impact assessment, Articles 91 and 100(2) TFEU, Q4 2022) c) Review of the CO2 emission standards for heavy-duty vehicles (legislative, incl. impact assessment, Article 192(1) TFEU, Q4 2022) d) Carbon removal certification (legislative, incl. impact assessment, Article 192(1) TFEU, Q4 2022) |
| 3. | Circular economy | Initiative on the right to repair (legislative, incl. impact assessment, Q3 2022) |
| 4. | Plastics package | a) Policy framework for bio-based, biodegradable and compostable plastics (non-legislative, Q2 2022) b) Restriction on microplastics (non-legislative, Q4 2022) c) Measures to reduce the release of microplastics in the environment (legislative, incl. impact assessment, Article 114 TFEU, Q4 2022) |
| 5. | Biodiversity and Farm to fork | Sustainable use of pesticides – revision of the EU rules (legislative, incl. impact assessment, Article 192(1) TFEU, Q1 2022) |
| A Europe Fit for the Digital Age | | |
| 6. | Cyber resilience | European cyber resilience act (legislative, incl. impact assessment, Q3 2022) |
| 7. | Semi-conductors | European chips act (legislative or non-legislative, Q2 2022) |
| 8. | Security and defence | Roadmap on security and defence technologies (non-legislative, Q1 2022) |



Prior agreement by the
responsible Director-General &
Cabinet(s)



The background of the slide is a teal-colored image of the European Union flag, featuring twelve yellow stars arranged in a circle. A dark blue horizontal rectangle is centered over the flag.

European Commission Proposal

European Parliament 1st Reading

Reject the
proposal (only
in EPs RoP)

