# **EU DECISION-MAKING: PROCEDURE AND INFLUENCE**

# **ANDRÁS BANETH**

Public Affairs Council

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in Connect with me: linkedin.com/in/andras-baneth

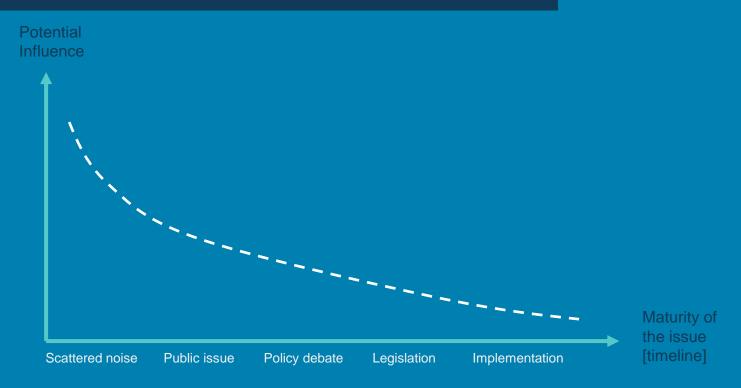
- How to influence decision-making: European Commission, Council and Parliament
- Trilogues: Timeline, participants, information sources and lobbying

AGENDA FOR TODAY

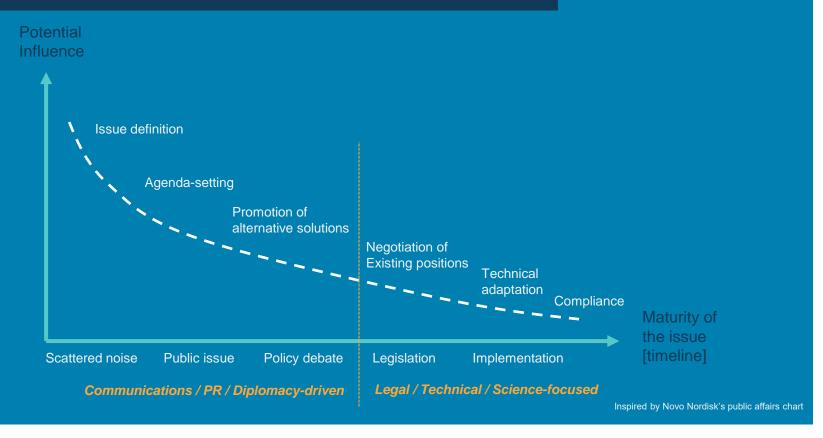
- Webinar is recorded
- PPT and resources made available afterwards
- Ask questions any time in the Q&A box
- Unanswered questions will be follow up in a memo
- Your name / questions will be visible to all other participants
- Keep the discussions, comments & questions collegial
- Most audio / video problems are resolved if you restart your app / browser :-)

HOUSEKEEPING

## WHAT CAN YOU ACHIEVE... AND WHEN?



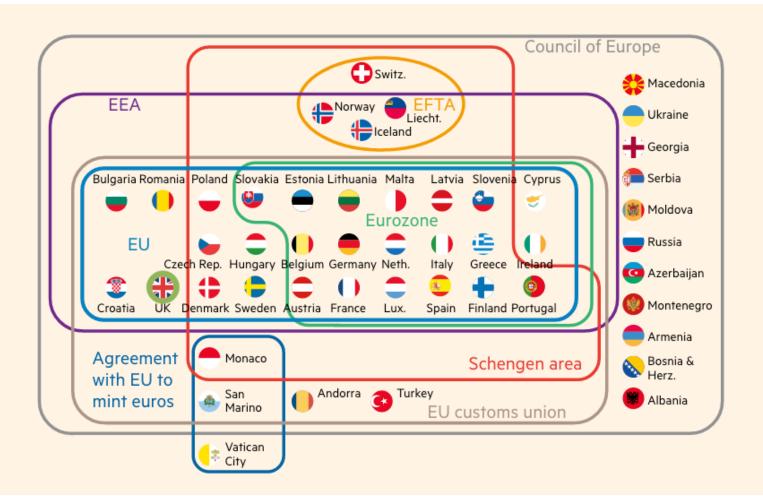
### WHAT CAN YOU ACHIEVE... AND WHEN?



