# THERULES & REGULATIONS

## The Post-Chevron Era of Regulation

December 10, 2024

Caroline L. Wolverton, Senior Counsel, Akin Kevin A. Maley, Senior Vice President, VOX Global



The End of Chevron Deference: Loper Bright v. Raimondo, U.S. Supreme Court, 2024

Echoes of Major Question Doctrine

Loper Bright's Impact on Agency Power

Loper Bright's Impact in Regulatory Areas

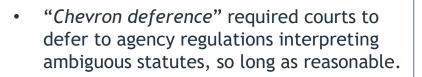
Statute of Limitations Overhaul: Corner Post v. Bd. of Governors of the Federal Reserve System, U.S. Supreme Court, 2024

Incoming Trump Administration: what to expect vis-à-vis regulations

Public Affairs Response

### The End of *Chevron* Deference: *Loper Bright v. Raimondo*, U.S. Supreme Court, 2024

VS



**Old Rule** 

- For 40 years, litigants and courts followed *Chevron*'s 2-step test:
  - Step 1: Is statute's meaning clear? If yes, follow statute. If no, go to step 2.
  - Step 2: Is agency's interpretation in regulation reasonable? If yes, defer to agency interpretation.

New Rule

- Federal courts must decide the "best interpretation" of ambiguous statutes.
- Courts do not defer to agency interpretations.
- "Courts must exercise their independent judgment in deciding whether an agency has acted within its statutory authority."
  --Chief Justice Roberts.

### The End of *Chevron* Deference, cont'd

"Best interpretation" rule only applies where a statute's meaning is not clear from its plain text.

Courts continue to defer to agencies in some circumstances:

- Agency factfinding
- Agencies' interpretation of their own rules
- Respectful consideration of agency statutory interpretations based on the agency's expertise and experience

Loper Bright says regulatory interpretations upheld using Chevron framework remain valid, but

- Not a guarantee
- Based on "stare decisis," and courts can depart from precedent where warranted

### **Echoes of Major Question Doctrine**

*West Virginia v. EPA* (2022): to regulate on "major questions" of great "economic and political significance," an agency needs "clear congressional authorization"

 West Virginia addressed EPA's authority to regulate greenhouse gas emissions from power plants under Clean Air Act

Major question doctrine reflects concern about agency overreach, similar to *Loper Bright* 

Subtle difference: major question doctrine can be seen as focused on congressional authority, while *Loper Bright* focuses on judicial authority

## Loper Bright's Impact on Agency Power

### Without Chevron deference:

- 1. Administrative agencies are weaker
- Lessened ability to shape policy through rulemakings
- Regulations are more vulnerable to challenge
- 2. Congress has more responsibility
- Must give agencies clear instructions or expressly delegate authority to agencies
- Lobbying strategies should ensure important legislation is drafted with specificity, to survive challenge

# Loper Bright's Impact in Regulatory Areas

#### Environmental

E.g., EPA designation of PFAs as hazardous substances under CERCLA is challenged in D.C. Circuit Court of Appeals



Labor E.g., Dep't of Labor rule expanding overtime eligibility vacated by Texas federal court



#### **Telecommunications**

FCC's net neutrality rule (classifying broadband as a telecommunications service) under challenge in 6<sup>th</sup> Circuit Court of Appeals



#### **Employment**

E.g., FTC rule banning noncompete agreements set aside by Texas federal court



#### Financial

E.g., SEC climate disclosure rule is challenged in 8th Circuit Court of Appeals

#### Transportation

Dep't of Transportation rule mandating disclosure of fees when airline quotes an airfare stayed by  $5^{\rm th}$  Circuit Court of Appeals



#### Healthcare

E.g., HHS rule prohibiting gender-identity discrimination in health care, based on Affordable Care Act, blocked by three federal courts (in Mississippi, Texas, Florida)

#### Fill in the blank

### Statute of Limitations Overhaul: Corner Post v. Bd. of Governors of the Federal Reserve System

Default 6-year statute of limitations period for challenge to federal regulation (28 U.S.C. § 2401) begins when a plaintiff suffers injury

- Before *Corner Post*, 6-year limitations period for Administrative Procedure Act (APA) claims typically began when regulation was first issued
- Now, even if a regulation was issued decades ago, injury restarts clock and injured party has six years to file suit

### Statute of Limitations Overhaul: Corner Post, cont'd

Only applies to default 6-year limitations period

Does not apply where statutory scheme includes a specific SOL, for ex.:

- CERCLA sets 90-day period after promulgation for challenges to regulations
- Clean Air Act sets 60-day period
- Agency orders generally must be challenged within 60 days (Hobbs Act)

