EU DECISION-MAKING: PROCEDURE AND **INFLUENCE**

ANDRÁS BANETH

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in Connect with me: linkedin.com/in/andras-baneth



Trilogues: Timeline, participants, information sources and lobbying

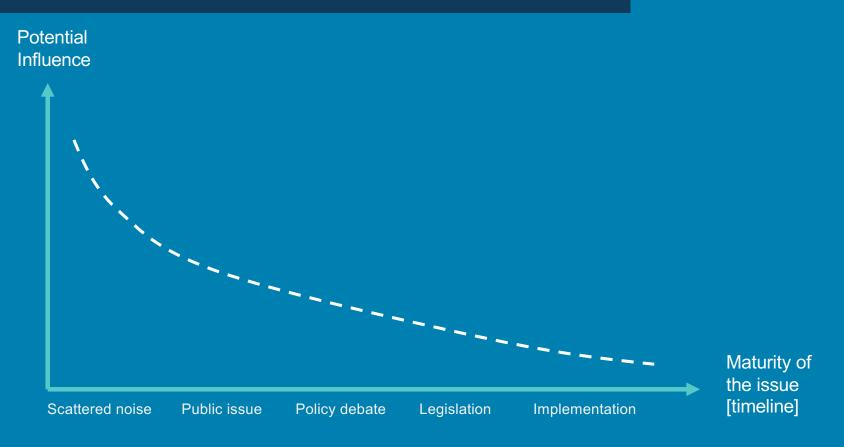
AGENDA FOR TODAY



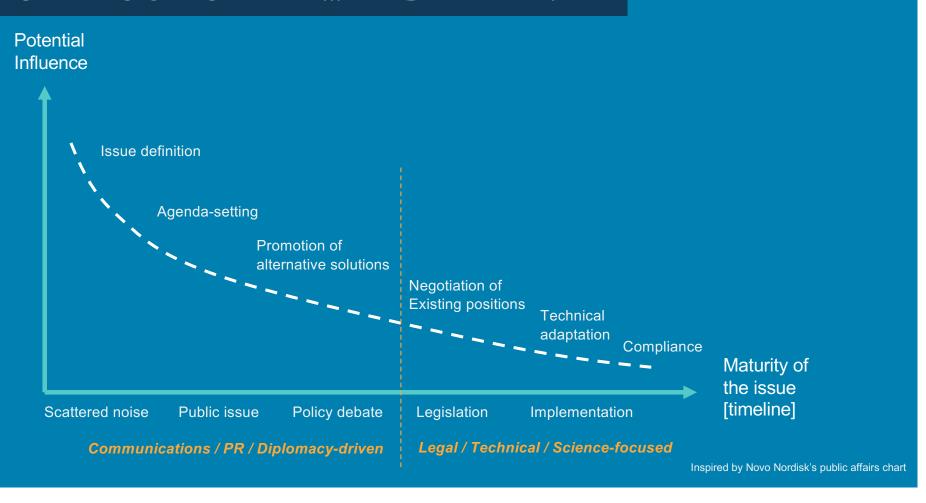
- Ask questions any time (those online: in the Q&A box)
- Unanswered questions will be in a follow up memo

HOUSEKEEPING

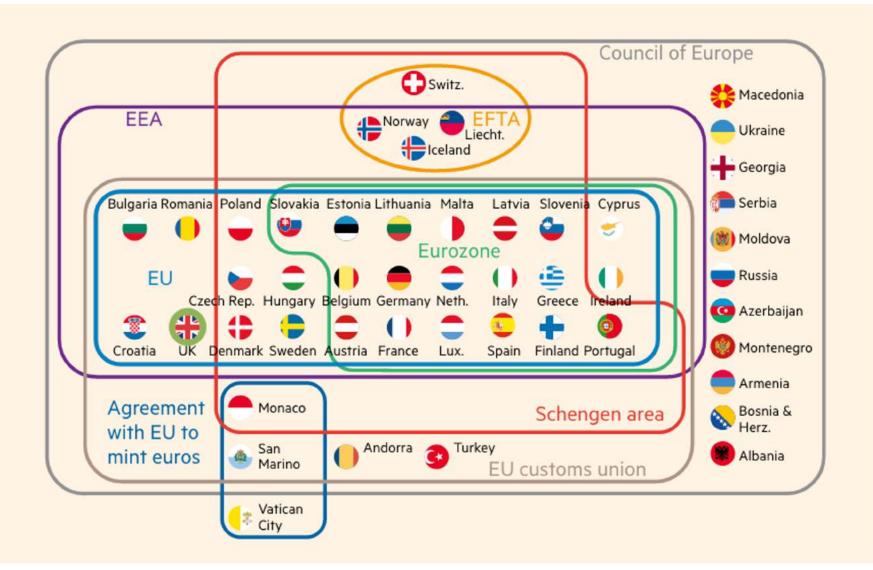
WHAT CAN YOU ACHIEVE... AND WHEN?