# Public affairs strategy

FEEDBACK LOOP **PREPARATION ENGAGEMENT** Intelligence Direct or Objective Stakeholder Messaging & (Issue) Data Indirect Evaluation Setting (KPIs) Mapping Channels Gathering Engagement Choices Transparency Focus Groups Past-Future Materials Pre & Post Opportunity Team Skills Key people **Evidence** Online vs. Offline Cost What to monitor Learning Memberships Go-to people Science Associations Priorisation How to Process Activities Adapting Facts Hidden influencers Consultants ROI Success factors **Events** Internal/External Reports Outreach tactics Link to performance 600 

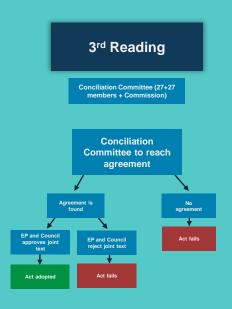
# EUROPE



#### THE ORDINARY LEGISLATIVE PROCEDURE



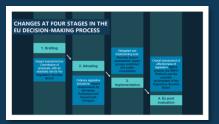




# A BIT OF CONTEXT

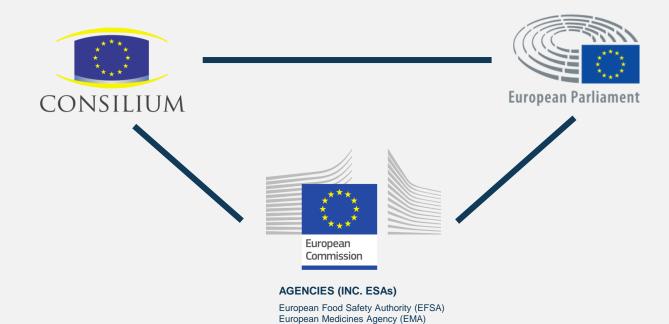








# **DECISION MAKING IN THE EU**

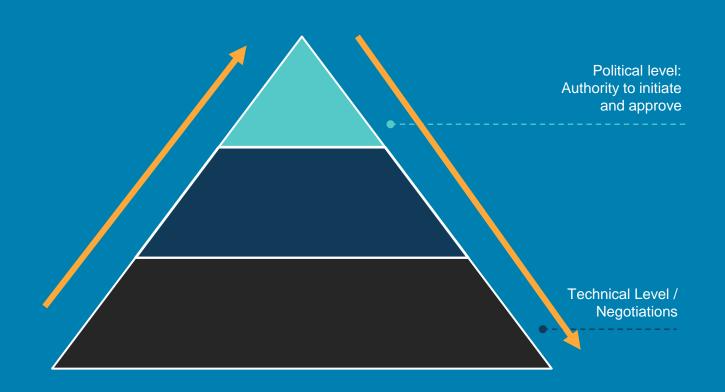


**European Banking Authority** 

European Insurance and Occupational Pensions Authority

European Securities and Markets Authority European Systematic Risk Board

# POLICY MAKING IN THE INSTITUTIONS



# **DECISION MAKING INSIDE EU INSTITUTIONS**

**EUROPEAN COMMISSION** 

Absolute majority

Unanimity (consensus)

EUROPEAN PARLIAMENT

Simple majority

Absolute majority

Special majority

EUROPEAN
MINISTERS
(MEMBER STATES)

Unanimity

Qualified majority

- **55%**
- **65%**



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Home > The Council of the EU > Voting system

#### **Voting calculator**

Council of the EU

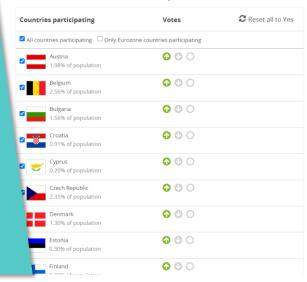
Download the voting calculator also for your mobile device.



