



EU Decision-making: Procedure and influence



26, 27, 29 October 2020

Agenda for today

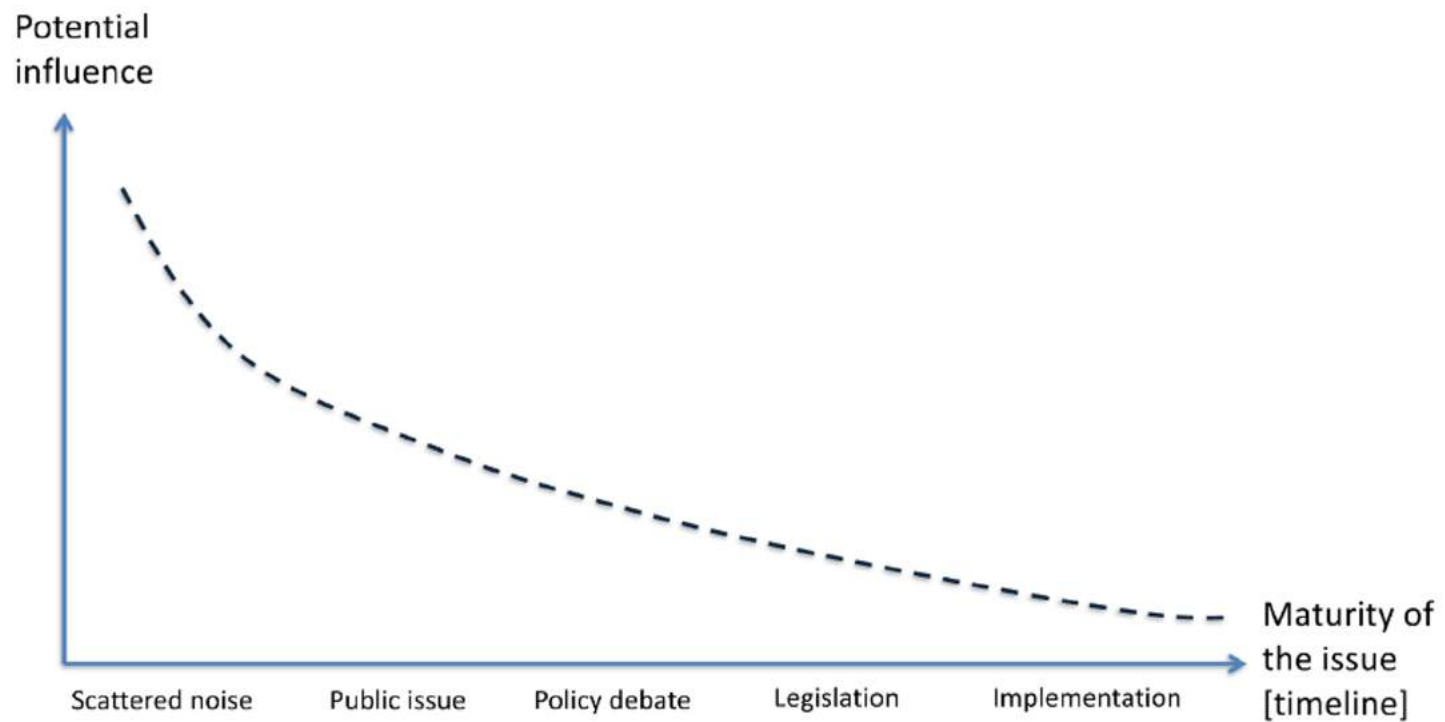
- **How to influence EU decision-making – from ECL's perspective**
- **Trialogues: Timeline, participants, information sources and lobbying**

A top-down view of a wooden desk. On the left, there is a white cup of coffee on a saucer with a spoon. To the right of the coffee is a silver laptop with its screen open, displaying a dark screen. The background is a light-colored wooden surface with a visible grain.

