

# EU Decision-Making: Procedures and Engagement

June 20, 2024 Inês Reis Basto ireis@pac.org www.pac.org/europe



P European Commission, Council and Parliament

### TODAY'S AGENDA

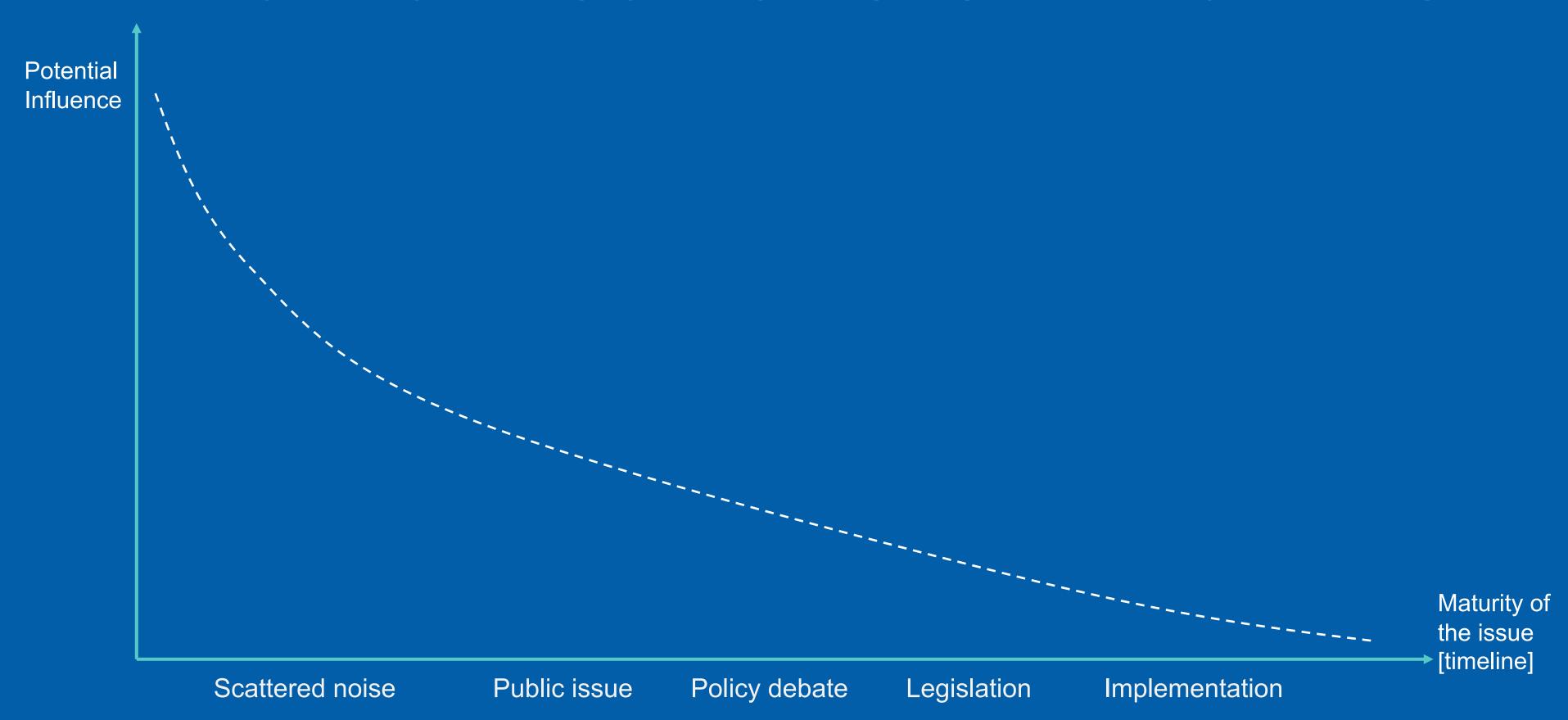
EU elections: Timeline & Impact

Mapping & engaging with stakeholders

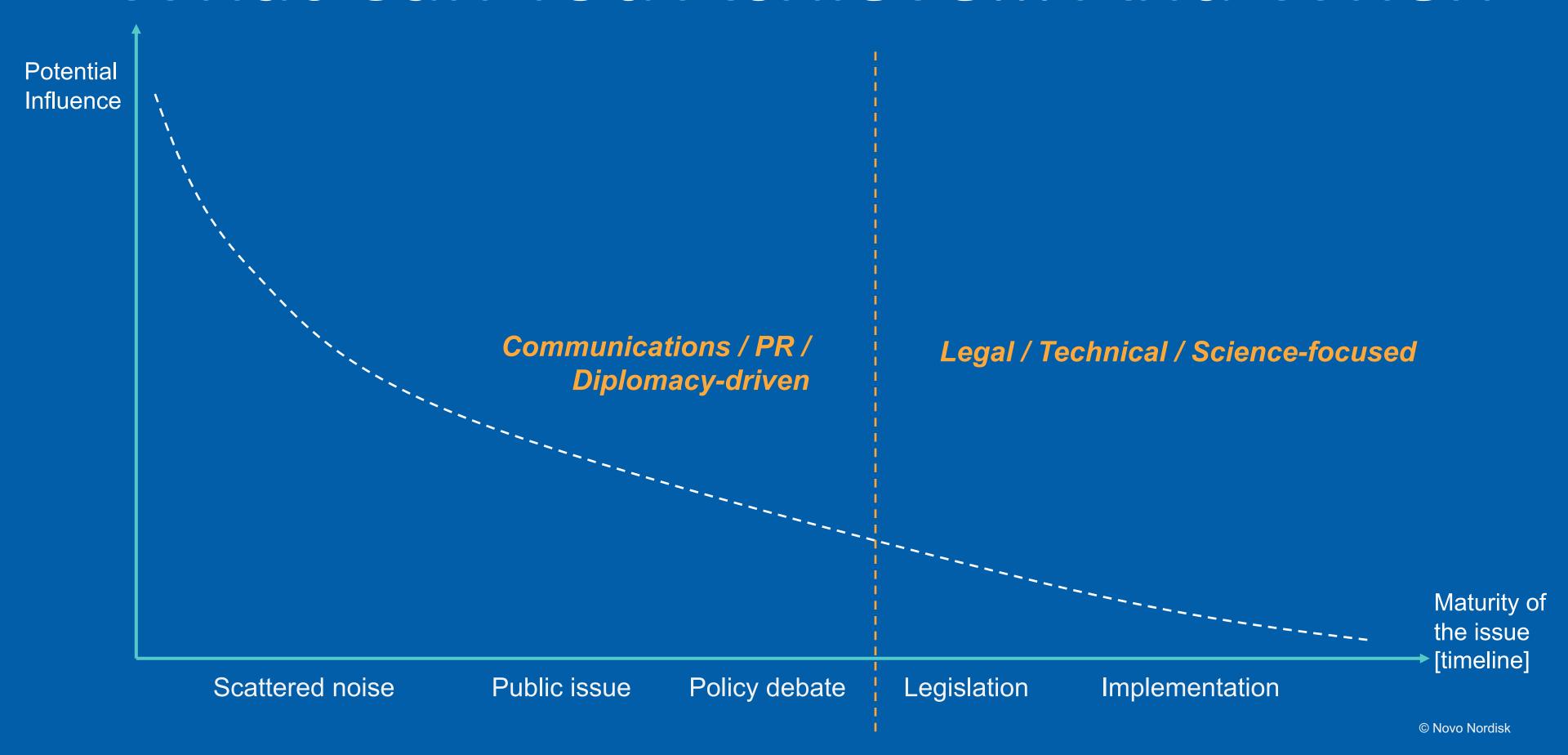
Tools and resources: how and where to find essential info/intel