> Download from App Store 🗠

> Download from Google Play 🔁

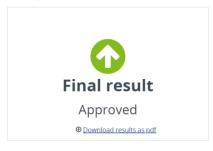
#### Set the votes for each country



#### Choose the voting rule

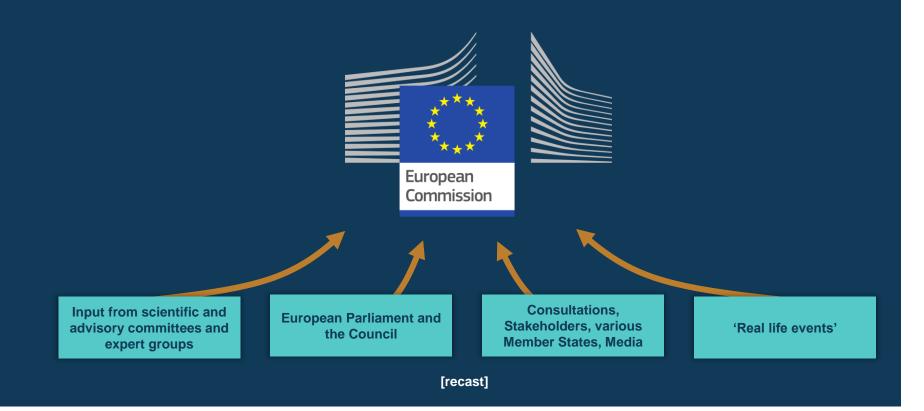
Voting rule Qualified majority •

#### Voting result





#### WHAT INFLUENCES THE EUROPEAN COMMISSION TO INITIATE LEGISLATION?



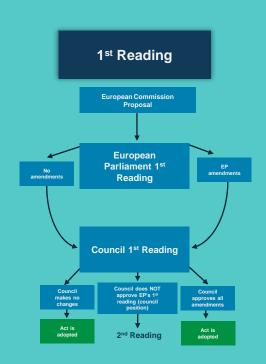
#### **ORDINARY LEGISLATIVE PROCEDURE**

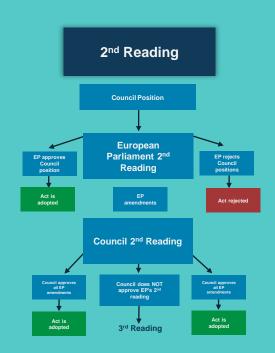


#### HIERARCHY OF EU LEGAL NORMS

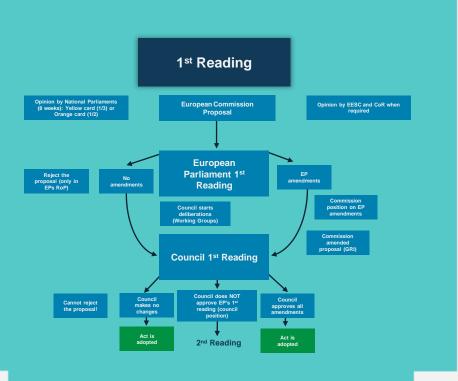
- Soft law [regulations, guidelines]
- Other EU law [inter-institutional agreements, rules of procedure, code of conduct]
- Implementing + Delegated Acts [Regulation, Directive, Decision]
- Legislation [Regulation, Directive, Decision]
- Treaties [TEU, TFEU, as amended by ToL]

#### THE ORDINARY LEGISLATIVE PROCEDURE









Opinion by National Parliaments (8 weeks): Yellow card (1/3) or Orange card (1/2)

**European Commission Proposal** 

Opinion by EESC and CoR when required

Reject the proposal (only in EPs RoP)

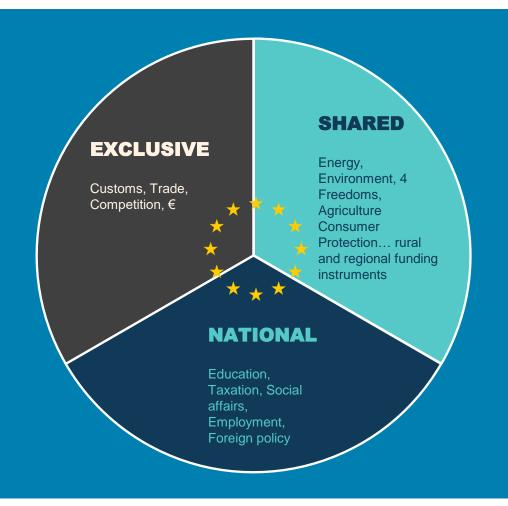
No amendments

# European Parliament 1st Reading

**EP** amendments

Council starts deliberations (Working Groups) Commission position on EP amendments