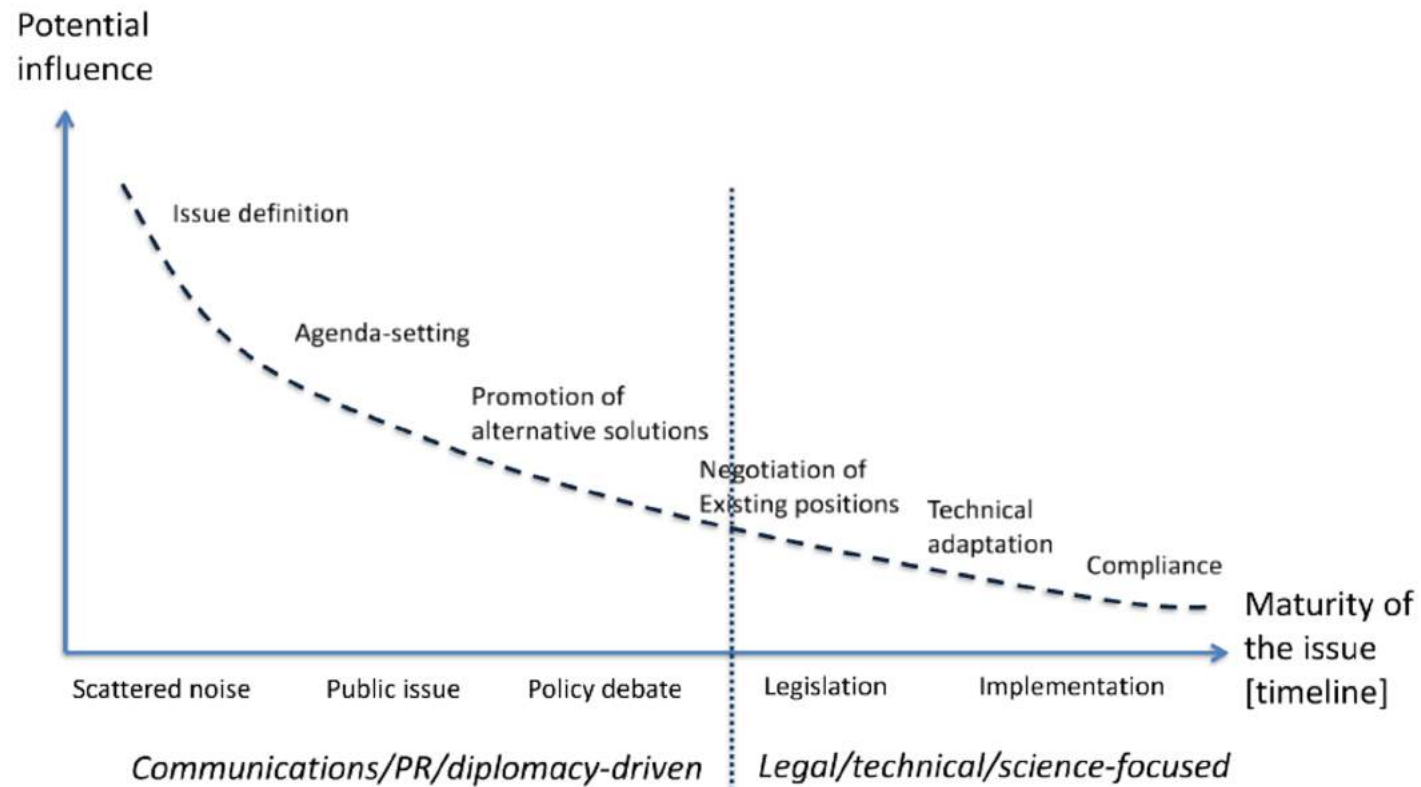
Housekeeping

- Webinar is recorded
- PPT and resources made available afterwards
- Ask questions any time in the Q&A box
- Unanswered questions will be follow up in a memo
- Your name/questions will be visible to all other participants
- Most audio/video problems are resolved if you restart your app/browser :-)

What can you achieve... and when?