Q&A

# What Can You Achieve... And When



# What Can You Achieve... And When



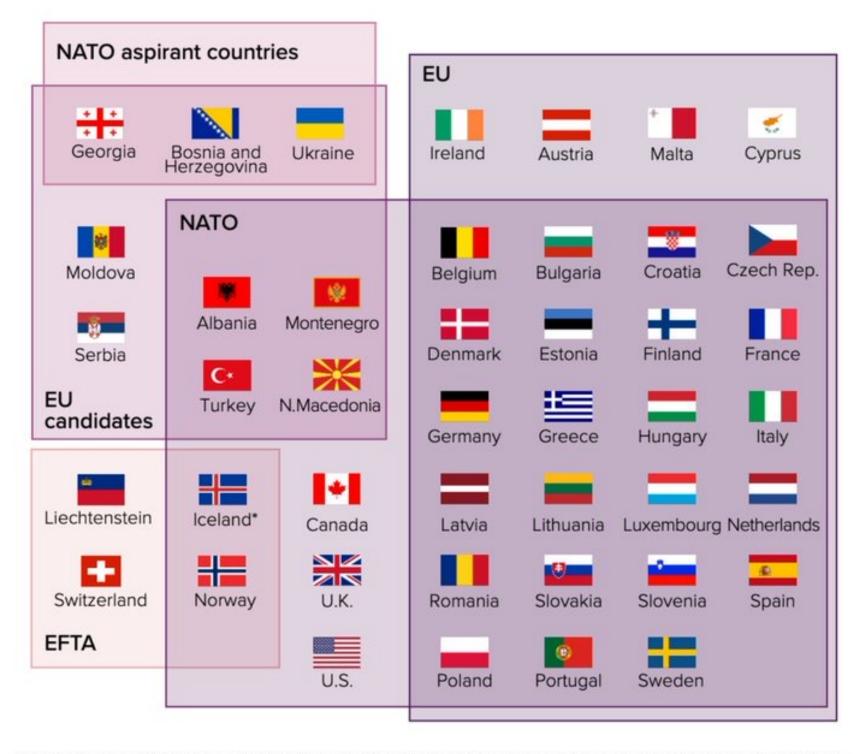
# Defining the context – What is "the European level?"





#### SWEDEN JOINS NATO CLUB

Sweden has officially become the Western military alliance's 32nd member. That leaves only four EU member countries now out of the club — Ireland, Malta, Austria and Cyprus.



\*Iceland has not officially withdrawn its EU application, but in 2015 its government requested that "Iceland should not be regarded as a candidate country for EU membership."

SOURCE: POLITICO research, European Union, NATO,

By Arnau Busquets Guàrdia and Lucia Mackenzie

**POLITICO** 

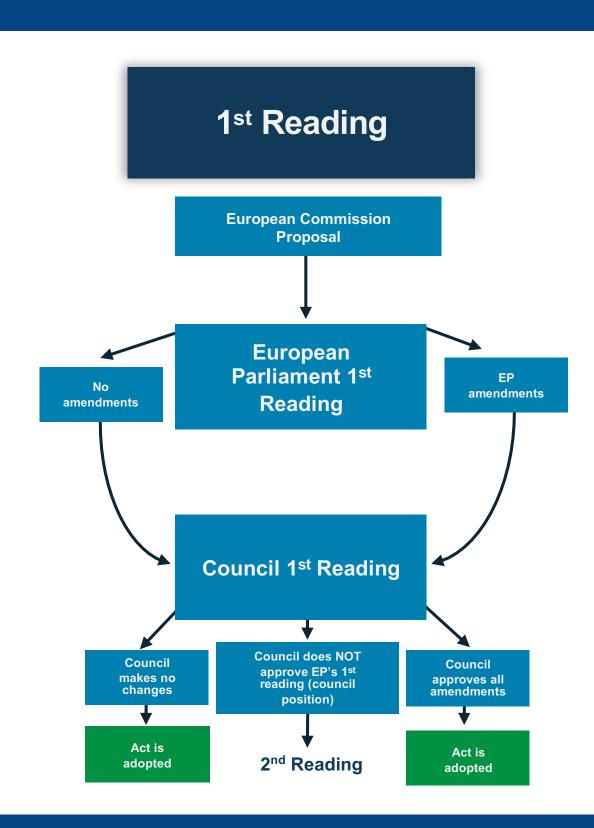
**EFTA** 

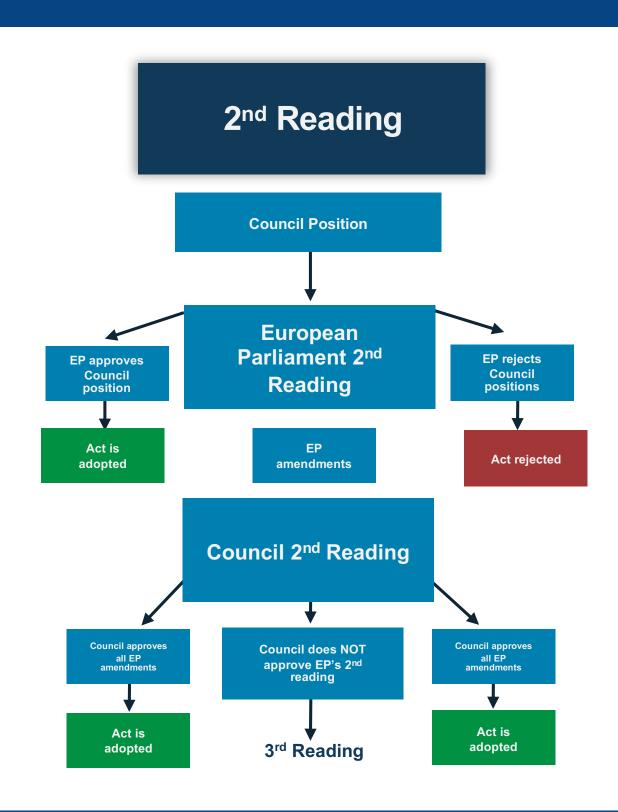
Source: POLITICO, last update March 2024