No
amendments

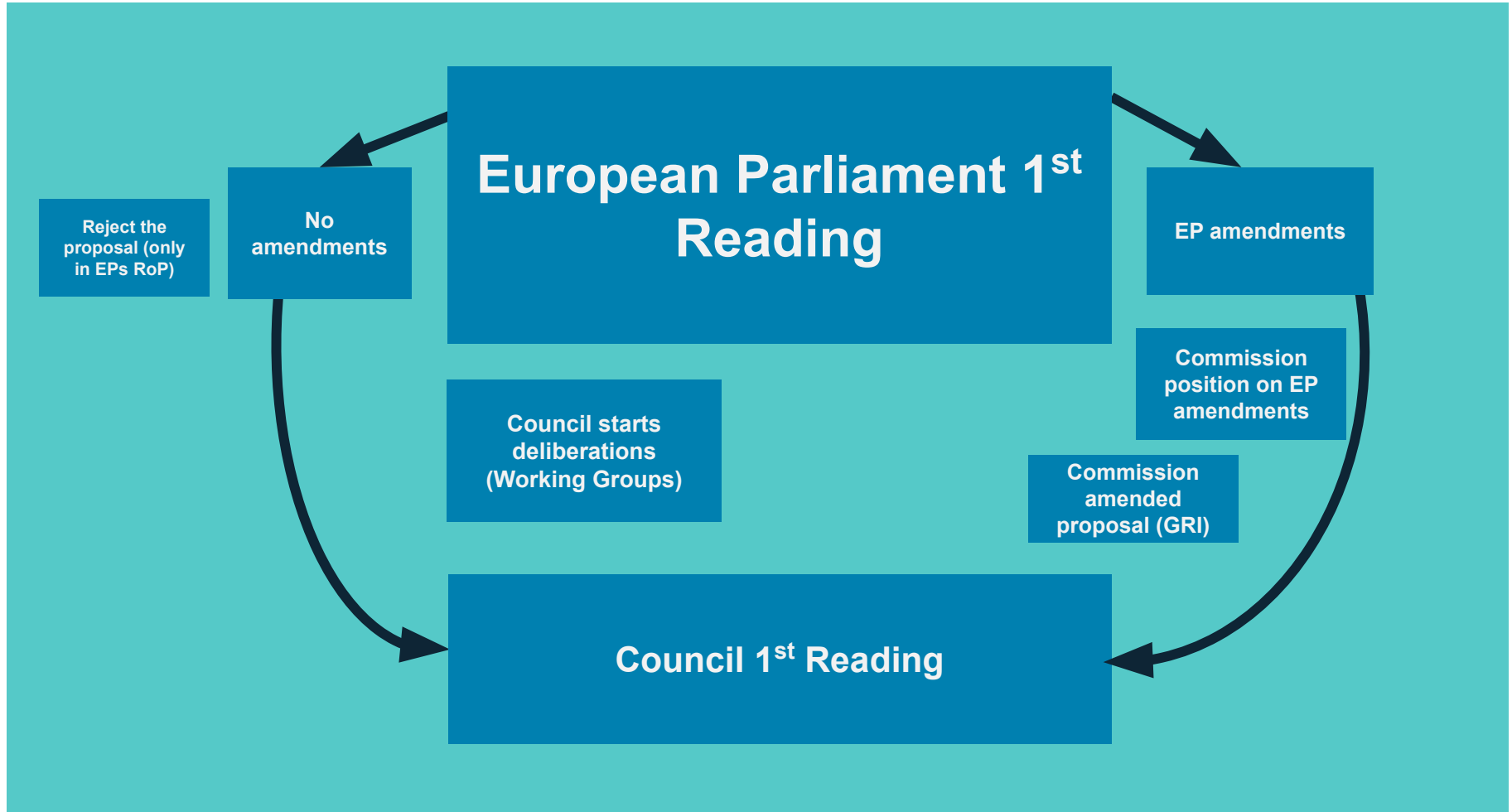
EP amendments

Commission
position on EP
amendments

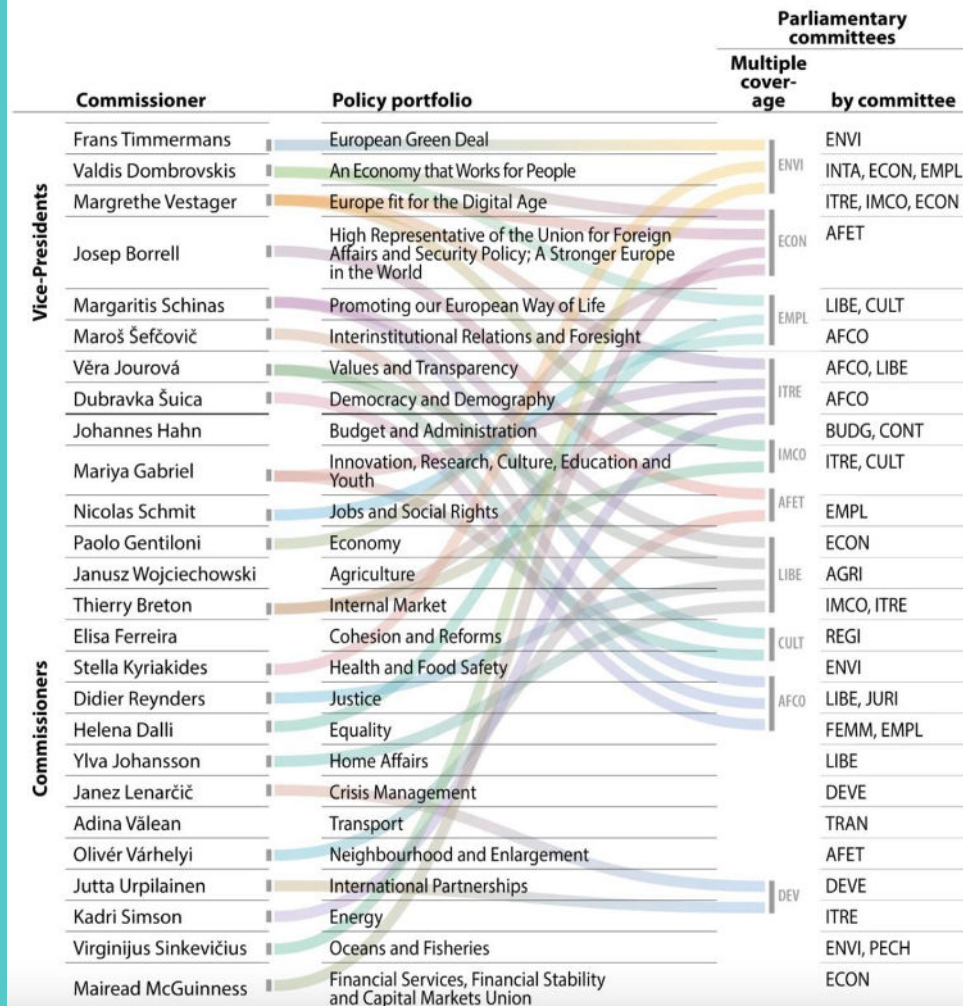
Commission
amended
proposal (GRI)