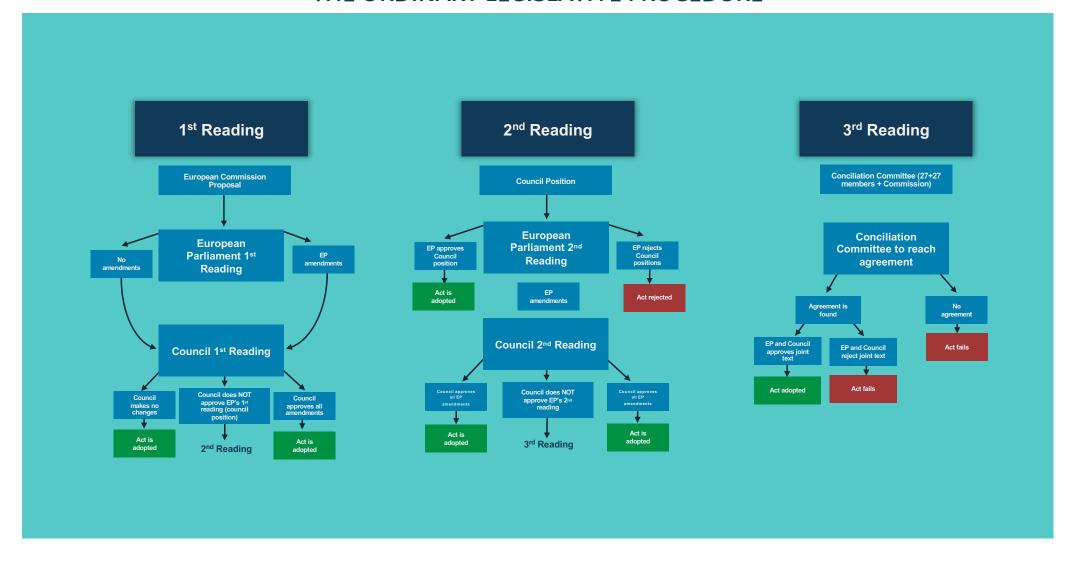
WHAT CAN YOU ACHIEVE... AND WHEN?







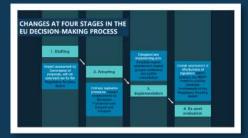
THE ORDINARY LEGISLATIVE PROCEDURE



A BIT OF CONTEXT

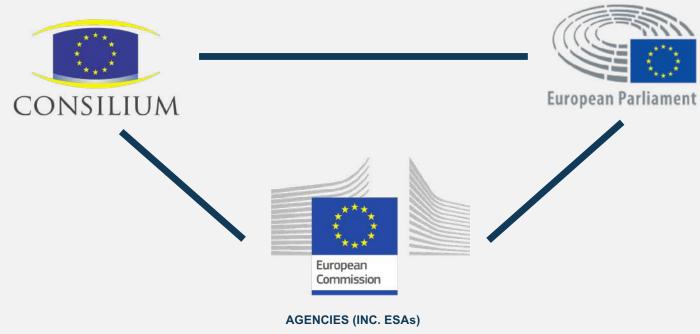






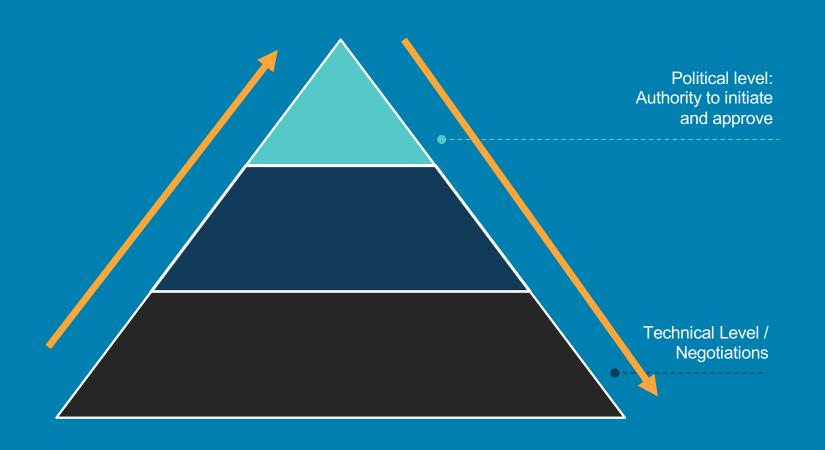


DECISION MAKING IN THE EU



European Food Safety Authority (EFSA) European Medicines Agency (EMA) European Banking Authority European Insurance and Occupational Pensions Authority European Securities and Markets Authority European Systemic Risk Board

POLICY MAKING IN THE INSTITUTIONS



DECISION MAKING INSIDE EU INSTITUTIONS

EUROPEAN COMMISSION

Absolute majority

Unanimity (consensus)

EUROPEAN PARLIAMENT

Simple majority

Absolute majority

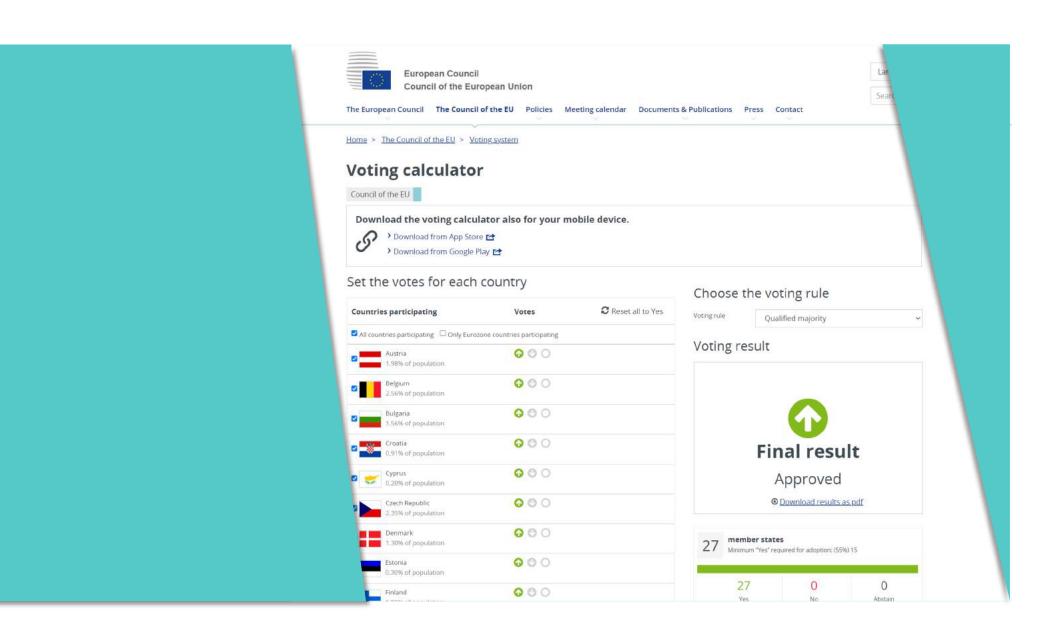
Special majority

EUROPEAN
MINISTERS
(MEMBER STATES)