Commission amended proposal (GRI)





#### **European Commission 2019**

#### Allocation of responsibilities and supporting services 1

Responsibilities	Names	Services
President of the Commission	Ursula von der Leyen	Secretariat-General (SG) Legal Service (LS) DG Communication (COMM), including the Spokespersons' Service (SPP) I.D.E.A.
The European Green Deal Climate Action Policy	Frans Timmermans	Secretariat-General for the Executive Vice-President coordination role  DG Climate Action (DG CLIMA) for the Commissioner's role
A Europe fit for the Digital Age Competition	Margrethe Vestager	Secretariat-General for the Executive Vice-President coordination role  DG Competition (DG COMP) for the Commissioner's role  Changes for DG COMP:  - Unit AGRI.I.2 (State Aid) moves from DG AGRI to DG COMP  - The relevant part of Unit MARE.E.4 (Legal Affairs), dealing with state aid, moves from DG MARE to DG COMP
An Economy that Works for People Financial Services	Valdis Dombrovskis	Secretariat-General for the Executive Vice-President coordination role  DG Financial Stability, Financial Services and Capital Markets Union (DG FISMA) for the Commissioner's role.  Changes for DG FISMA:  - Unit JUST.B.3 (Financial Crime) dealing with anti-money laundering moves from DG JUST to DG FISMA  - The part of Unit FPI.5 dealing with sanctions moves from FPI to DG FISMA  Responsible for relations with:  - European Banking Authority (EBA)  - European Insurance and Occupational Pensions Authority (EIOPA)  - European Securities and Markets Authority (ESMA)  - European Systemic Risk Board (ESRB)  - Single Resolution Board (SRB)

#### DG Internal Market, Industry, Entrepreneurship and SMEs

European Commission 1049 Brussels









Matrico Scheich-Tards

British Military No.









Revenue terro recessor increases from \$2.00 discuss

Gran Archaebese































































































Home > Publications > 2021 Commission work programme – key documents

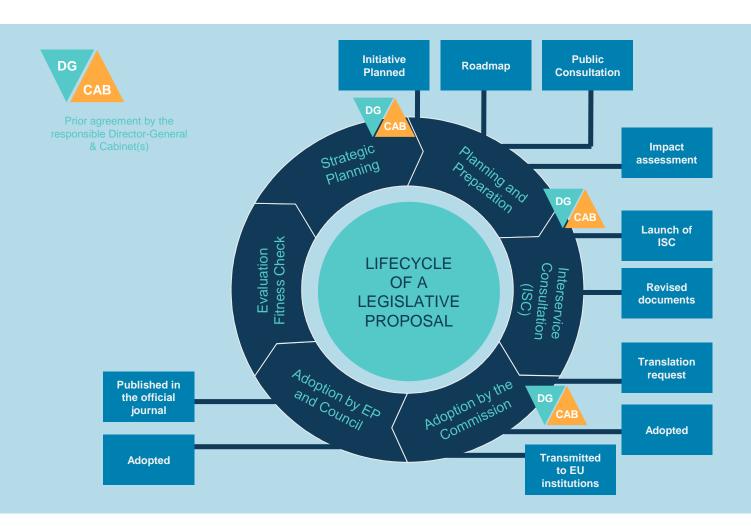
#### **2021 Commission work programme – key documents**

Part of collections:	Commission work programme
First published on	19 October 2020
Author	Secretariat-General

#### **Files**

	2021 Commission work programme English	Download ☑
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	2021 Commission work programme – publication English (797.2 KB - PDF)	Download ᡶ
		Available languages (22) 🗸
J	2021 Commission work programme explained - factsheet English (158.5 KB - PDF)	Download 止