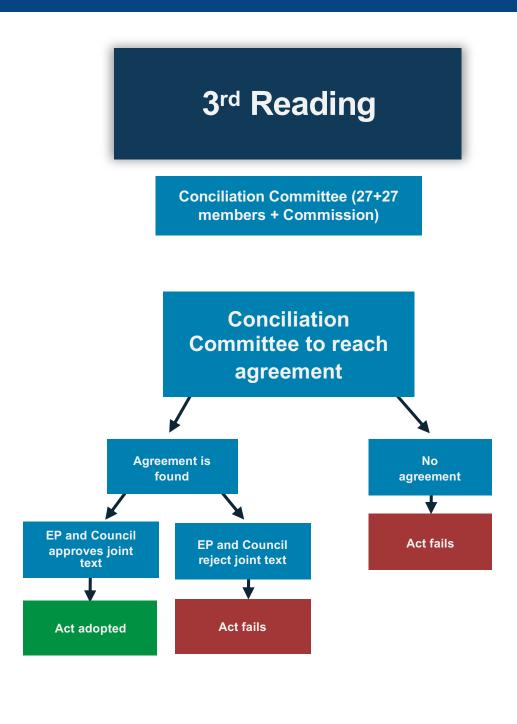




## The Ordinary Legislative Procedure







### Decision-making Rules in the Institutions







EUROPEAN COMMISSION

Absolute majority

Unanimity (consensus)

**EUROPEAN PARLIAMENT** 

Simple majority

Absolute majority

Special majority

EUROPEAN
MINISTERS
(MEMBER STATES)