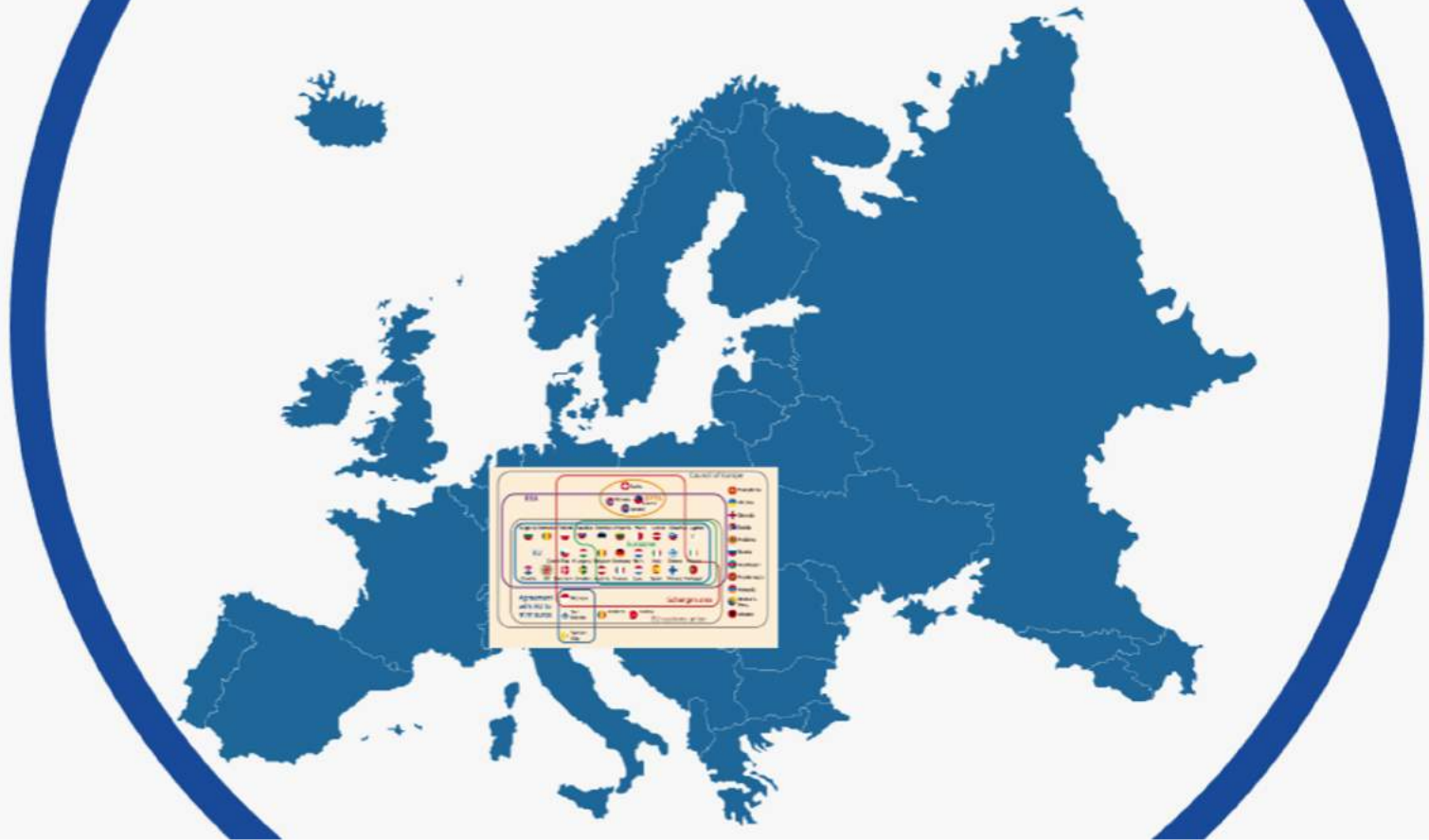


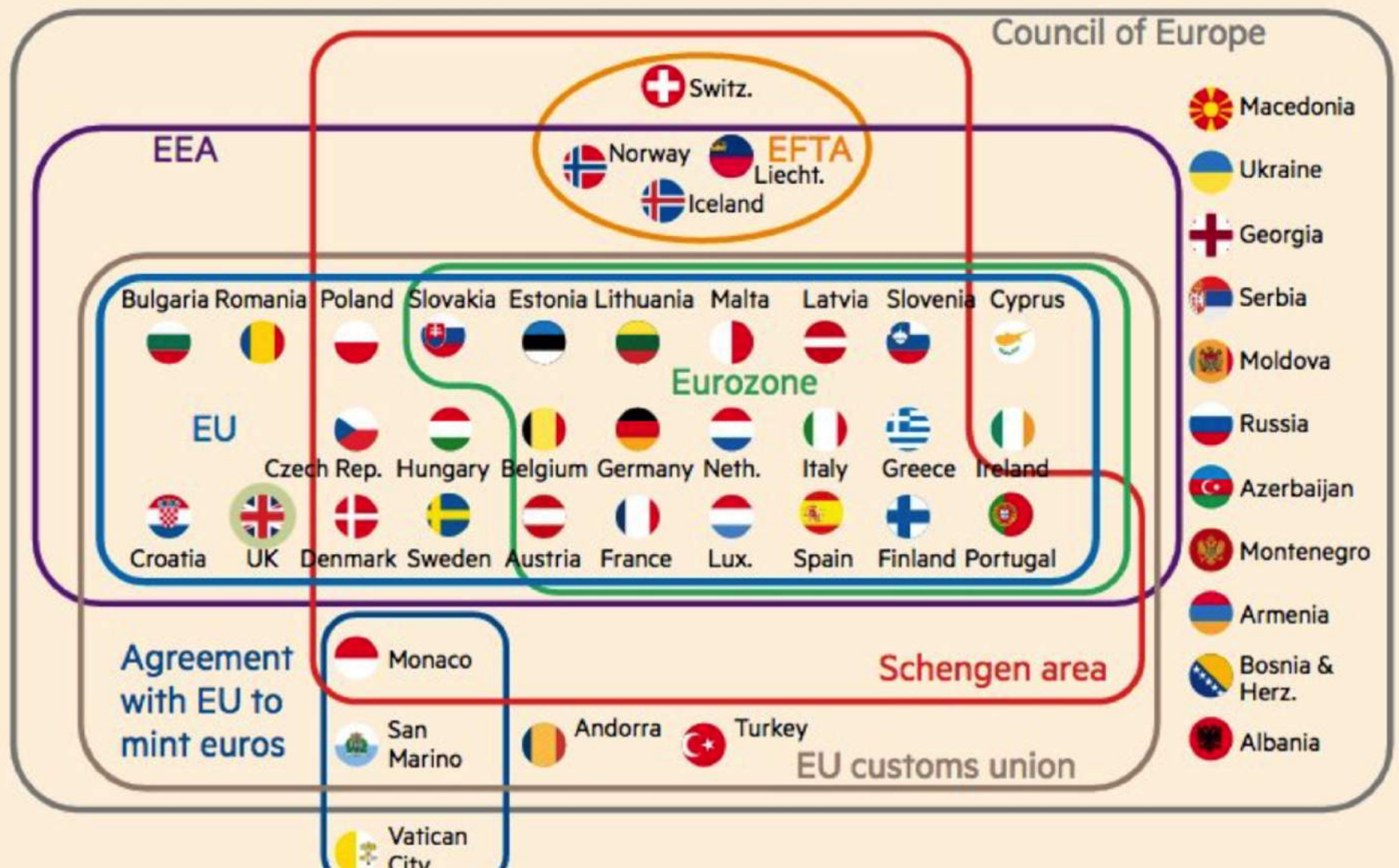
What can you achieve... and when?