Council starts
deliberations
(Working Groups)

Council 1st Reading



Commissioners' relationships with EP Committees



Green Deal – The Coordinators

logos **earn trust.
make change.**



European Parliament

1 February 2020 – 31 May 2024

David Sassoli



Lorenzo Mannelli
Head of Cabinet

Klaus Welle
Secretary General

"I want the European Green Deal to become Europe's hallmark. At the heart of it is our commitment to becoming the world's first climate-neutral continent. It is also a long-term economic imperative: those who act first and fastest will be the ones who grasp the opportunities from the ecological transition. I want Europe to be the front-runner. I want Europe to be the exporter of knowledge, technologies and best practice."

— Ursula von der Leyen
President of the European Commission

Chairs and Vice-Chairs

ENVI
Committee on the Environment, Public Health and Food Safety



Pacal Canfin
Chair



Dan-Ștefan Motreanu
Vice-Chair



Bas Eickhout
Vice-Chair



César Luena
Vice-Chair



Anja Hazekamp
Vice-Chair

ITRE
Committee on Industry, Research and Energy



Cristian Bușoi
Chair



Patrizia Toia
Vice-Chair



Morten Petersen
Vice-Chair

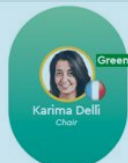


Lina Gálvez Muñoz
Vice-Chair



Zdzisław Krasnodębski
Vice-Chair

TRAN
Committee on Transport and Tourism



Karima Delli
Chair



Sven Schulze
Vice-Chair



Andris Ameriks
Vice-Chair



István Ujhelyi
Vice-Chair



Jan-Christoph Oetjen
Vice-Chair

IMCO
Committee on the Internal Market and Consumer Protection



Petra De Sutter
Chair



Róża Thun und Hohenstein
Vice-Chair



Maria Manuel Leitão Marques
Vice-Chair



Maria Grapini
Vice-Chair



Pierre Karlieskind
Vice-Chair

Political Group Coordinators



Peter Liese
Coordinator



Bas Eickhout
Coordinator



Christian Ehler
Coordinator



Ville Niinistö
Coordinator



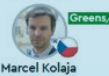
Marian-Jean Marinescu
Coordinator



Ciarán Cuffe
Coordinator



Andreas Schwab
Coordinator



Marcel Kolaja
Coordinator



Jytte Guteland
Coordinator



Alexandr Vondra
Coordinator



Dan Nica
Coordinator



Zdzisław Krasnodębski
Coordinator



Johan Danielsson
Coordinator



Roberts Zile
Coordinator



Christel Schaldemose
Coordinator



Adam Bielan
Coordinator



Nils Torvalds
Coordinator



Silvia Modig
Coordinator



Martina Dlabajová
Coordinator



Marisa Matias
Coordinator



José Ramón Bauzá Díaz
Coordinator



Elena Kountoura
Coordinator



Dita Charanzová
Coordinator



Kateřina Konečná
Coordinator



Silvia Sardone
Coordinator



Paolo Borchia
Coordinator



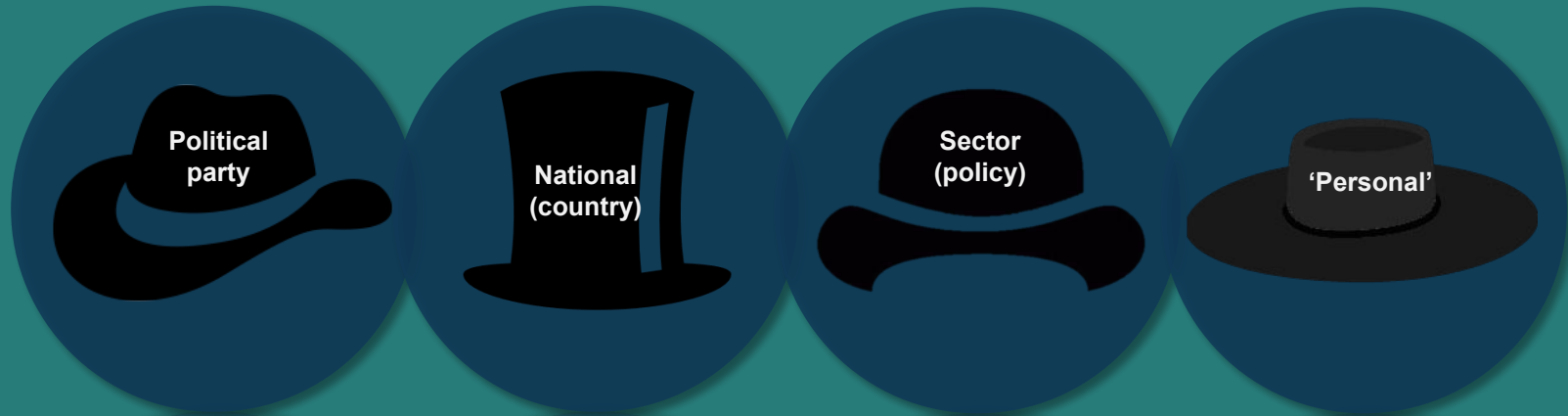
Roman Haider
Coordinator






















Virginie Jonon
Coordinator




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4 'Hats' of an MEP



EXAMPLE: 2018/172(COD) Single Use Plastics

| Key players | | |
|---------------------|--|--|