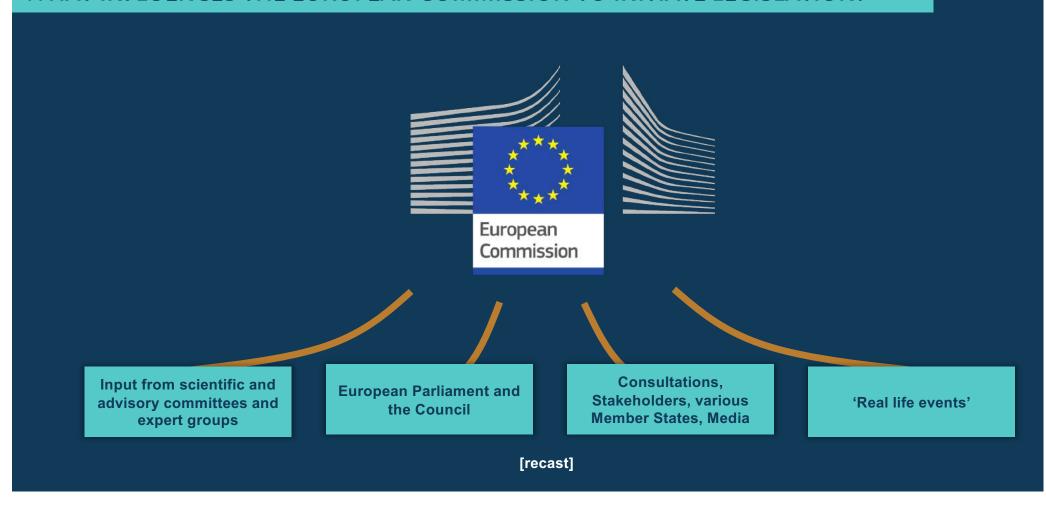
Unanimity

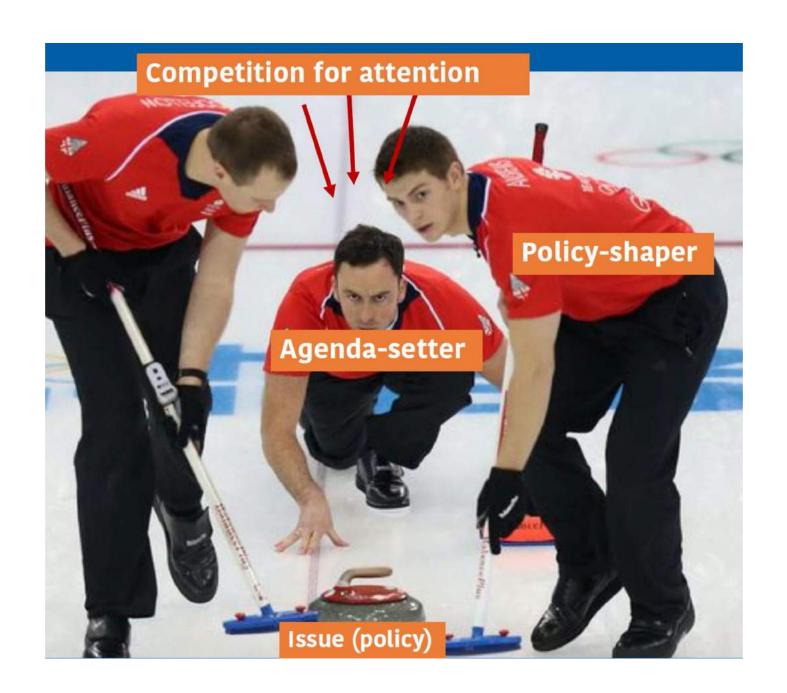
Qualified majority

- **•** 55%
- 65%



WHAT INFLUENCES THE EUROPEAN COMMISSION TO INITIATE LEGISLATION?