Inspired by Novo Nordisk's public affairs chart

"Europe"

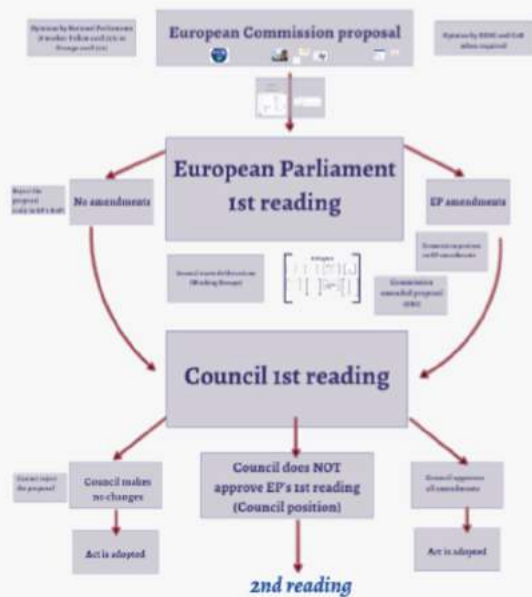




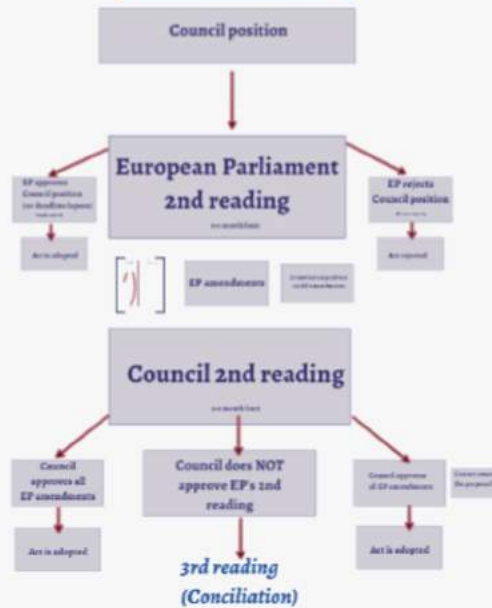


The Ordinary Legislative Procedure

1st reading



2nd reading



3rd reading



A bit of context

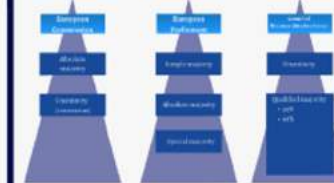
Decision-making in the EU



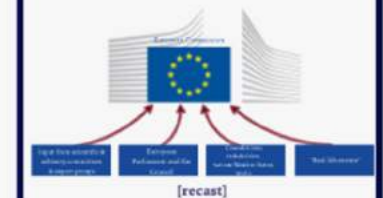
Policy Making in the Institutions



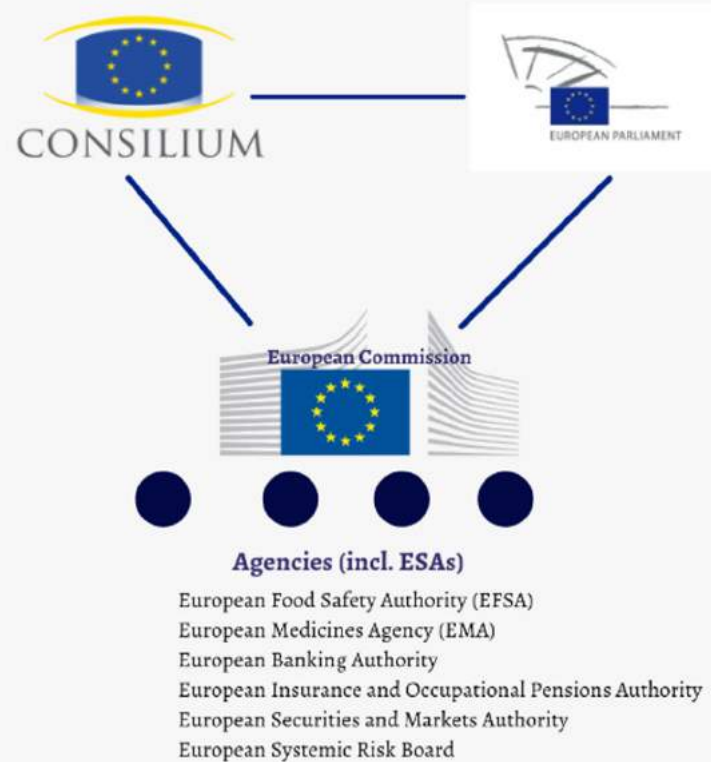