| European Parliament | Committee responsible | Rapporteur |
| |  Environment, Public Health and Food Safety |  RIES Frédérique |
| | |  Shadow rapporteur |
| | |  FLORENZ Karl-Heinz |
| | |  PAOLUCCI Massimo |
| | |  DEMESMAEKER Mark |
| | |  BOYLAN Lynn |
| | |  AUKEN Margrete |
| | |  PEDICINI Piemicola |
| | |  GODDYN Sylvie |
| | Committee for opinion | Rapporteur for opinion |
| |  Economic and Monetary Affairs |  KAPPEL Barbara |
| |  Industry, Research and Energy |  KAPPEL Barbara |
| |  Agriculture and Rural Development |  ROPÉ Bronis |
| |  Fisheries |  BRIANO Renata |
| |  Legal Affairs | The committee decided not to give an opinion. |
| of the European | | |
| Commission | Commission DG | Commissioner |
| | Environment | VELLA Karmenu |

| Key events | | | |
|------------|---|---|---------|
| 28/05/2018 | Legislative proposal published | COM(2018)0340 | Summary |
| 11/06/2018 | Committee referral announced in Parliament, 1st reading/single reading | | |
| 10/10/2018 | Vote in committee, 1st reading/single reading | | |
| 11/10/2018 | Committee report tabled for plenary, 1st reading/single reading | A8-0317/2018 | Summary |
| 22/10/2018 | Debate in Parliament |  | |
| 24/10/2018 | Results of vote in Parliament |  | |
| 24/10/2018 | Decision by Parliament, 1st reading/single reading | T8-0411/2018 | Summary |
| 24/10/2018 | Matter referred back to the committee responsible | | |
| 22/01/2019 | Approval in committee of the text agreed at 1st reading interinstitutional negotiations | PE632.990 GEDA/A/(2019)000622 | |
| 27/03/2019 | Debate in Parliament |  | |
| 27/03/2019 | Decision by Parliament, 1st reading/single reading | T8-0305/2019 | Summary |
| 21/05/2019 | Act adopted by Council after Parliament's 1st reading | | |
| 05/06/2019 | Final act signed | | |
| 05/06/2019 | End of procedure in Parliament | | |
| 12/06/2019 | Final act published in Official Journal | | |



Council of the EU

Filter by topic

☒ Consumer protection

[+ See all topics](#)

Working parties by Council configuration

- ☐ Agriculture and Fisheries Council
- ☐ Competitiveness Council
- ☐ Economic and Financial Affairs Council
- ☐ Education, Youth, Culture and Sports Council
- ☐ Employment, Social Policy, Health and Consumer Affairs Council

[+ See all Council configurations](#)

Council preparatory bodies

- Ad Hoc Working Party on Genetically Modified Organisms (GMO)
- Coreper I
- Working Party of Chief Veterinary Officers
- Working Party of Veterinary Experts
- Working Party on Agricultural Questions
- Working Party on Consumer Protection and Information
- Working Party on Foodstuff Quality
- Working Party on Foodstuffs
- Working Party on Pharmaceuticals and Medical Devices
- Working Party on Technical Harmonisation

COVID-19: This page is constantly updated to reflect the latest changes to the calendar of summits, ministerial meetings and video conferences.