Unanimity

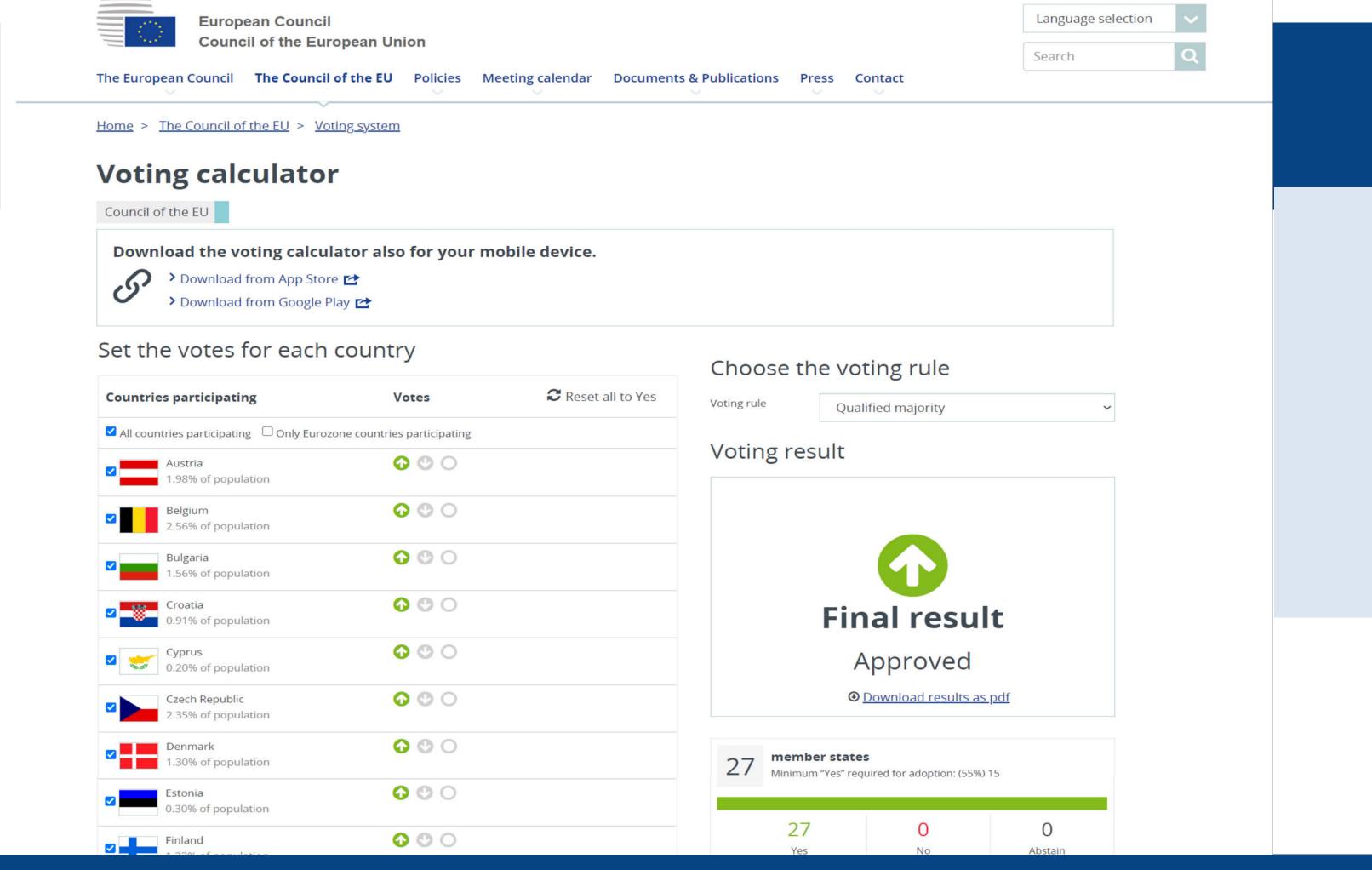
Qualified majority

55%65%

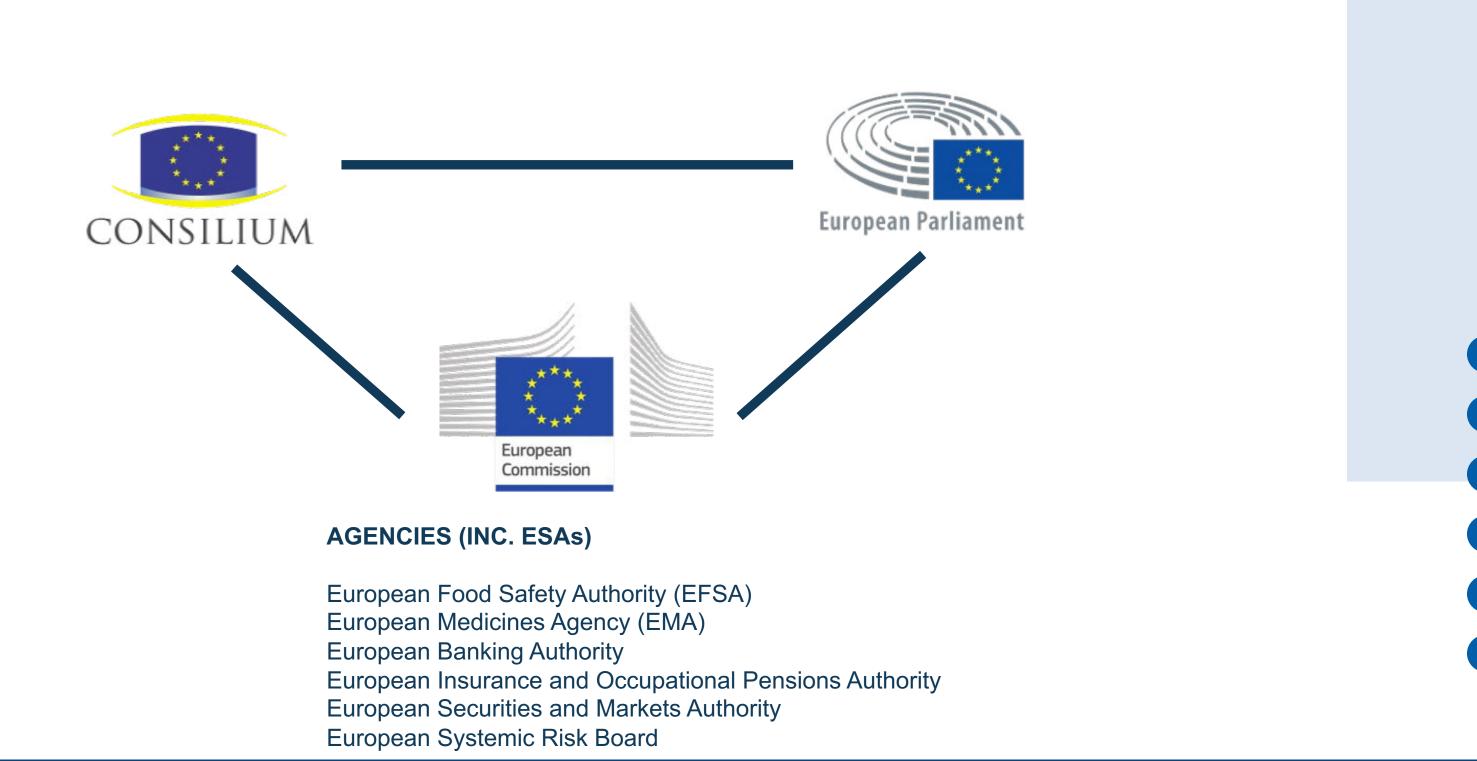








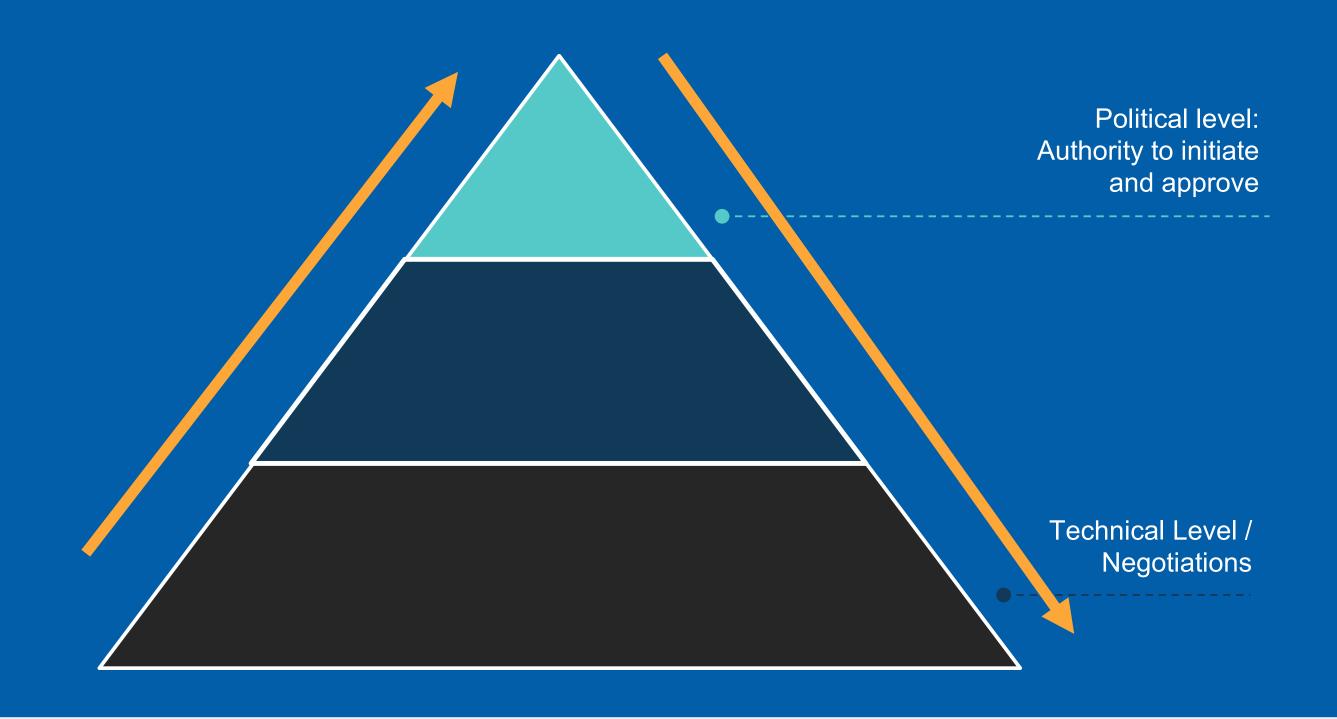
## Decision-making in the Institutions





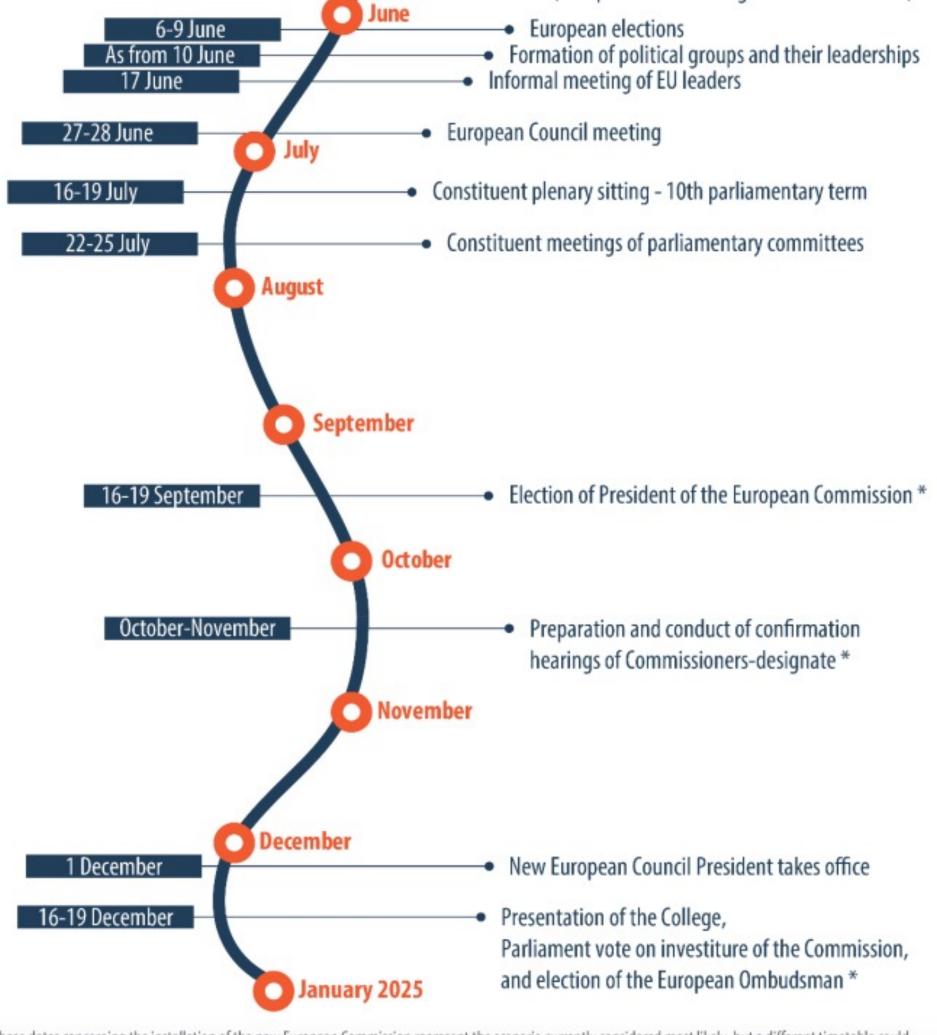


# Policy-Making in the Institutions



### The EU Elections:

New Parliament, New Commission, New Council



<sup>\*</sup> These dates concerning the installation of the new European Commission represent the scenario currently considered most likely, but a different timetable could unfold, depending on the political situation after the elections. In particular, the timings will depend on decisions of the Conference of Presidents in the new Parliament



## What Influences the Commission to Initiate Legislation?

#### **TECHNICAL ACTORS**

- Input from scientific and advisory committees
- Expert Groups
- Agencies

Important: check the relevant institutional stakeholders to your sector!

#### **POLITICAL ACTORS**

- European Parliament
- Member States in the Council
- European Citizens' Initiative:
   1 million citizens from at least 7 Member States

#### **PUBLIC ACTORS**

- Public Consultations
- Stakeholder Consultations
- Member States Engagement
- Media
- "Real Life", Political Events



# The Commission Work Programme



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Home > Publications > 2021 Commission work programme – key documents

2021 Commission work	programme –	key documents
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Part of collections: First published on Commission work programme

19 October 2020 Secretariat-General

#### **Files**

	2021 Commission work programme
$\Box$	English

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	2021 Commission work programme – publication			
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2021 Commission work programme explained factsheet English (158.5 KB - PDF)

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	No.	Policy objective	Initiatives					
	A Euro	A European Green Deal						
	1.	Zero pollution package	<ul> <li>a) Revision of Regulation (EC) No 1272/2008 on classification, labelling and packaging (legislative, incl. impact assessment, Article 114 TFEU, Q2 2022)</li> <li>b) Integrated water management – revised lists of surface and groundwater pollutants (legislative, incl. impact assessment, Article 192 TFEU, Q3 2021)</li> <li>c) Revision of EU ambient air quality legislation (legislative, incl. impact assessment, Article 192 TFEU, Q3 2022)</li> </ul>					
	2.	Climate measures package	<ul> <li>a) Review of EU rules on fluorinated greenhouse gases (legislative, incl. impact assessment, Article 192(1) TFEU, Q2 2022)</li> <li>b) EU framework for harmonised measurement of transport and logistics emissions (legislative, incl. impact assessment, Articles 91 and 100(2) TFEU, Q4 2022)</li> <li>c) Review of the CO2 emission standards for heavy-duty vehicles (legislative, incl. impact assessment, Article 192(1) TFEU, Q4 2022)</li> <li>d) Carbon removal certification (legislative, incl. impact assessment, Article 192(1) TFEU, Q4 2022)</li> </ul>					