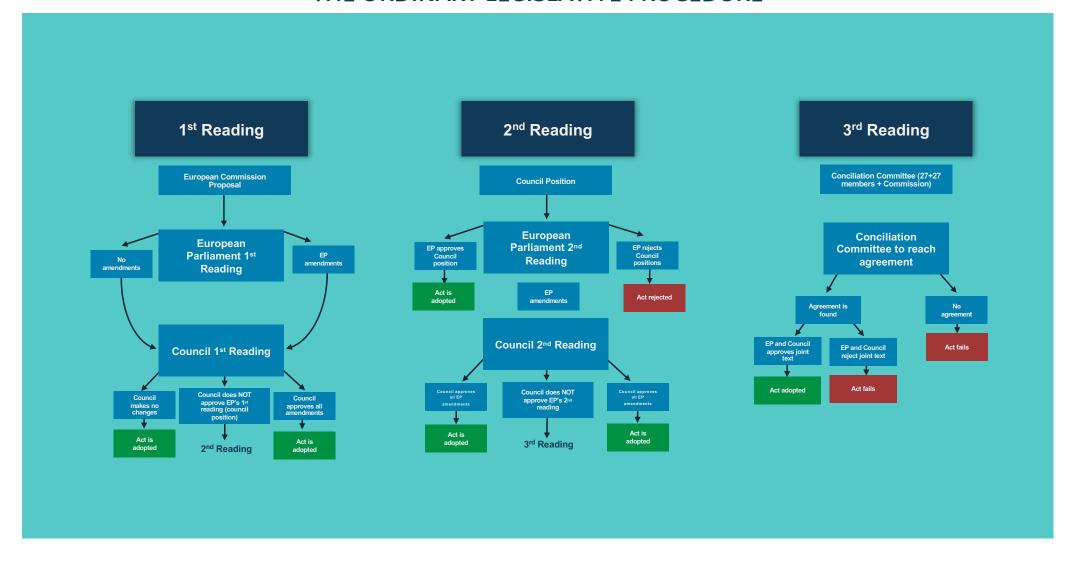
ORDINARY LEGISLATIVE PROCEDURE

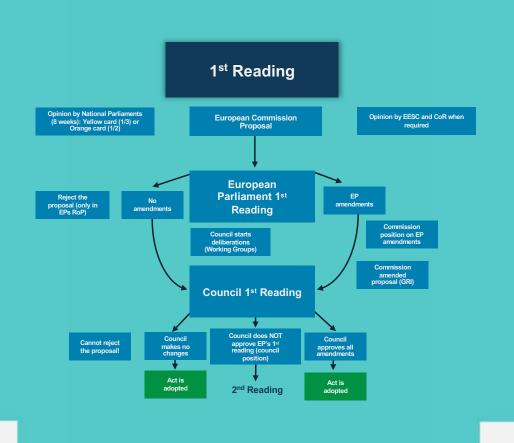


HIERARCHY OF EU LEGAL NORMS

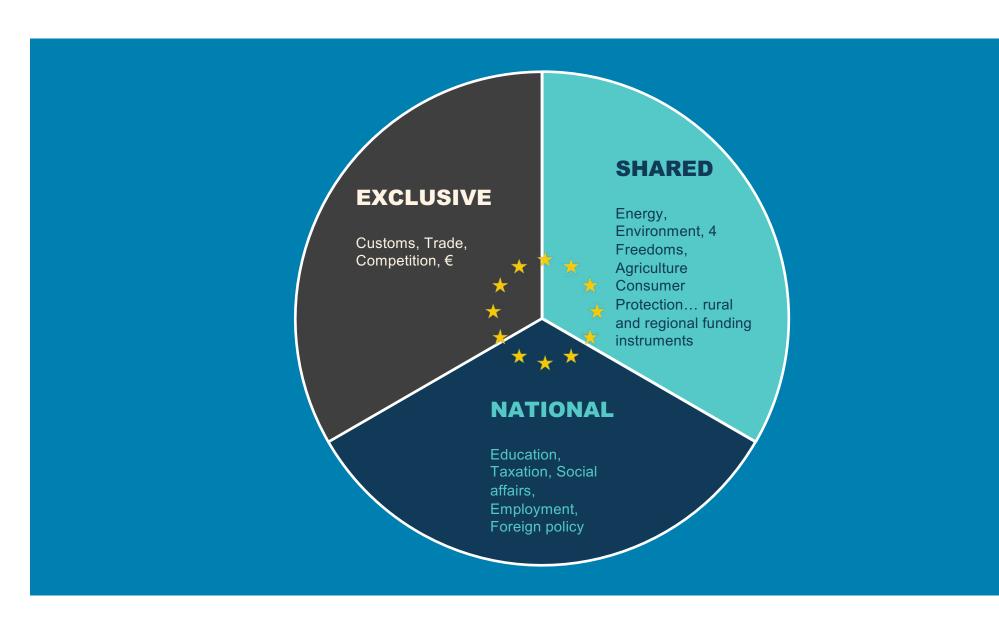
- Soft law [regulations, guidelines]
- Other EU law [inter-institutional agreements, rules of procedure, code of conduct]
- Implementing + Delegated Acts [Regulation, Directive, Decision]
- Legislation [Regulation, Directive, Decision]
- Treaties [TEU, TFEU, as amended by ToL]

THE ORDINARY LEGISLATIVE PROCEDURE





Opinion by National Opinion by EESC and Parliaments (8 weeks): **European Commission Proposal** Yellow card (1/3) or CoR when required Orange card (1/2) European Parliament 1st No Reading Reject the **EP** amendments amendments proposal (only in EPs RoP) Commission position on EP amendments **Council starts** deliberations Commission (Working Groups) amended proposal (GRI)







European Commission 2019

Allocation of responsibilities and supporting services 1

Responsibilities	Names	Services
President of the Commission	Ursula von der Leyen	Secretariat-General (SG) Legal Service (LS) DG Communication (COMM), including the Spokespersons' Service (SPP) I.D.E.A.
The European Green Deal Climate Action Policy	Frans Timmermans	Secretariat-General for the Executive Vice-President coordination role DG Climate Action (DG CLIMA) for the Commissioner's role
A Europe fit for the Digital Age Competition	Margrethe Vestager	Secretariat-General for the Executive Vice-President coordination role DG Competition (DG COMP) for the Commissioner's role Changes for DG COMP: - Unit AGRI.I.2 (State Aid) moves from DG AGRI to DG COMP - The relevant part of Unit MARE.E.4 (Legal Affairs), dealing with state aid, moves from DG MARE to DG COMP
An Economy that Works for People Financial Services	Valdis Dombrovskis	Secretariat-General for the Executive Vice-President coordination role DG Financial Stability, Financial Services and Capital Markets Union (DG FISMA) for the Commissioner's role. Changes for DG FISMA: - Unit JUST.B.3 (Financial Crime) dealing with anti-money laundering moves from DG JUST to DG FISMA - The part of Unit FPI.5 dealing with sanctions moves from FPI to DG FISMA Responsible for relations with: - European Banking Authority (EBA) - European Insurance and Occupational Pensions Authority (EIOPA) - European Securities and Markets Authority (ESMA) - European Systemic Risk Board (ESRB) - Single Resolution Board (SRB)

DG Internal Market, Industry, Entrepreneurship and SMEs

European Commission 1049 Brussels



Director-General

















Christian Architectura

























































































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Home > Publications > 2021 Commission work programme – key documents