Decision Making Inside EU Institutions



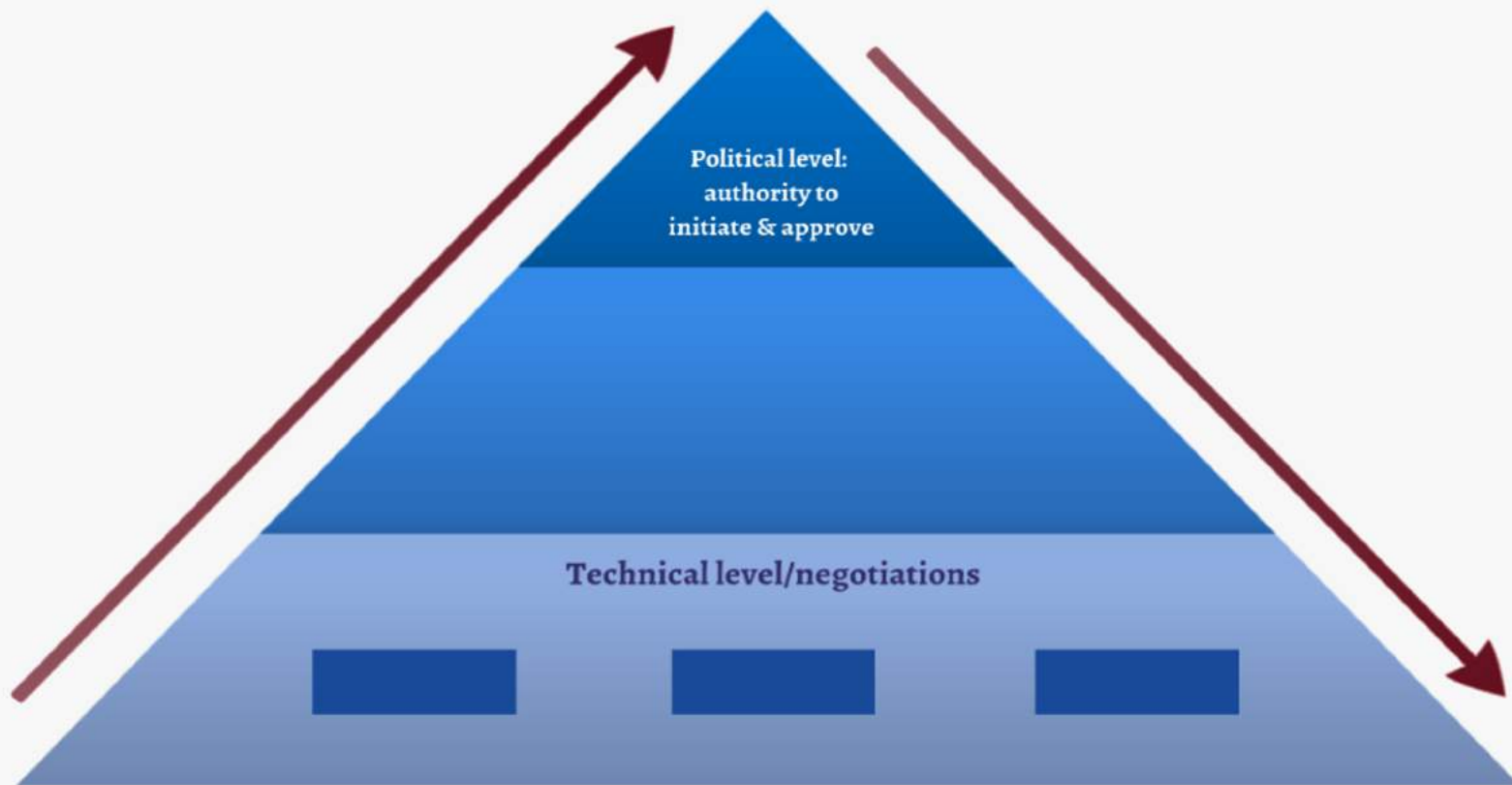
What influences the European Commission to initiate legislation?



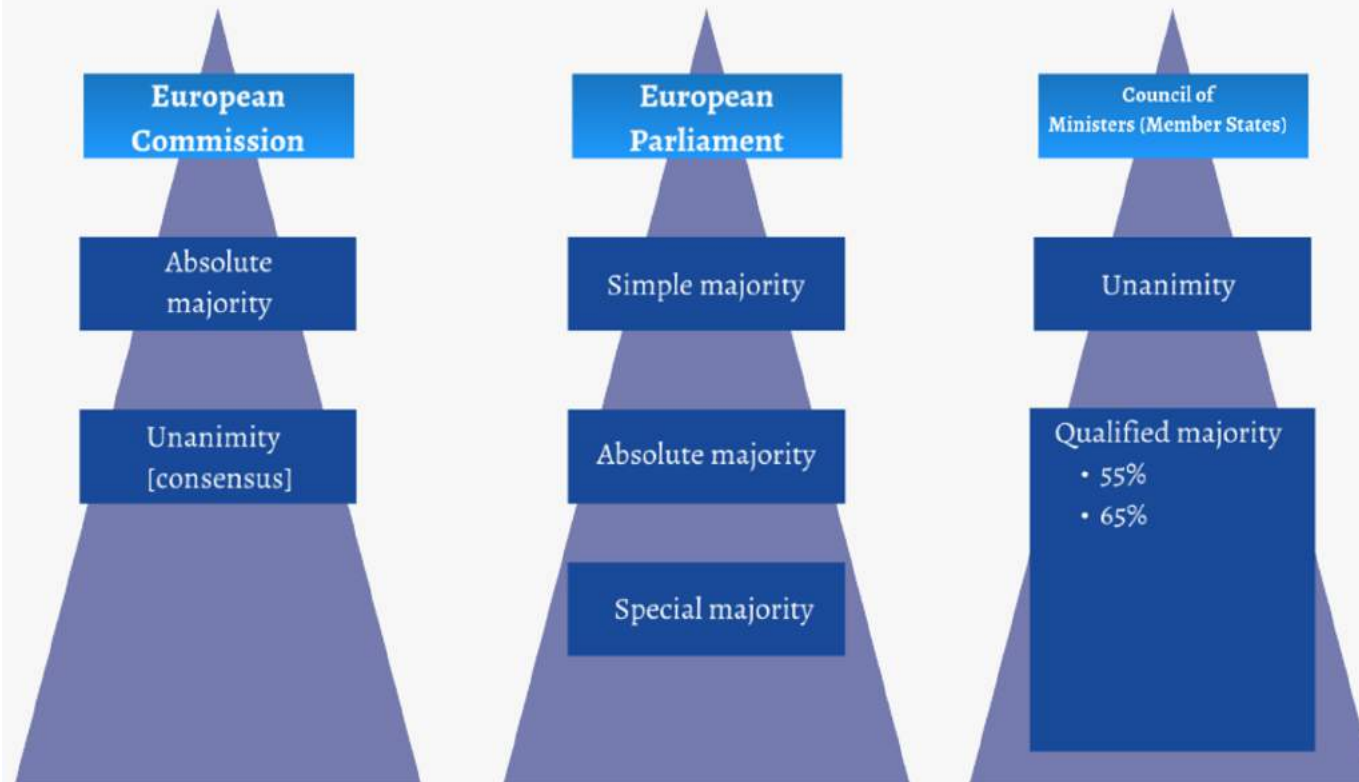
Decision-making in the EU



Policy Making in the Institutions



Decision Making Inside EU Institutions



Voting calculator

Council of the EU













Download the voting calculator also for your mobile device.