	3.	Circular economy	Initiative on the right to repair (legislative, incl. impact assessment, Q3 2022)					
	4.	Plastics package	<ul> <li>a) Policy framework for bio-based, biodegradable and compostable plastics (non-legislative, Q2 2022)</li> <li>b) Restriction on microplastics (non-legislative, Q4 2022)</li> <li>c) Measures to reduce the release of microplastics in the environment (legislative, incl. impact assessment, Article 114 TFEU, Q4 2022)</li> </ul>					
	5.	Biodiversity and Farm to fork	Sustainable use of pesticides – revision of the EU rules (legislative, incl. impact assessment, Article 192(1) TFEU, Q1 2022)					
	A Europe Fit for the Digital Age							
	6.	Cyber resilience	European cyber resilience act (legislative, incl. impact assessment, Q3 2022)					
	7.	Semi-conductors	European chips act (legislative or non-legislative, Q2 2022)					
	8.	Security and defence	Roadmap on security and defence technologies (non-legislative, Q1 2022)					



#### **European Commission 2019**

### Allocation of responsibilities and supporting services 1

Responsibilities	Names	Services
President of the Commission	Ursula von der Leyen	Secretariat-General (SG) Legal Service (LS) DG Communication (COMM), including the Spokespersons' Service (SPP) I.D.E.A.
The European Green Deal Climate Action Policy	Frans Timmermans	Secretariat-General for the Executive Vice-President coordination role  DG Climate Action (DG CLIMA) for the Commissioner's role
A Europe fit for the Digital Age Competition	Margrethe Vestager	<ul> <li>Secretariat-General for the Executive Vice-President coordination role</li> <li>DG Competition (DG COMP) for the Commissioner's role</li> <li>Changes for DG COMP:</li> <li>Unit AGRI.I.2 (State Aid) moves from DG AGRI to DG COMP</li> <li>The relevant part of Unit MARE.E.4 (Legal Affairs), dealing with state aid, moves from DG MARE to DG COMP</li> </ul>
An Economy that Works for People Financial Services	Valdis Dombrovskis	Secretariat-General for the Executive Vice-President coordination role  DG Financial Stability, Financial Services and Capital Markets Union (DG FISMA) for the Commissioner's role.  Changes for DG FISMA:  - Unit JUST.B.3 (Financial Crime) dealing with anti-money laundering moves from DG JUST to DG FISMA  - The part of Unit FPI.5 dealing with sanctions moves from FPI to DG FISMA  Responsible for relations with:  - European Banking Authority (EBA)  - European Insurance and Occupational Pensions Authority (EIOPA)  - European Securities and Markets Authority (ESMA)  - European Systemic Risk Board (ESRB)  - Single Resolution Board (SRB)