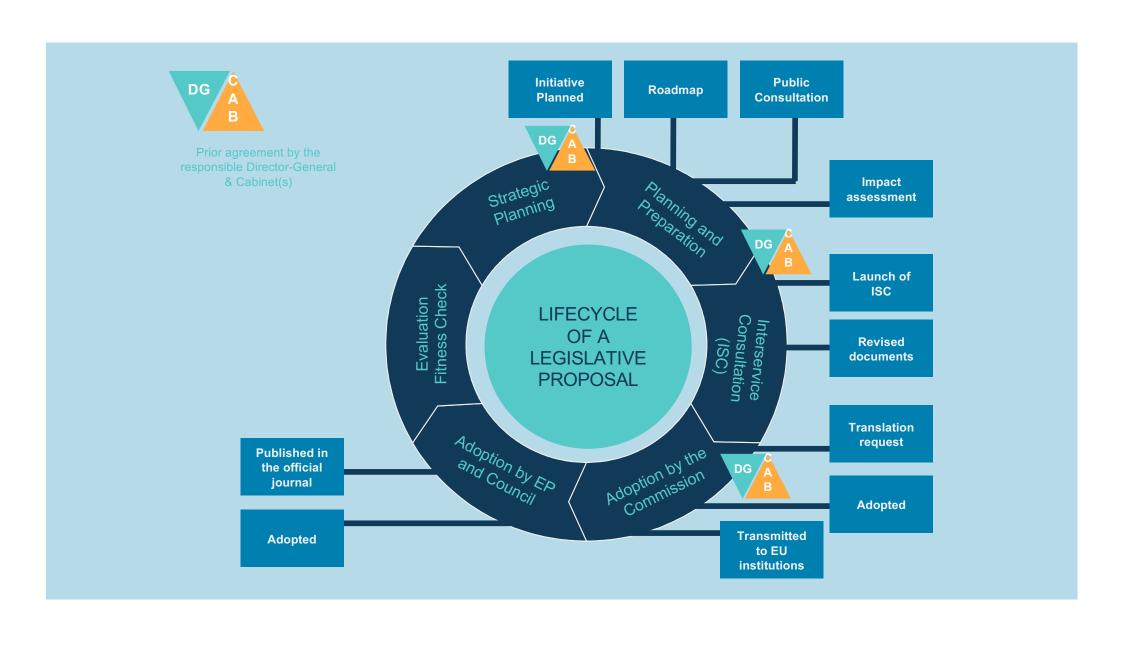
2021 Commission work programme – key documents

Part of collections: Commission work programme
First published on 19 October 2020
Author Secretariat-General

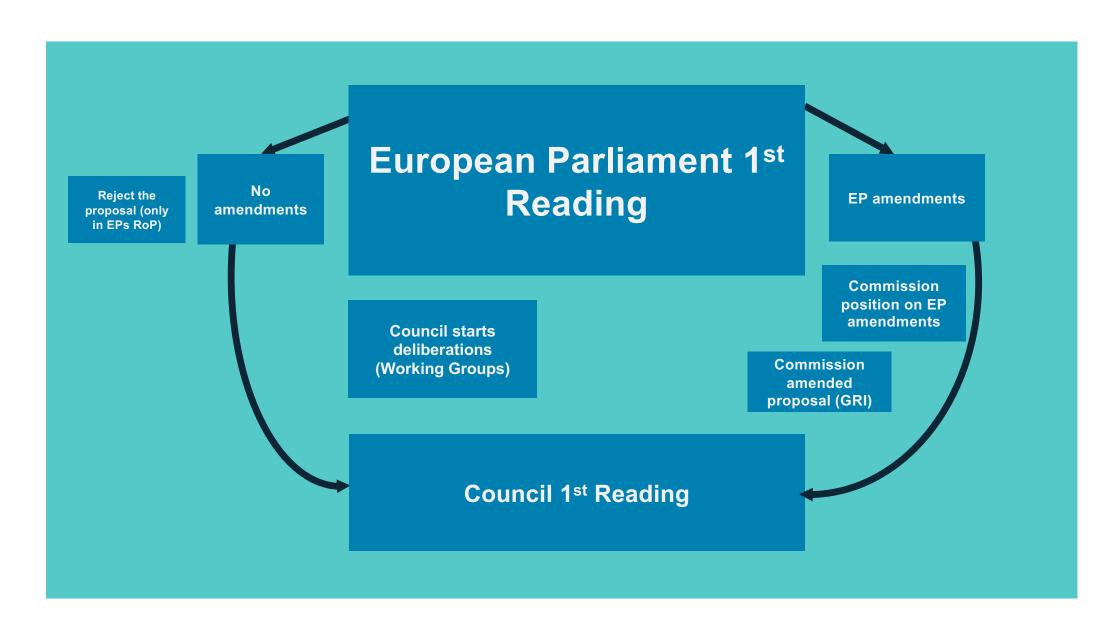
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Г		Available languages (22) 🗸
J	2021 Commission work programme explained - factsheet English (158.5 KB - PDF)	Download 占