[Download from App Store](#)

[Download from Google Play](#)

Set the votes for each country

Countries participating	Votes	 Reset all to Yes
<input checked="" type="checkbox"/> All countries participating <input type="checkbox"/> Only Eurozone countries participating		
<input checked="" type="checkbox"/>  Austria 1.98% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/>  Belgium 2.56% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/>  Bulgaria 1.56% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/>  Croatia 0.91% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/>  Cyprus 0.20% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/>  Czech Republic 2.35% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/>  Denmark 1.30% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/>  Estonia 0.30% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/>  Finland 1.23% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/>  France 14.98% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	
<input checked="" type="checkbox"/>  Germany 18.54% of population	<input checked="" type="radio"/> <input type="radio"/> <input type="radio"/>	

Choose the voting rule

Voting rule

Qualified majority

Voting result



Final result

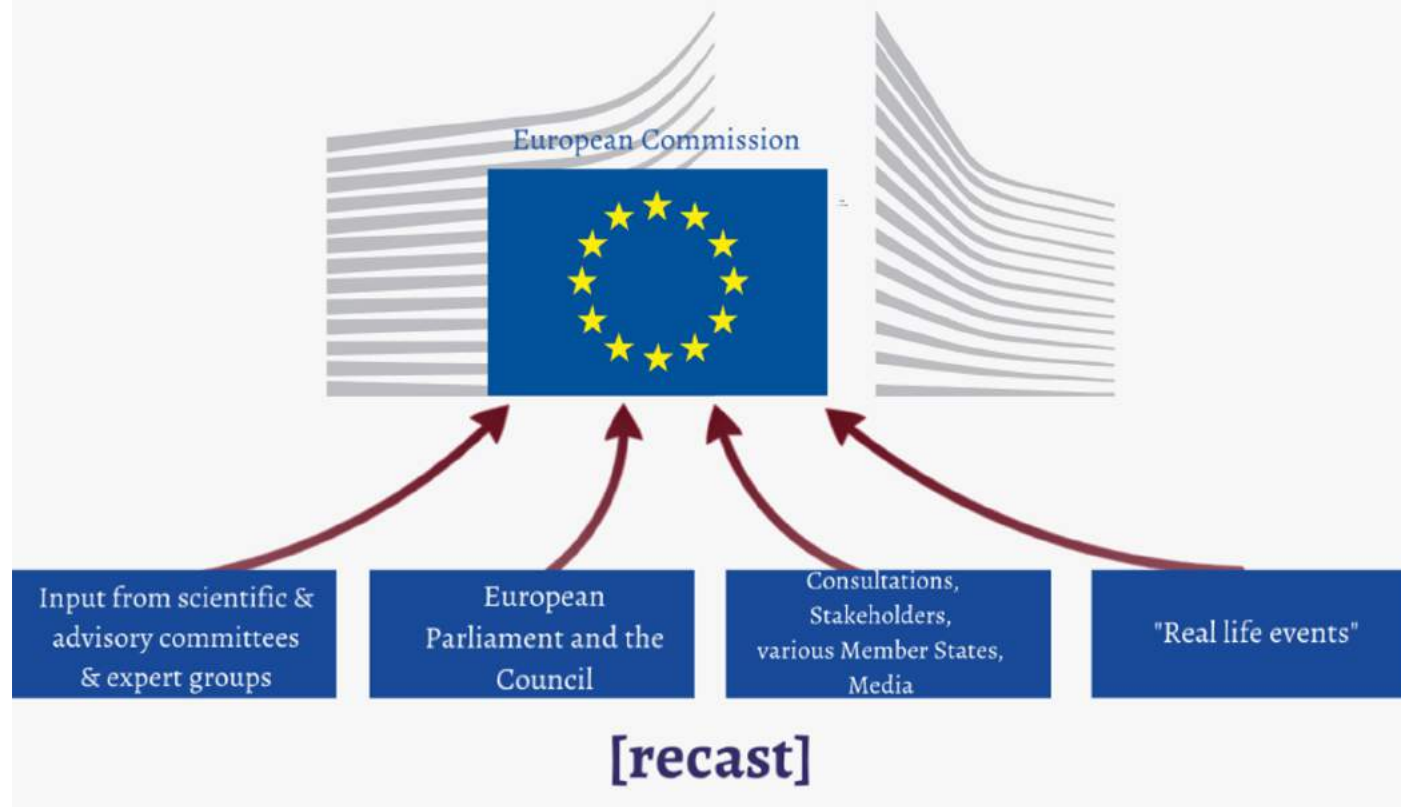
Approved

[Download results as pdf](#)

27	member states Minimum "Yes" required for adoption: (55%) 15		
<div></div>			
27	0	0	
Yes	No	Abstain	

%	Population Minimum "Yes" required for adoption: 65%		
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100.00	0.00	0.00	

What influences the European Commission to initiate legislation?