ERCEA B.2

Josefina

EMPEDADUE

EISMEA E

Stephane OUAKI

Timo HALLANTIE

Grzegorz MBBOZ/EWICZ Denisa PERRIN

ERCEA A 1

Jose LABASTIDA

ERCEAA 2

Martin PENNY

ERCEA B

Angela LIBERATORE Raluca IONESCU

ERCEA B 1

CINEAA1

TROPPMANN

CINEAA.2

GAYRAND

CINEA A.3

TENIERS

Jean-Christophe Céline VANDRECHE-

EISMEA.C

Mathalia STEFANOWICZ DISMEA.C.1

Allice LANGEROVA

EISMEA.C.2

Kyriakos GEORGOPOULOS





CINEA.C

CINEAC1

Ivon KOWAKTCWEV Stephane HOGAN

HADEA A 3

HADEA B 3

Natascia LAI

REAB

Paul WEBB

### Hierarchy of EU Legislation

Soft law [recommendations, guidelines]

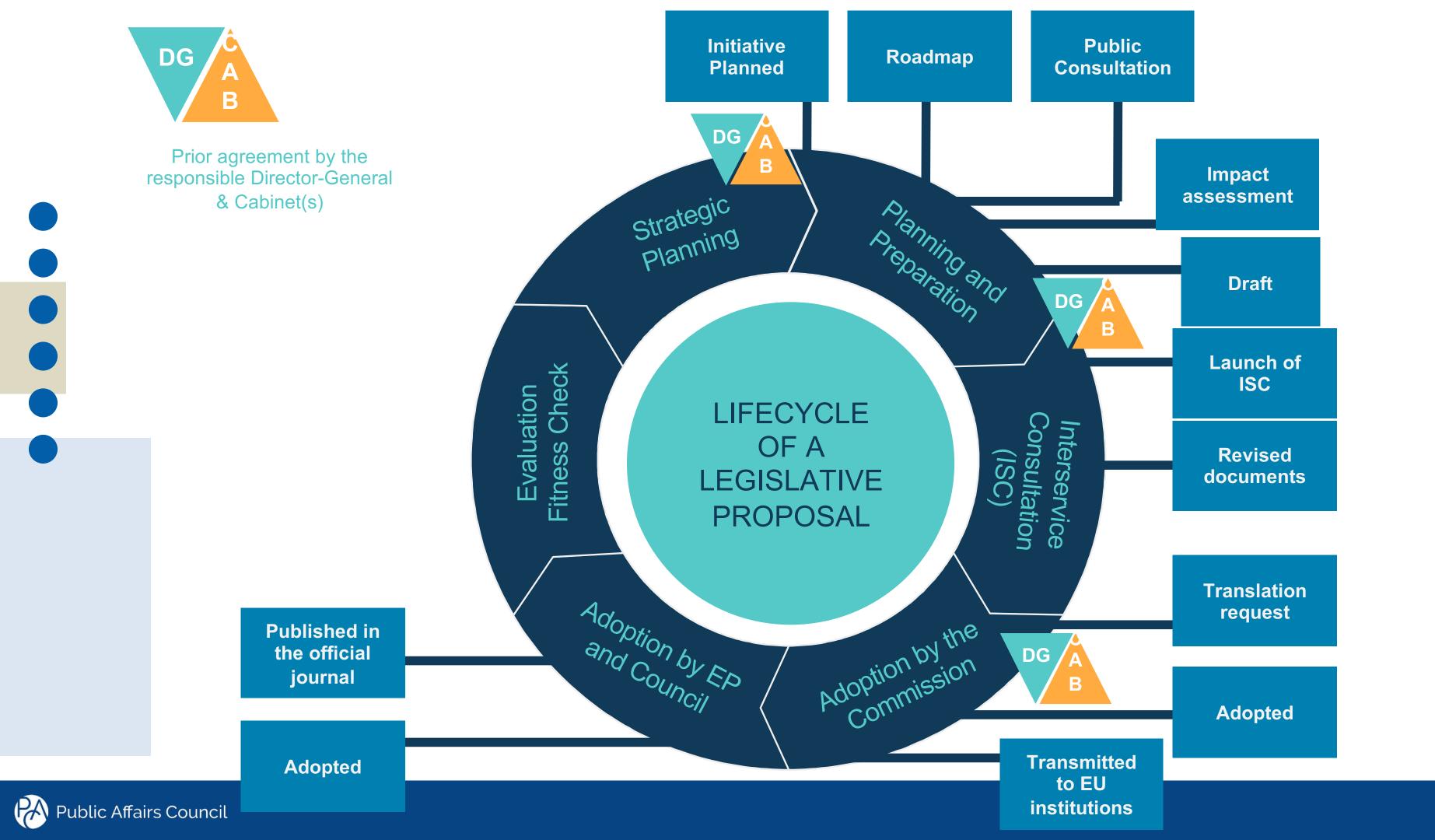
Other EU law [inter-institutional agreements, rules of procedure]