No.	Policy objective	Initiatives	
3.	Biodiversity and toxic-free environment package	 a) Action plan for the development of organic production: on the way to 2030 (non-legislative, Q1 2021) b) Minimising the risk of deforestation and forest degradation associated with products placed on the EU market (legislative, incl. impact assessment, Q2 2021) c) Zero pollution action plan for water, air and soil (non-legislative, Q2 2021) d) New legal framework on the restoration of healthy ecosystems (legislative, incl. impact assessment, Article 192 TFEU, Q4 2021) 	
4.	Sustainable and smart mobility	 a) Revision of the Directive on Intelligent Transport Systems, including a multimodal ticketing initiative (legislative, incl. impact assessment, Article 91 TFEU, Q3 2021) b) Revision of the Regulation on the trans-European transport network (TEN-T) (legislative, incl. impact assessment, Article 172 TFEU, Q3 2021) c) EU 2021 Rail Corridor Initiative, including the revision of the Rail Freight Corridor Regulation and actions to boost passenger rail (non-legislative and legislative, incl. impact assessment, Article 91 TFEU, Q3 2021) d) Development of post-Euro 6/VI emission standards for cars, vans, lorries and buses (legislative, incl. impact assessment, Article 114 TFEU, Q4 2021) 	
A Eu	rrope Fit for the Digital Age		
5.	Europe's digital decade	Europe's digital decade: 2030 digital targets (non-legislative, Q1 2021)	
6.	Data package	 a) Data Act (legislative, incl. impact assessment, Article 114 TFEU, Q3 2021) b) Review of the Database Directive (legislative, incl. impact assessment, Article 114 TFEU, Q3 2021) 	
7.	Digital levy	Digital levy and a proposal for digital levy as own resource (legislative, incl. impact assessment, Q2 2021)	
8.	A trusted and secure European e-ID	A trusted and secure European e-ID (legislative, incl. impact assessment, Article 114 TFEU, Q1 2021)	
9.	Platform workers	Improving the working conditions of platform workers (legislative, incl. impact assessment, Article 153 TFEU, Q1/Q4 2021)	
10.	Industrial strategy for Europe	Updating the new industrial strategy for Europe (non-legislative, Q2 2021)	
11.	Foreign subsidies	Follow-up to the White Paper on foreign subsidies: a) Levelling the playing field (legislative, incl. impact assessment, Article 207 TFEU, Q2 2021) b) Public procurement (legislative, incl. impact assessment, Article 207 TFEU, Q2 2021)	
12.	Civil, defence and space industries	Action plan on synergies between civil, defence and space industries (non-legislative, Q1 2021)	
13.	Design requirements and consumer rights for electronics	New design requirements and consumer rights for electronics (legislative, incl. impact assessment, Article 114 TFEU, Q4 2021)	







Commissioners' relationships with EP Committees

					iamentary nmittees
	Commissioner		Policy portfolio	Multiple cover- age	by committee
	Frans Timmermans		European Green Deal	_	ENVI
	Valdis Dombrovskis	1	An Economy that Works for People	ENVI	INTA, ECON, EMPL
ııts	Margrethe Vestager	1	Europe fit for the Digital Age		ITRE, IMCO, ECON
Vice-Presidents	Josep Borrell	1	High Representative of the Union for Foreign Affairs and Security Policy; A Stronger Europe in the World	ECON	AFET
/ice	Margaritis Schinas	1	Promoting our European Way of Life	EMPL	LIBE, CULT
_	Maroš Šefčovič	1	Interinstitutional Relations and Foresight	EMPL	AFCO
	Věra Jourová	1	Values and Transparency		AFCO, LIBE
	Dubravka Šuica	1	Democracy and Demography	ITRE	AFCO
	Johannes Hahn		Budget and Administration		BUDG, CONT
	Mariya Gabriel	1	Innovation, Research, Culture, Education and Youth	IMCO	ITRE, CULT
	Nicolas Schmit	1	Jobs and Social Rights	AFET	EMPL
	Paolo Gentiloni	1	Economy		ECON
	Janusz Wojciechowski	i	Agriculture	LIBE	AGRI
	Thierry Breton	1	Internal Market		IMCO, ITRE
	Elisa Ferreira		Cohesion and Reforms	CULT	REGI
S	Stella Kyriakides	1	Health and Food Safety		ENVI
Commissioners	Didier Reynders	1	Justice	AFCO	LIBE, JURI
issi	Helena Dalli	1	Equality		FEMM, EMPL
Ē	Ylva Johansson	1	Home Affairs		LIBE
ပိ	Janez Lenarčič	1	Crisis Management		DEVE
	Adina Vălean		Transport		TRAN
	Olivér Várhelyi	1	Neighbourhood and Enlargement		AFET
	Jutta Urpilainen	1	International Partnerships	DEV	DEVE
	Kadri Simson	1	Energy		ITRE
	Virginijus Sinkevičius	1	Oceans and Fisheries		ENVI, PECH
	Mairead McGuinness	1	Financial Services, Financial Stability and Capital Markets Union		ECON

Green Deal - The Coordinators





European Parliament

1 February 2020 - Ht 2024



"I want the European Green Deal to become Europe's hallmark. At the heart of it is our commitment to becoming the world's first climate-neutral continent. It is also a long-term economic imperative: those who act first and fastest will be the ones who grasp the opportunities from the ecological transition. I want Europe to be the front-runner. I want Europe to be the exporter of knowledge, technologies and best practice."

President of the European Come

Chairs and Vice-Chairs

Political Group Coordinators

ENVI

Committee on the Environment, Public Health and Food Safety





Bas Eickhout



Anja Hazekamp



Bas Eickhout

Ville Niinistö



Alexandr Vondra





Silvia Sardone



Silvia Modig



Committee on Industry, Research and Energy

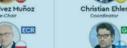








































Zdzisław Krasnodębski





TRAN











Roman Haider

Committee on on Transport and Tourism



Andris Ameriks

Jan-Christoph Oetjen









Elena Kountoura





Dita Charanzová

Virginie Joron

IMCO

Committee on the Internal Market and Consumer Protection











Andreas Schwab

Marcel Kolaja

Christel Schaldemose Adam Bielan

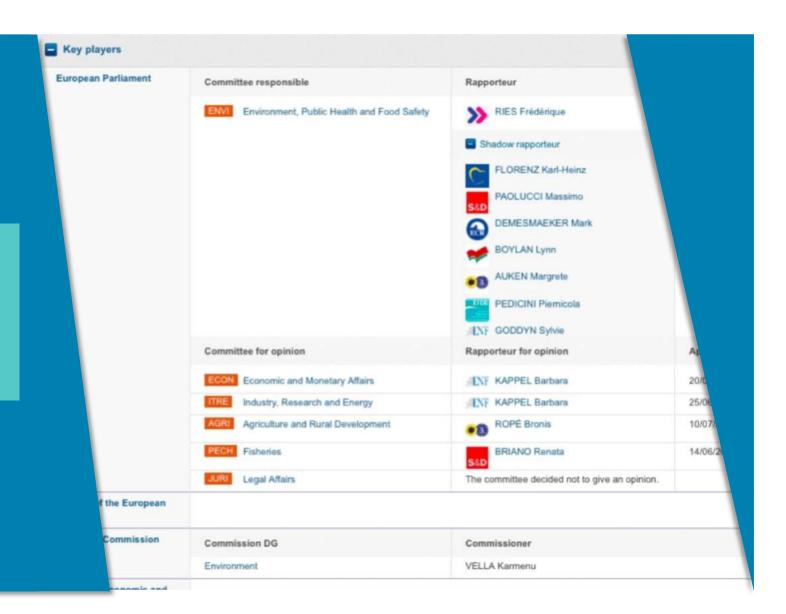
Kateřina Konečná

4 'Hats' of an MEP



EXAMPLE: 2018/172(COD)