No.	Policy objective	Initiatives	
3.	Biodiversity and toxic-free environment package	Action plan for the development of organic production: on the way to 2030 (non-legislative, Q1 2021)  Minimising the risk of deforestation and forest degradation associated with products placed on the EU market (legislative, incl. impact assessment, Q2 2021)  Zero pollution action plan for water, air and soil (non-legislative, Q2 2021)  New legal framework on the restoration of healthy ecosystems (legislative, incl. impact assessment, Article 192 TFEU, Q4 2021)	
4.	Sustainable and smart mobility	<ul> <li>a) Revision of the Directive on Intelligent Transport Systems, including a multimodal ticketing initiative (legislative, incl. impact assessment, Article 91 TFEU, Q3 2021)</li> <li>b) Revision of the Regulation on the trans-European transport network (TEN-T) (legislative, incl. impact assessment, Article 172 TFEU, Q3 2021)</li> <li>c) EU 2021 Rail Corridor Initiative, including the revision of the Rail Freight Corridor Regulation and actions to boost passenger rail (non-legislative and legislative, incl. impact assessment, Article 91 TFEU, Q3 2021)</li> <li>d) Development of post-Euro 6/VI emission standards for cars, vans, lorries and buses (legislative, incl. impact assessment, Article 114 TFEU, Q4 2021)</li> </ul>	
A Eu	rope Fit for the Digital Age		
5.	Europe's digital decade	Europe's digital decade: 2030 digital targets (non-legislative, Q1 2021)	
6.	Data package	<ul> <li>a) Data Act (legislative, incl. impact assessment, Article 114 TFEU, Q3 2021)</li> <li>b) Review of the Database Directive (legislative, incl. impact assessment, Article 114 TFEU, Q3 2021)</li> </ul>	
7.	Digital levy	Digital levy and a proposal for digital levy as own resource (legislative, incl. impact assessment, Q2 2021)	
8.	A trusted and secure European e-ID	A trusted and secure European e-ID (legislative, incl. impact assessment, Article 114 TFEU, Q1 2021)	
9.	Platform workers	Improving the working conditions of platform workers (legislative, incl. impact assessment, Article 153 TFEU, Q1/Q4 2021)	
10.	Industrial strategy for Europe	Updating the new industrial strategy for Europe (non-legislative, Q2 2021)	
11.	Foreign subsidies	Follow-up to the White Paper on foreign subsidies:  a) Levelling the playing field (legislative, incl. impact assessment, Article 207 TFEU, Q2 2021)  b) Public procurement (legislative, incl. impact assessment, Article 207 TFEU, Q2 2021)	
12.	Civil, defence and space industries	Action plan on synergies between civil, defence and space industries (non-legislative, Q1 2021)	
13.	Design requirements and consumer rights for electronics	New design requirements and consumer rights for electronics (legislative, incl. impact assessment, Article 114 TFEU, Q4 2021)	



# **European Commission Proposal**

Reject the proposal (only in EPs RoP)

No amendments

# European Parliament 1st Reading

**EP** amendments

Council starts deliberations (Working Groups) Commission position on EP amendments

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**Council 1st Reading** 

#### **Green Deal** - The Coordinators





#### European Parliament

1 February 2020 - H1 2024



"I want the European Green Deal to become Europe's hallmark. At the heart of it is our commitment to becoming the world's first climate-neutral continent. It is also a long-term economic imperative; those who act first and fastest will be the ones who grasp the opportunities from the ecological transition. I want Europe to be the front-runner. I want Europe to be the exporter of knowledge, technologies and best practice."