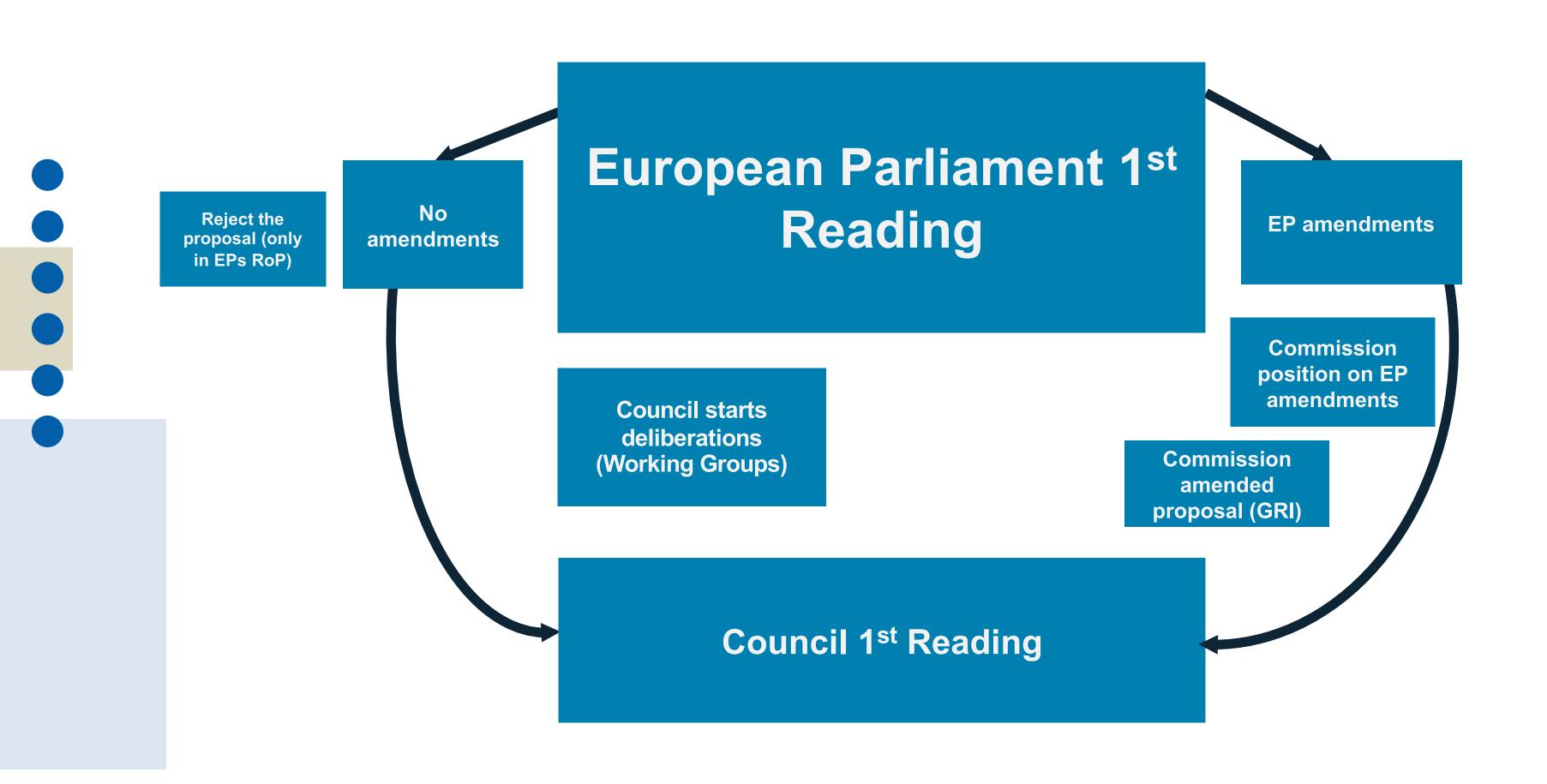
Implementing + Delegated Acts [Regulation, Directive, Decision]

Legislation [Regulation, Directive, Decision]

Treaties [TEU, TFEU, as amended by ToL]







#### MEPs to be elected 96 Election date 6-9 June 2024 81 How to vote from abroad Voting age 9 June EU elections 2024 15 21 + How to vote 21 17 20 from abroad: X Not possible ■ By post Number of extra seats ★ At the embassy/consulate compared to outgoing **Parliament** an EU country **₩** By proxy \* Compulsory vote ▶ By e-voting

# A Growing Parliament: from 706 to 720 MEPs

Source: European Parliament, 2004



#### Commissioners' relationships with EP Committees

	Commissioner  Frans Timmermans Valdis Dombrovskis Margrethe Vestager  Josep Borrell  Margaritis Schinas Maroš Šefčovič Věra Jourová Dubravka Šuica Johannes Hahn Mariya Gabriel Nicolas Schmit Paolo Gentiloni Janusz Wojciechowski Thierry Breton Elisa Ferreira Stella Kyriakides Didier Reynders Helena Dalli Ylva Johansson Janez Lenarčič Adina Vălean		Parliamentary committees		
	Commissioner	Policy portfolio	Multiple cover- age	by committee	
	Frans Timmermans	European Green Deal		ENVI	
Commissioners Vice-Presidents	Valdis Dombrovskis	An Economy that Works for People	ENVI	INTA, ECON, EMPL	
	Margrethe Vestager	Europe fit for the Digital Age	The same of the sa	ITRE, IMCO, ECON	
	Josep Borrell	High Representative of the Union for Foreign Affairs and Security Policy; A Stronger Europe in the World		AFET	
Vice	Margaritis Schinas	Promoting our European Way of Life	EMPL	LIBE, CULT	
	Maroš Šefčovič	Interinstitutional Relations and Foresight	EMPL	AFCO	
	Věra Jourová	Values and Transparency		AFCO, LIBE	
	Dubravka Šuica	Democracy and Demography	ITRE	AFCO	
	Johannes Hahn	Budget and Administration		BUDG, CONT	
	Touth		IMCO	ITRE, CULT	
			AFET	EMPL	
	Paolo Gentiloni	Economy		ECON	
	Janusz Wojciechowski	Agriculture	LIBE	AGRI	
	Thierry Breton	Internal Market		IMCO, ITRE	
	Elisa Ferreira	Cohesion and Reforms	CULT	REGI	
ers				ENVI	
Ö			AFCO	LIBE, JURI	
iss	Helena Dalli Equality			FEMM, EMPL	
Ē	Ylva Johansson	Home Affairs		LIBE	
ဗ	Janez Lenarčič	Crisis Management		DEVE	
	Adina Vălean	Transport		TRAN	
	Olivér Várhelyi	Neighbourhood and Enlargement	_	AFET	
	Jutta Urpilainen International Partnerships		DEV	DEVE	
	Kadri Simson Energy			ITRE	
	Virginijus Sinkevičius	Oceans and Fisheries		ENVI, PECH	
	Mairead McGuinness	Financial Services, Financial Stability		ECON	

#### **Green Deal** - The Coordinators





#### European Parliament

1 February 2020 - H1 2024



reens/EFA

"I want the European Green Deal to become Europe's hallmark. At the heart of it is our commitment to becoming the world's first climate-neutral continent. It is also a long-term economic imperative: those who act first and fastest will be the ones who grasp the opportunities from the ecological transition. I want Europe to be the front-runner, I want Europe to be the exporter of knowledge, technologies and best practice."