The list of meetings of the Council preparatory bodies is included in the following document:

The Council is supported by the Committee of Permanent Representatives of the Governments of the Member States to the European Union (**Coreper**) and more than **150 highly specialised working parties and committees**, known as the 'Council preparatory bodies'.

The preparatory bodies can be divided into two main categories:

European Parliament 1st Reading

Reject the
proposal (only
in EPs RoP)

No
amendments

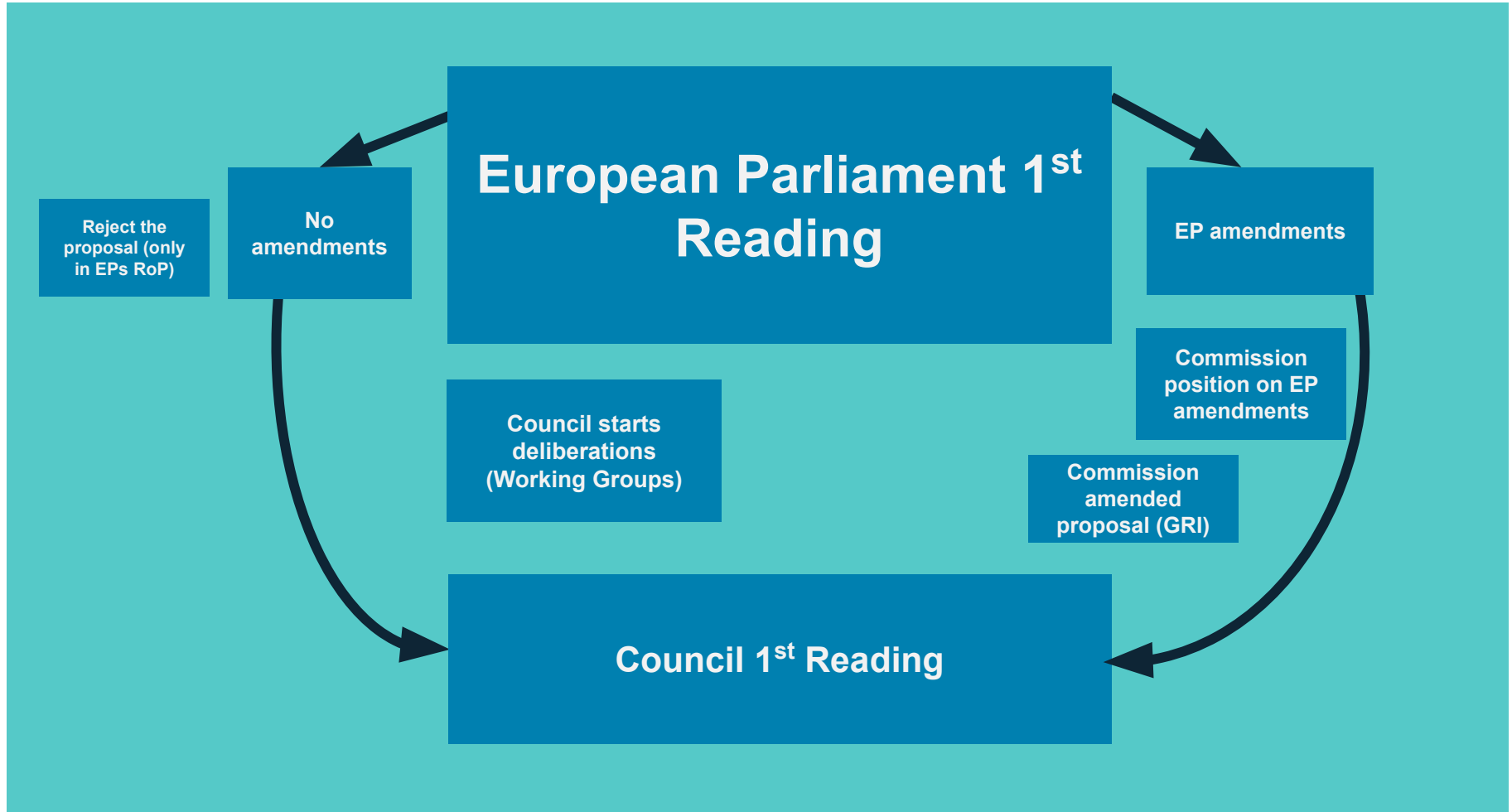
EP amendments

Commission
position on EP
amendments

Commission
amended
proposal (GRI)

Council starts
deliberations
(Working Groups)

Council 1st Reading



TRILOGUES

THE LOGIC...

DELEGATIONS

NEGOTIATIONS

- As many funds as needed
- Until agreement is found (or lack of it)
- Once agreed: Presidency via COREPER sends letter of assurance
- If EP votes on it [Political Groups → Committee →] Plenary, Council will adopt it as A point

[illegible]

THE LOGIC...

THE LOGIC...

1. What is the position of each of the 3 institutions?

THE LOGIC...

1. What is the position of each of the 3 institutions?
2. Once officially clarified, needs to be mandated

THE LOGIC...

1. What is the position of each of the 3 institutions?
2. Once officially clarified, needs to be mandated
3. How can the 3 positions be reconciled?

THE LOGIC...

1. What is the position of each of the 3 institutions?
2. Once officially clarified, needs to be mandated
3. How can the 3 positions be reconciled?
4. Once agreed, needs political approval in each

THE LOGIC...

1. What is the position of each of the 3 institutions?
2. Once officially clarified, needs to be mandated
3. How can the 3 positions be reconciled?
4. Once agreed, needs political approval in each