Political Group Coordinators

- Ursula von der Leyen President of the European Commission

#### Chairs and Vice-Chairs

#### **ENVI**

Committee on the Environment. Public Health and Food Safety



Dan-Stefan Motreanu



Anja Hazekamp



Bas Eickhout









ITRE

TRAN

Committee on on Transport and Tourism

Committee on Industry, Research and Energy





Bas Eickhout











Alexandr Vondra



Silvia Modig





Morten Petersen

Sven Schulze

Andris Ameriks





Zdzisław Krasnodębski

Johan Danielsson

Roberts Zile

Marisa Matias





José Ramón Bauzà Díaz



Dita Charanzová



Elena Kountoura



Virginie Joron



István Ujhelyi







Marian-Jean Marinescu











**IMCO** Committee on the Internal Market and Consumer Protection







Marcel Kolaja

Adam Bielan

Kateřina Konečná

# 4 'Hats' of an MEP



# **EXAMPLE:** 2018/172(COD)

Single Use Plastics

n Parliament	Committee responsible	Rapporteur		
	ENVI Environment, Public Health and Food Safety	>>> RIES Frédérique		
		Shadow rapporteur		
		FLORENZ Karl-Heinz		
		PAOLUCCI Massimo		
		DEMESMAEKER Mark		
		BOYLAN Lynn		
		AUKEN Margrete		
		PEDICINI Piernicola		
		ENF GODDYN Sylvie		
	Committee for opinion	Rapporteur for opinion	A	
	ECON Economic and Monetary Affairs	KAPPEL Barbara	20/0	
	ITRE Industry, Research and Energy	KAPPEL Barbara	25/06	
	Agriculture and Rural Development	ROPÉ Branis	10/07/	
	PECH Fisheries	S&D BRIANO Renata	14/06/2	
	JURI Legal Affairs	The committee decided not to give an opinion.		
the European				
Commission	Commission DG	Commissioner		
	Environment	VELLA Karmenu		

y events			
28/05/2018	Legislative proposal published	COM(2018)0340	Summ
11/06/2018	Committee referral announced in Parliament, 1st reading/single reading		
10/10/2018	Vote in committee, 1st reading/single reading		
11/10/2018	Committee report tabled for plenary, 1st reading/single reading	A8-0317/2018	Summary
22/10/2018	Debate in Parliament	<b>F</b>	
24/10/2018	Results of vote in Parliament	<u> </u>	
24/10/2018	Decision by Parliament, 1st reading/single reading	T8-0411/2018	Summary
24/10/2018	Matter referred back to the committee responsible		
22/01/2019	Approval in committee of the text agreed at 1st reading interinstitutional negotiations	PE632.990 GEDA/A/(2019)000622	
7/03/2019	Debate in Parliament	₩.	
03/2019	Decision by Parliament, 1st reading/single reading	T8-0305/2019	Summary
5/2019	Act adopted by Council after Parliament's 1st reading		
3/2019	Final act signed		
2019	End of procedure in Parliament		
2019	Final act published in Official Journal		



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and Financial Affairs Council

outh, Culture and Sports

Social Policy, Health and airs Council

tonfigurations

#### **Council preparatory bodies**

- Ad Hoc Working Party on Genetically Modified Organisms (GMO)
- > Coreper I
- > Working Party of Chief Veterinary Officers
- > Working Party of Veterinary Experts
- > Working Party on Agricultural Questions
- > Working Party on Consumer Protection and Information
- > Working Party on Foodstuff Quality
- > Working Party on Foodstuffs
- > Working Party on Pharmaceuticals and Medical Devices
- > Working Party on Technical Harmonisation

**COVID-19:** This page is constantly update reflect the latest changes to the calendar o summits, ministerial meetings and video conferences.

The list of meetings of the Council preparator bodies is included in the following document:

The Council is supported by the Committee of Permanent Representatives of the Governments of the Member States to the European Union (Coreper) and more than 150 highly specialised working parties and committees, known as the 'Council preparatory bodies'.

The preparatory bodies can be divided into two main categories:

Reject the proposal (only in EPs RoP)

No amendments

# European Parliament 1st Reading

**EP** amendments

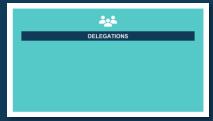
Council starts deliberations (Working Groups) Commission position on EP amendments

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**Council 1st Reading** 

# **TRILOGUES**











1. What is the position of each of the 3 institutions?

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- 2. Once officially clarified, needs to be mandated

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- 3. How can the 3 positions be reconciled?

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- 4. Once agreed, needs political approval in each

- 1. What is the position of each of the 3 institutions?
- 2. Once officially clarified, needs to be mandated
- 3. How can the 3 positions be reconciled?
- 4. Once agreed, needs political approval in each
- 5. When both (de facto all three) 'cleared' it → act adopted







- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit + LS + CoD unit]







- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit+ LS + CoD unit]

- Rapporteur
- Shadow rapporteurs [or staff from political groups]
- EP Secretariat









- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat [unit+ LS + CoD unit]

- Rapporteur
- Shadow rapporteurs [or staff from political groups]
- EP Secretariat