Single Use Plastics



28/05/2018	Legislative proposal published	COM(2018)0340	Summ
11/06/2018	Committee referral announced in Parliament, 1st reading/single reading		
10/10/2018	Vote in committee, 1st reading/single reading		
11/10/2018	Committee report tabled for plenary, 1st reading/single reading	A8-0317/2018	Summary
22/10/2018	Debate in Parliament	W ₁	
24/10/2018	Results of vote in Parliament	<u> </u>	
24/10/2018	Decision by Parliament, 1st reading/single reading	T8-0411/2018	Summary
24/10/2018	Matter referred back to the committee responsible		
22/01/2019	Approval in committee of the text agreed at 1st reading interinstitutional negotiations	PE632.990 GEDA/A/(2019)000622	
7/03/2019	Debate in Parliament	W ₁	
03/2019	Decision by Parliament, 1st reading/single reading	T8-0305/2019	Summary
5/2019	Act adopted by Council after Parliament's 1st reading		
5/2019	Final act signed		
2019	End of procedure in Parliament		
2019	Final act published in Official Journal		



Language selection

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Impetitiveness Council

nomic and Financial Affairs Council

cation, Youth, Culture and Sports

oyment, Social Policy, Health and imer Affairs Council

Council configurations

Council preparatory bodies

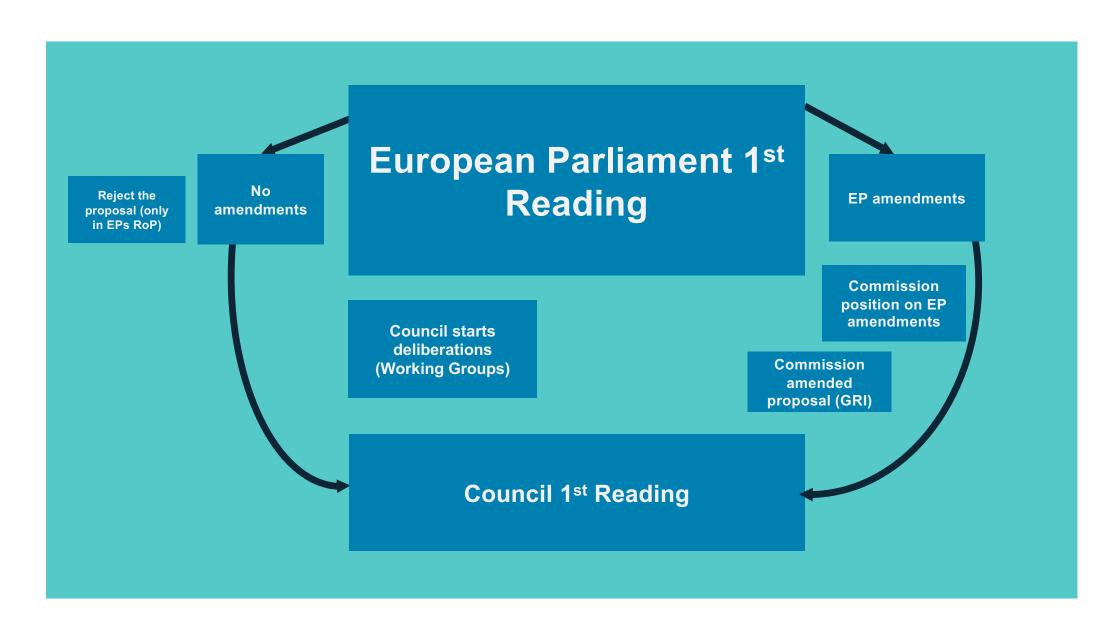
- > Ad Hoc Working Party on Genetically Modified Organisms (GMO)
- > Coreper I
- > Working Party of Chief Veterinary Officers
- > Working Party of Veterinary Experts
- > Working Party on Agricultural Questions
- > Working Party on Consumer Protection and Information
- > Working Party on Foodstuff Quality
- > Working Party on Foodstuffs
- > Working Party on Pharmaceuticals and Medical Devices
- > Working Party on Technical Harmonisation

COVID-19: This page is constantly updated to reflect the latest changes to the calendar of summits, ministerial meetings and video conferences.

The list of meetings of the Council preparatory bodies is included in the following document:

The Council is supported by the Committee of Permanent Representatives of the Governments of the Member States to the European Union (Coreper) and more than 150 highly specialised working parties and committees, known as the 'Council preparatory bodies'.

The preparatory bodies can be divided into two main categories:



TRILOGUES











1. What is the position of each of the 3 institutions?

- 1. What is the position of each of the 3 institutions?
- 2. Once officially clarified, needs to be mandated

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- 3. How can the 3 positions be reconciled?