5. When both (de facto all three) 'cleared' it ☐ act adopted



DELEGATIONS



DELEGATIONS



- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit + LS + CoD unit]



DELEGATIONS



- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit + LS + CoD unit]



- Rapporteur
- Shadow rapporteurs [or staff from political groups]
- EP Secretariat



DELEGATIONS



- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit + LS + CoD unit]



- Rapporteur
- Shadow rapporteurs [or staff from political groups]
- EP Secretariat



- HoU or Director in charge
- SecGen
- Legal Service

NEGOTIATIONS

- **As many rounds as needed**
- **Until agreement is found (or lack of it)**
- **Once agreed: Presidency via COREPER sends letter of assurance**
- **If EP votes on it [Political Groups ☐ Committee ☐]
Plenary, Council will adopt it as A point**



COUNCIL OF
THE EUROPEAN UNION

Brussels, 13 February 2014
(OR. en)

6304/1/14
REV 1 ADD 1

OJ CRP1 6

PROVISIONAL AGENDA

| | |
|----------|---|
| Subject: | 2485th meeting of the PERMANENT REPRESENTATIVES COMMITTEE (Part 1) |
| Date: | 14 February 2014 |
| Time: | 14.30 |
| Venue: | Brussels |

ADDENDUM N° 1 to the REVISED PROVISIONAL AGENDA

The Committee will continue with the examination of the following item:

II

31. Remunerations (First reading) (Legislative deliberation)

- a) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2011 the remuneration and pensions of officials and other servants of the European Union and the correction coefficients applied thereto
- b) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2012 the remuneration and pensions of officials and other servants of the European Union and the correction coefficients applied thereto
- **Presidency debriefing on the outcome of the informal trilogue**

[This item will be taken
in restricted session]