Hierarchy of EU legal norms

Soft law [recommendations, guidelines]

Other EU law [inter-institutional agreements, rules of procedure, code of conduct]

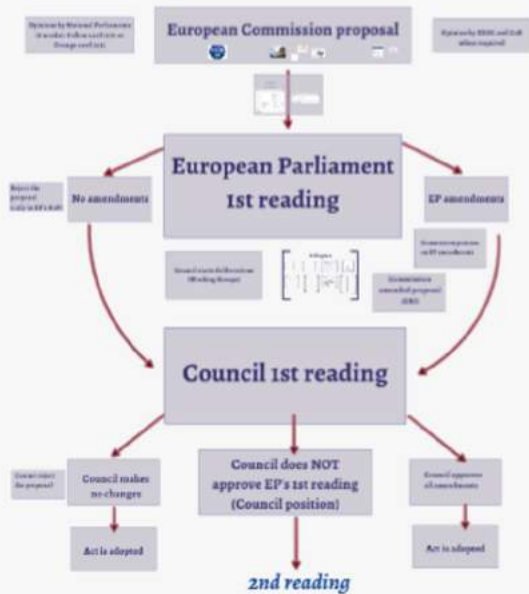
Implementing + Delegated Acts
[Regulation, Directive, Decision]

Legislation [Regulation, Directive, Decision]

Treaties [TEU, TFEU, as amended by ToL]

The Ordinary Legislative Procedure

1st reading



2nd reading



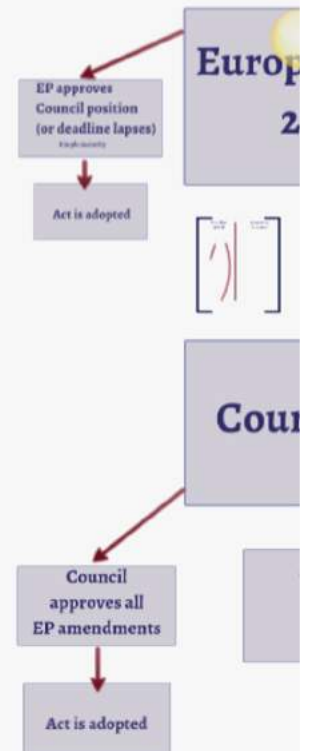
3rd reading



1st reading



2nd



Opinions by National Parliaments
(8 weeks): Yellow card (1/3) or
Orange card (1/2)

European Commission proposal

Opinion by EESC and CoR
when required



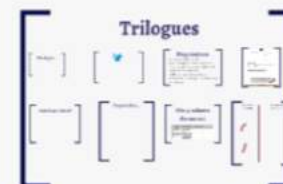
European Parliament 1st reading

Reject the
proposal
(only in EP's RoP)

No amendments

EP amendments

Council starts deliberations
(Working Groups)