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- 3. How can the 3 positions be reconciled?
- 4. Once agreed, needs political approval in each

- 1. What is the position of each of the 3 institutions?
- 2. Once officially clarified, needs to be mandated
- 3. How can the 3 positions be reconciled?
- 4. Once agreed, needs political approval in each
- 5. When both (de facto all three) 'cleared' it act adopted







- Presidency [chair of WG]
 Or: COREPER chair
- Council Secretariat [unit + LS + CoD unit]







- Presidency [chair of WG]
 Or: COREPER chair
- **Council Secretariat [unit** + LS + CoD unit]
- Rapporteur
- Shadow rapporteurs [or staff from political groups]
- **EP Secretariat**









- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit + LS + CoD unit]
- Rapporteur
- Shadow rapporteurs [or staff from political groups]
- EP Secretariat

- HoU or Director in charge
- SecGen
- Legal Service

NEGOTIATIONS

- As many rounds as needed
- Until agreement is found (or lack of it)
- Once agreed: Presidency via COREPER sends letter of assurance
- If EP votes on it [Political Groups Committee]
 Plenary, Council will adopt it as A point



COUNCIL OF THE EUROPEAN UNION Brussels, 13 February 2014

(OR. en)

6304/1/14 REV 1 ADD 1

OJ CRP1 6

PROVISIONAL AGENDA

Subject:	2485th meeting of the PERMANENT REPRESENTATIVES COMMITTEE (Part 1)		
Date:	14 February 2014		
Time:	14.30		
Venue:	Brussels		

ADDENDUM Nº 1 to the REVISED PROVISIONAL AGENDA

The Committee will continue with the examination of the following item:

 $\underline{\Pi}$

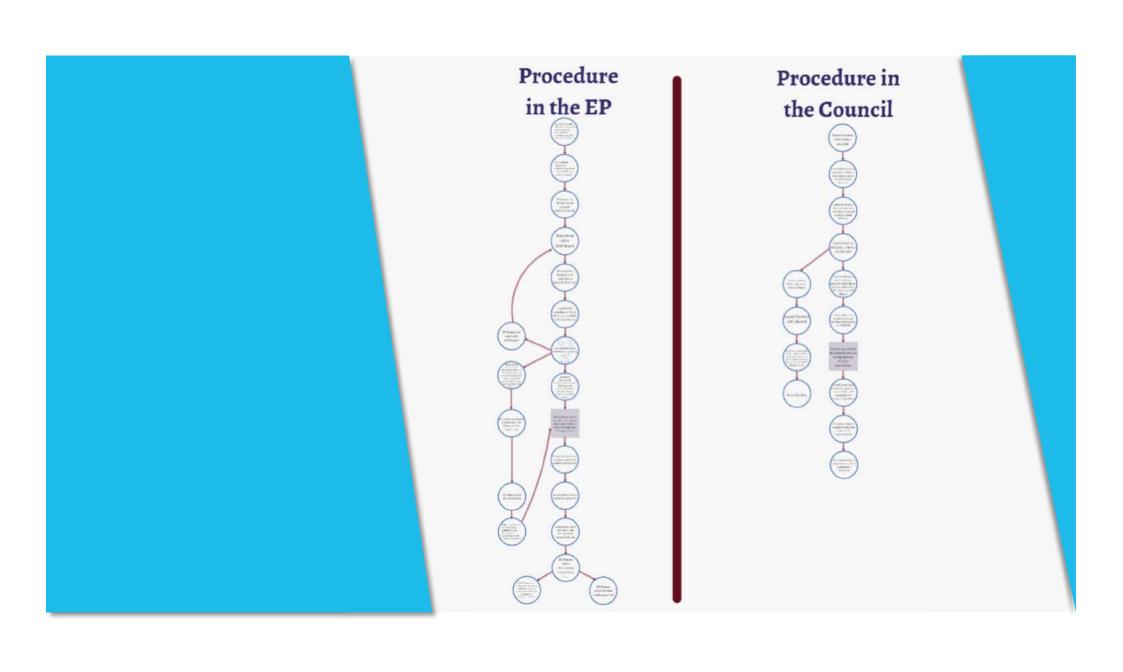
31. Remunerations (First reading) (Legislative deliberation)

- a) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2011 the remuneration and pensions of officials and other servants of the European Union and the correction coefficients applied thereto
- b) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2012 the remuneration and pensions of officials pointer servants of the European Union and the correction coefficients applied there.
- Presidency debriefing on the outcome of the informal trilogue

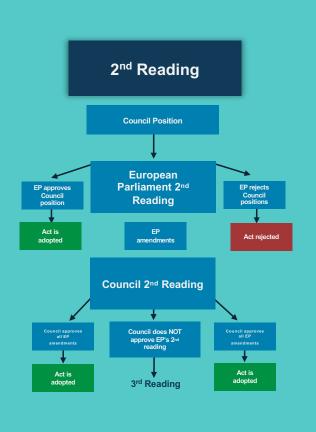
This item will be taken

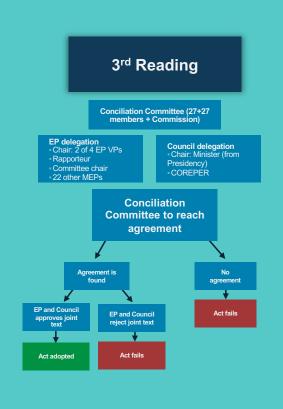
THE 4 COLUMN DOCUMENT

COMMISSION PROPOSAL COM(2013) 245 final (22 April 2013)	EP Plenary Position (Doc P7_TA-PROV(2013)0437 of 23 October 2013)	COUNCIL GENERAL APPROACH (Doc 15458/1/12 REV 1 of 22 July 2013)	
transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union ²⁸ .	transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union".		
(76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in the statements of the Council, the European Parliament and the Committee of the Regions. 8	(76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in Regulation (EU) No 1255/2011 of the European Parliament and of the Council of 30 November 2011 establishing a Programme to support the further development of an Integrated Maritime Palicy! and the		



Opinion by National Opinion by EESC and Parliaments (8 weeks): **European Commission Proposal** Yellow card (1/3) or CoR when required Orange card (1/2) European Parliament 1st No Reading Reject the **EP** amendments amendments proposal (only in EPs RoP) Commission position on EP amendments **Council starts** deliberations Commission (Working Groups) amended proposal (GRI)





THE ORDINARY LEGISLATIVE PROCEDURE