- Ursula von der Leyen President of the European Commission

#### Chairs and Vice-Chairs

#### **ENVI**

Committee on the Environment, Public Health and Food Safety



Dan-Ştefan Motreanu

**Bas Eickhout** 







**Bas Eickhout** 





**Political Group Coordinators** 



Nils Torvalds

Silvia Sardone

ITRE Committee on Industry, Research and Energy









Anja Hazekamp











Dan Nica



Martina Dlabajová



TRAN

on on Transport





Morten Petersen

Sven Schulze





István Ujhelyi





Ville Niinistö

Marian-Jean Marinescu









Marisa Matias



Roman Haider

Committee and Tourism







Roberts Zîle



Elena Kountoura



Dita Charanzová



Virginie Joron

**IMCO** Committee on the Internal Market and Consumer Protection



Róża Thun und Hohenstein





Pierre Karleskind Vice-Chair



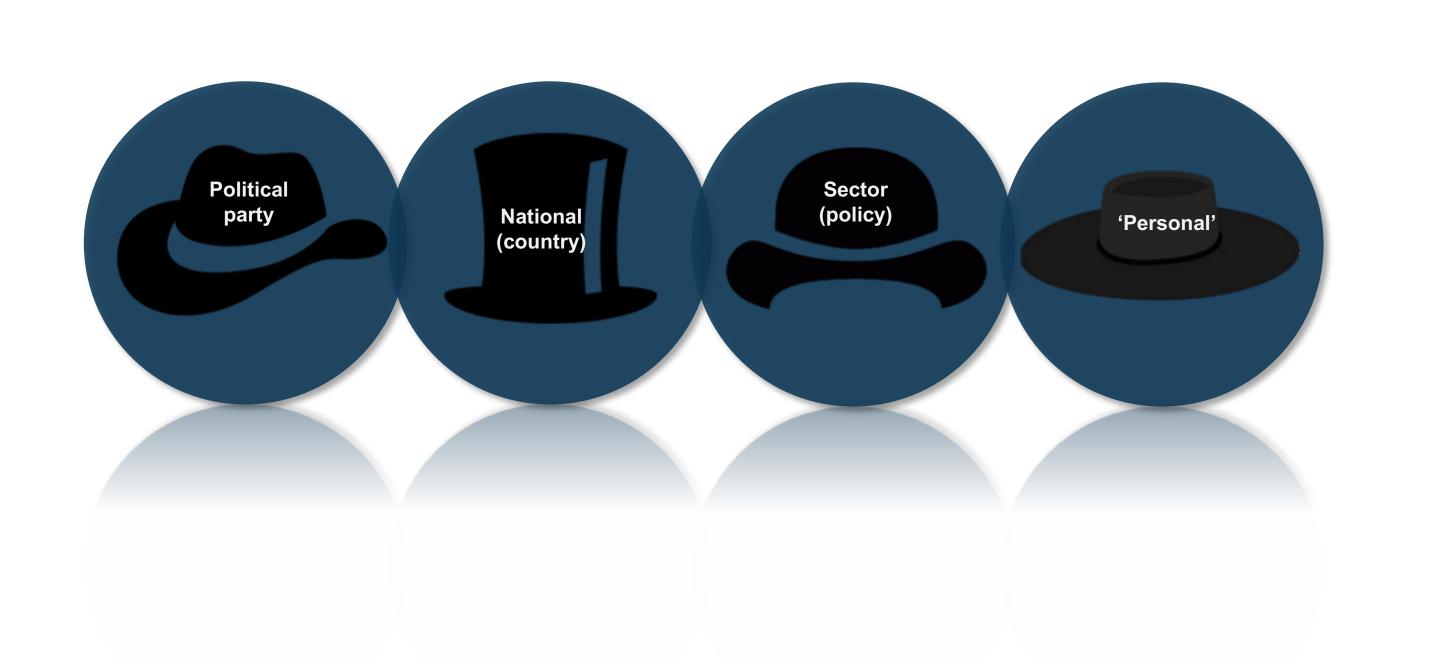
Andreas Schwab



Christel Schaldemose



### 4 "Hats" of an MEP





Key players			Key events				
European Parliament	Committee responsible	Rapporteur	Appointed	28/05/2018	Legislative proposal published	COM(2018)0340	Summary
	ENVI Environment, Public Health and Food Safety	>>> RIES Frédérique	07/05/2018	11/06/2018	Committee referral announced in Parliament, 1st reading/single reading		
		Shadow rapporteur		10/10/2018	Vote in committee, 1st reading/single reading		
		PAOLUCCI Massimo		11/10/2018	Committee report tabled for plenary, 1st reading/single reading	A8-0317/2018	Summa
		DEMESMAEKER Mark		22/10/2018	Debate in Parliament	<b>=</b>	
		BOYLAN Lynn		24/10/2018	Results of vote in Parliament	△,	
		AUKEN Margrete  PEDICINI Piernicola  INF GODDYN Sylvie	Appointed	24/10/2018	Decision by Parliament, 1st reading/single reading	T8-0411/2018	Summa
				24/10/2018	Matter referred back to the committee responsible		
	Committee for opinion	Rapporteur for opinion		22/01/2019	Approval in committee of the text agreed	PE632.990 GEDA/A/(2019)000622	
	ECON Economic and Monetary Affairs	ENF KAPPEL Barbara	20/06/2018		at 1st reading interinstitutional negotiations		
	ITRE Industry, Research and Energy	ENF KAPPEL Barbara	25/06/2018	27/03/2019	Debate in Parliament	<b>F</b>	
	AGRI Agriculture and Rural Development	ROPÉ Bronis	10/07/2018	27/03/2019	Decision by Parliament, 1st	T8-0305/2019	Summa
	PECH Fisheries	S&D BRIANO Renata	14/06/2018		reading/single reading		
	JURI Legal Affairs	The committee decided not to give an opinion.		21/05/2019	Act adopted by Council after Parliament's 1st reading		
Council of the European Union			05/06/2019	Final act signed			
uropean Commission	Commission DG Commissioner			05/06/2019	End of procedure in Parliament		
	Environment	Environment VELLA Karmenu		12/06/2019	Final act published in Official Journal		

Language selection 

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Q

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Council of the EU

#### Filter by topic

Consumer protection



### Working parties by Council configuration

- Agriculture and Fisheries Council
- Competitiveness Council
- Economic and Financial Affairs Council
- Education, Youth, Culture and Sports
   Council
- Employment, Social Policy, Health and Consumer Affairs Council

### **Council preparatory bodies**

- Ad Hoc Working Party on Genetically Modified Organisms (GMO)
- > Coreper I
- > Working Party of Chief Veterinary Officers
- > Working Party of Veterinary Experts
- > Working Party on Agricultural Questions
- > Working Party on Consumer Protection and Information
- > Working Party on Foodstuff Quality
- > Working Party on Foodstuffs
- > Working Party on Pharmaceuticals and Medical Devices
- > Working Party on Technical Harmonisation

**COVID-19:** This page is constantly updated to reflect the latest changes to the calendar of summits, ministerial meetings and video conferences.

The list of meetings of the Council preparatory bodies is included in the following document:

The Council is supported by the Committee of Permanent Representatives of the Governments of the Member States to the European Union (Coreper) and more than 150 highly specialised working parties and committees, known as the 'Council preparatory bodies'.

The preparatory bodies can be divided into two main categories:

★ See all Council configurations

### VISUALIZING YOUR KEY STAKEHOLDERS







- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit+ LS + CoD unit]

- Rapporteur
- Shadow rapporteurs [or staff from political groups]
- EP Secretariat

- HoU or Director in charge
- SecGen
- Legal Service



### TODAY'S RESOURCES

- Voting Calculator of the Council of the EU
  - EU Legislative Observatory
- European Agencies and other EU bodies
- European Register of delegated and implementing acts
- EU Public Register of Documents
- Register of European Commission Documents
- **EU Transparency Page**
- EU Who is Who
- www.pac.org/europe

## QUESTIONS?



### LET'S CONNECT!

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