THE 4 COLUMN DOCUMENT

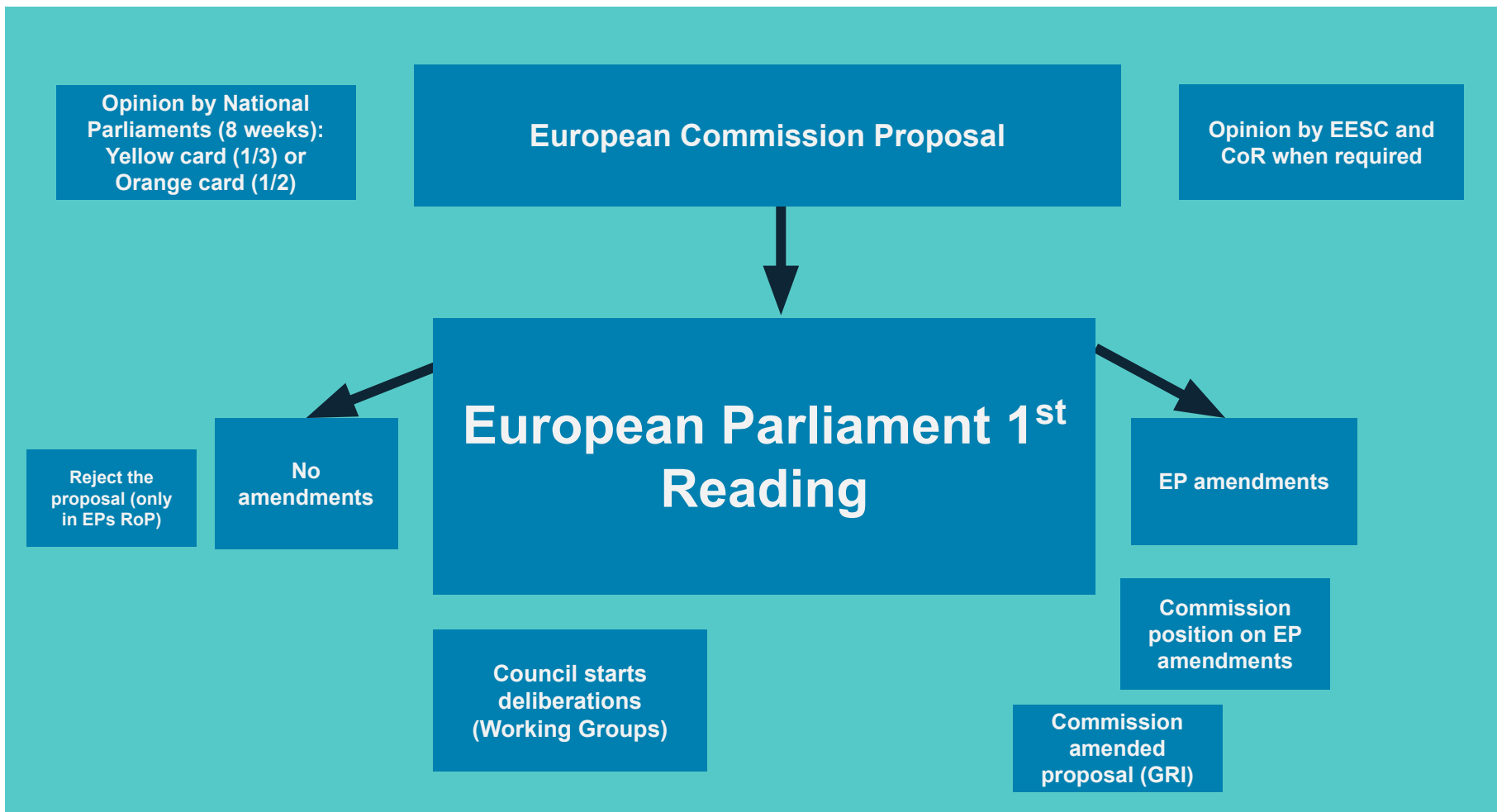
| COMMISSION PROPOSAL COM(2013) 245 final (22 April 2013) | EP Plenary Position (Doc P7_TA-PROV(2013)0437 of 23 October 2013) | COUNCIL GENERAL APPROACH: (Doc 15458/1/12 REV 1 of 22 July 2013) | |
|--|---|---|--|
| transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union" ²⁸ . | transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union" ²⁹ . | | |
| (76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in the statements of the Council, the European Parliament and the Committee of the Regions ²⁸ . | (76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in <i>Regulation (EU) No 1255/2011 of the European Parliament and of the Council of 30 November 2011 establishing a Programme to support the further development of an Integrated Maritime Policy³ and the</i> | | |