- HoU or Director in charge
- SecGen
- Legal Service

### **NEGOTIATIONS**

- As many rounds as needed
- Until agreement is found (or lack of it)
- Once agreed: Presidency via COREPER sends letter of assurance
- If EP votes on it [Political Groups → Committee →]
  Plenary, Council will adopt it as A point



#### COUNCIL OF THE EUROPEAN UNION

Brussels, 13 February 2014 (OR. en)

6304/1/14 REV 1 ADD 1

OJ CRP1 6

#### PROVISIONAL AGENDA

Subject:	2485th meeting of the PERMANENT REPRESENTATIVES COMMITTEE (Part 1)
Date:	14 February 2014
Time:	14.30
Venue:	Brussels

#### ADDENDUM Nº 1 to the REVISED PROVISIONAL AGENDA

The Committee will continue with the examination of the following item:

<u>II</u>

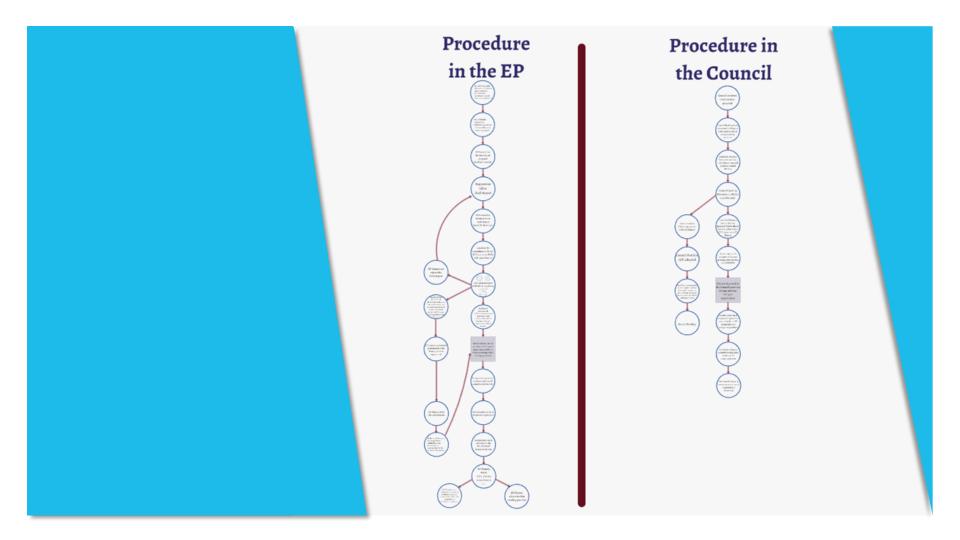
#### 31. Remunerations (First reading) (Legislative deliberation)

- a) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2011 the remuneration and pensions of officials and other servants of the European Union and the correction coefficients applied thereto
- b) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2012 the remuneration and pensions of officials pointner servants of the European Union and the correction coefficients applied the
- Presidency debriefing on the outcome of the informal trilogue

[This item will be taken

# THE 4 COLUMN DOCUMENT

COMMISSION PROPOSAL COM(2013) 245 final (22 April 2013)	EP Plenary Position (Doc P7_TA-PROV(2013)0437 of 23 October 2013)	COUNCIL GENERAL APPROACH (Doc 15458/1/12 REV 1 of 22 July 2013)	
transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union"	transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union".		
(76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in the statements of the Council, the European Parliament and the Committee of the Regions <sup>36</sup> .	(76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in Regulation (EU) No 1255/2011 of the European Parliament and of the Council of 30 November 2011 establishing Programme to support the further development of an Integrated Maritime Policy <sup>2</sup> and the		



Opinion by National Parliaments (8 weeks): Yellow card (1/3) or Orange card (1/2)

**European Commission Proposal** 

Opinion by EESC and CoR when required

Reject the proposal (only in EPs RoP)

No amendments

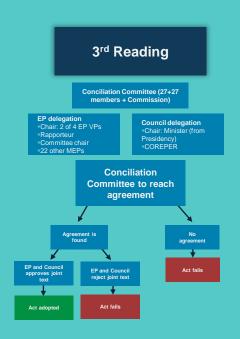
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#### THE ORDINARY LEGISLATIVE PROCEDURE