### Incoming Trump Administration: what to expect vis-àvis regulations

#### First-day freezes

- Withdraw proposed rules and final rules that haven't been published
- Suspend effective dates of published rules not yet in effect

#### Changes to existing regulations

- If rule went through notice-and-comment, same for revision
- Must explain change
- Must account for reliance interests of regulated parties

Limited ability to effect change through regulation

- What's good for the goose is good for the gander
- Loper Bright challenges to Trump Administration regulations

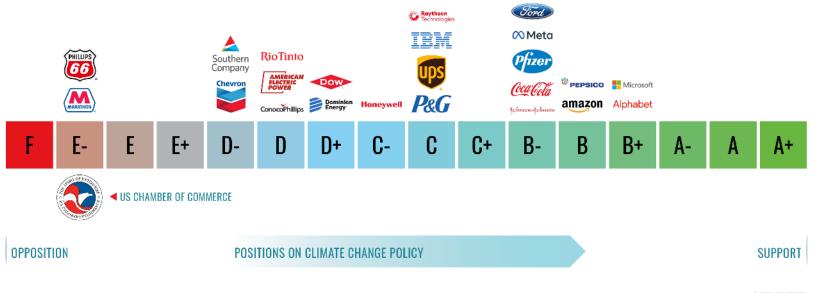
More Executive Orders

### **Pressure Points**



### Can you avoid the spotlight?

#### THE US CHAMBER VS. ITS MEMBERS ON CLIMATE POLICY, FEBRUARY 2023



© INFLUENCEMAP

### The public's view

- Public perceptions of government agencies are not as negative as one may expect, though partisan divisions are clear
- Polling also shows "big business" has a 53% negative approval rating with the public (Gallup)

#### Large majorities of Americans see the National Park Service, U.S. Postal Service and NASA favorably

% who have a(n)\_ opinion of each federal agency

	Unfavorable	Favorabl	e sure	NET Fav
National Park Service	7	76	17	+69
U.S. Postal Service	21	72	6	+51
NASA	12	67	20	+55
CDC	35	55	10	+20
Dept. of Transportation	30	53	17	+23
Social Security Admin.	32	53	15	+21
EPA	30	52	17	+22
Veterans Affairs	29	51	19	+22
FBI	33	51	16	+18
Health and Human Services	31	50	18	+19
Dept. of Homeland Security	36	48	15	+12
Federal Reserve	32	45	23	+13
CIA	33	44	22	+11
Dept. of Education	45	44	11	-1
Dept. of Justice	44	43	13	-1
IRS	50	38	12	-12

Note: The "NET Fav" column is the percentage favorable minus the percentage unfavorable No answer responses are not shown. Source: Survey of U.S. adults conducted July 1-7, 2024.

**PEW RESEARCH CENTER** 

#### Wide partisan differences in views of most federal agencies, but Americans in both parties view National Park Service, U.S. Postal Service and NASA favorably

12

12

15

19

22

22

17

37

32

26

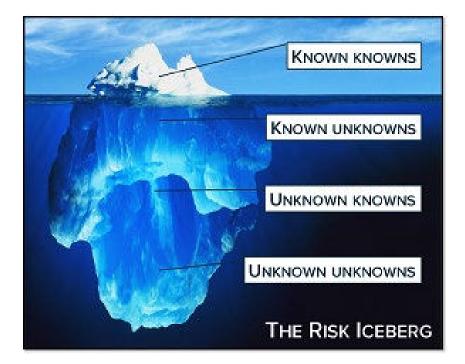
% who have a(n) opinion of each federal agency **REP/LEAN REP** DEM/LEAN DEM Unfavorable Unfavorable Favorable Favorable CDC FPΔ Dept. of Education Health and Human Services FBI Dept. of Transportation IRS Federal Reserve Dept. of Justice CIA Social Security Admin. Dept. of Homeland Security NASA U.S. Postal Service Veterans Affairs 24 National Park Service 8

Note: "Not sure" and no answer responses are not shown Source: Survey of U.S. adults conducted July 1-7, 2024.

#### PEW RESEARCH CENTER

### Planning for the unknown

- Audit of company disclosures and publicfacing materials; including annual report, company goals, memberships, position statements, policies and general communications
- Assessment of stakeholder priorities (investors, peers, etc.) and analysis of "hot topics" in traditional and social media
- Summary of identified vulnerabilities with analysis and recommendations on how to mitigate



# Questions



Caroline Wolverton Akin, Senior Counsel cwolverton@akingump.com 1 202 887 4107



Kevin A. Maley VOX Global, Senior Vice President kmaley@voxglobal.com 1 774 573 0970