Procedure in the EP



Procedure in the Council





2nd Reading

Council Position

European
Parliament 2nd
Reading

EP approves
Council
position

Act is
adopted

EP
amendments

EP rejects
Council
positions

Act rejected

Council 2nd Reading

Council approves
all EP
amendments

Act is
adopted

Council does NOT
approve EP's 2nd
reading

3rd Reading

Council approves
all EP
amendments

Act is
adopted

3rd Reading

Conciliation Committee (27+27
members + Commission)

EP delegation
·Chair: 2 of 4 EP VPs
·Rapporteur
·Committee chair
·22 other MEPs

Council delegation
·Chair: Minister (from
Presidency)
·COREPER

Conciliation
Committee to reach
agreement

Agreement is
found

No agreement

EP and Council
approves joint
text

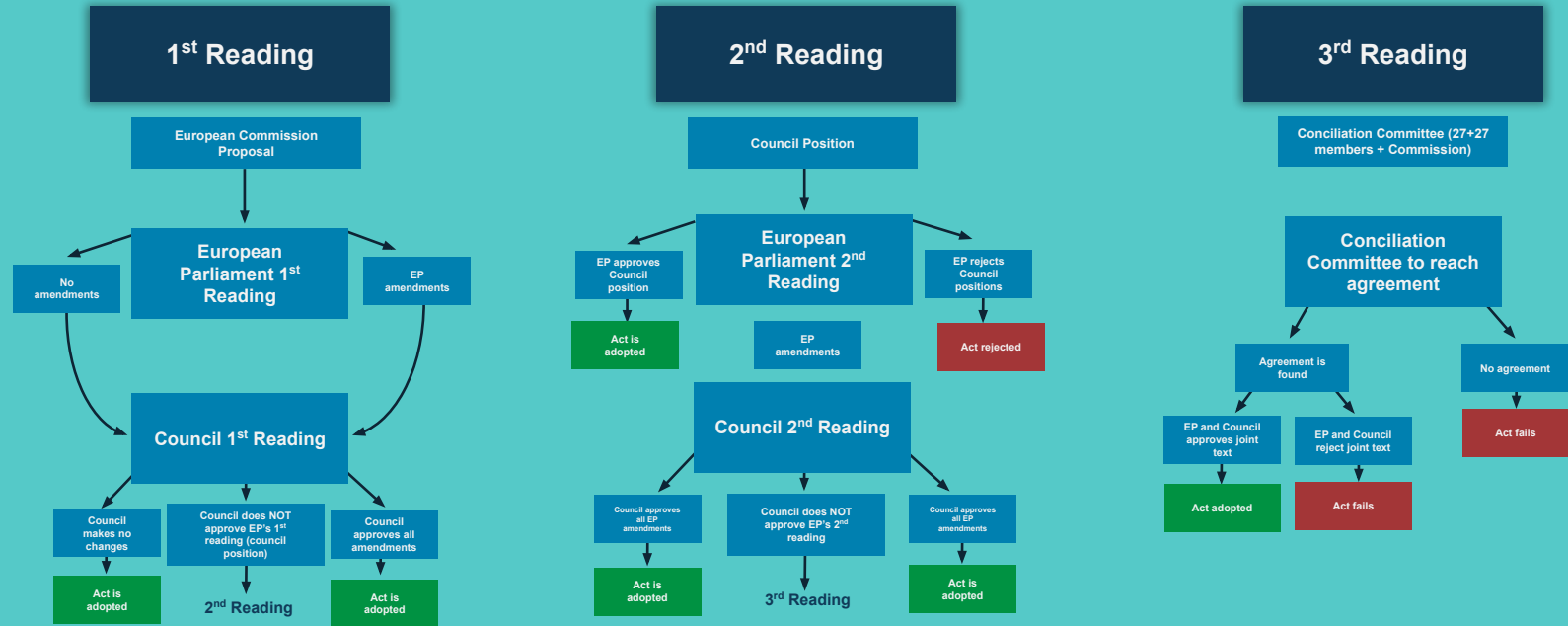
EP and Council
reject joint text

Act fails

Act adopted

Act fails

THE ORDINARY LEGISLATIVE PROCEDURE



Comments / Questions

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