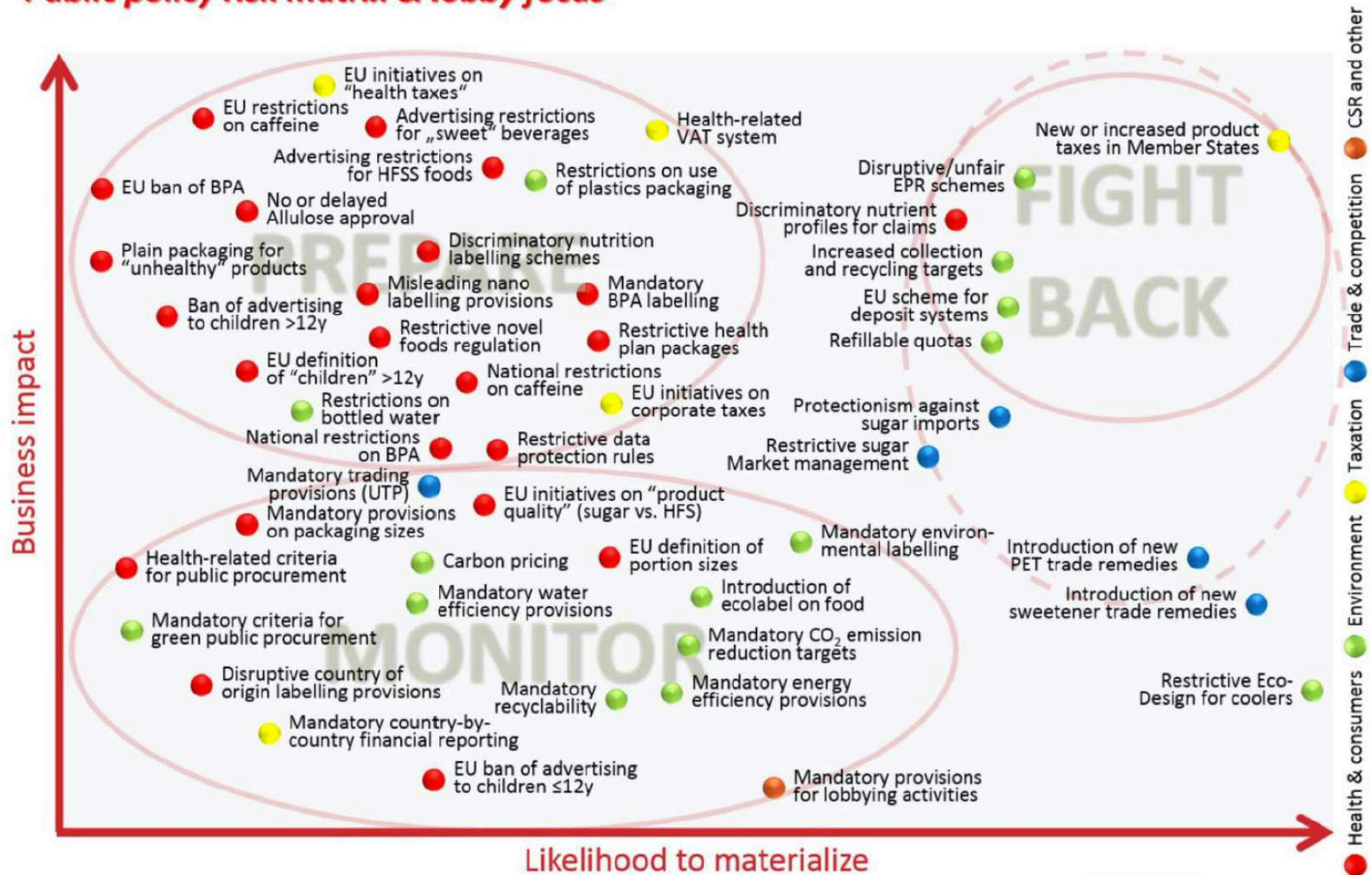


Commission position
on EP amendments

Commission
amended proposal
(GRI)



Public policy risk matrix & lobby focus

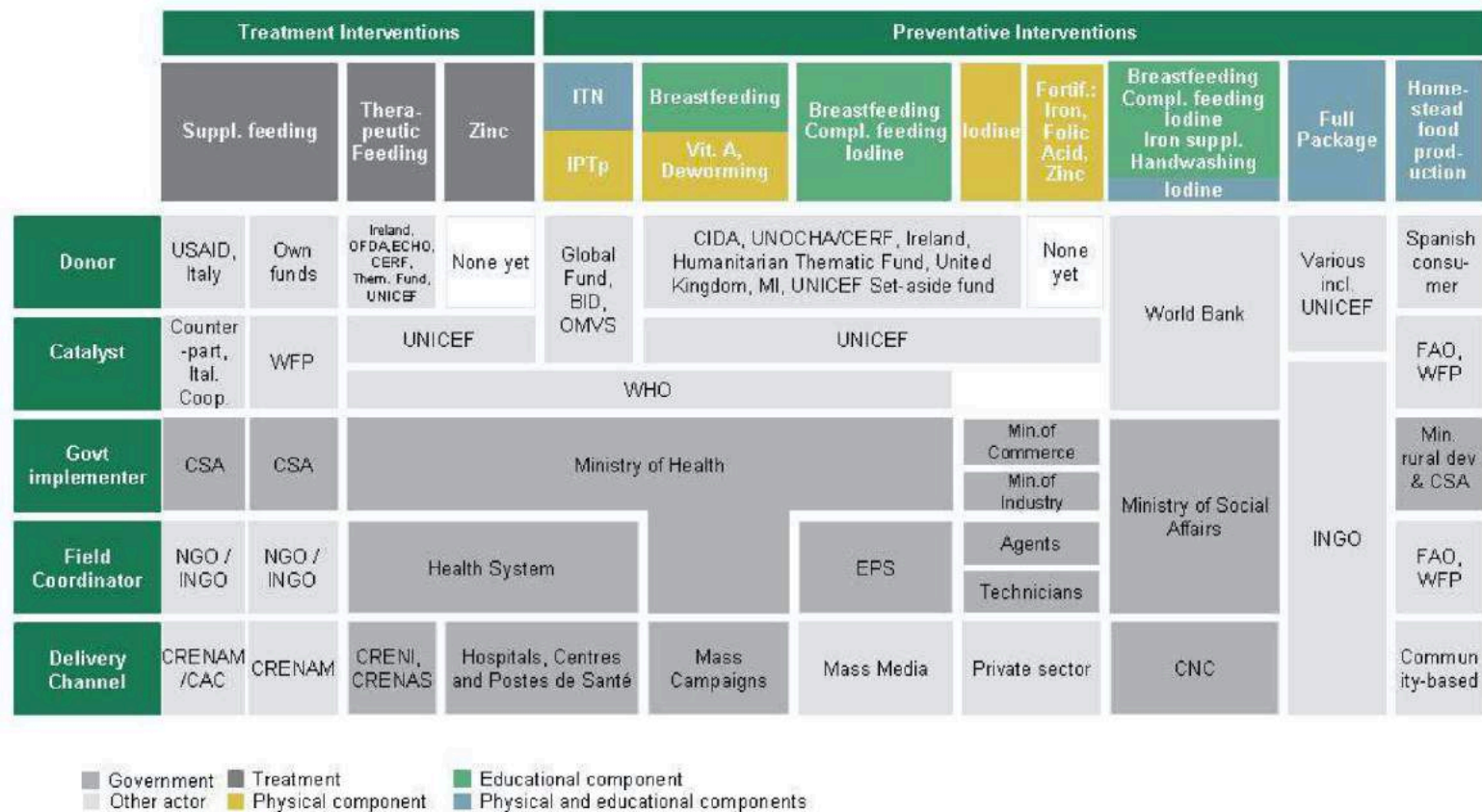


Mapping Your Stakeholders

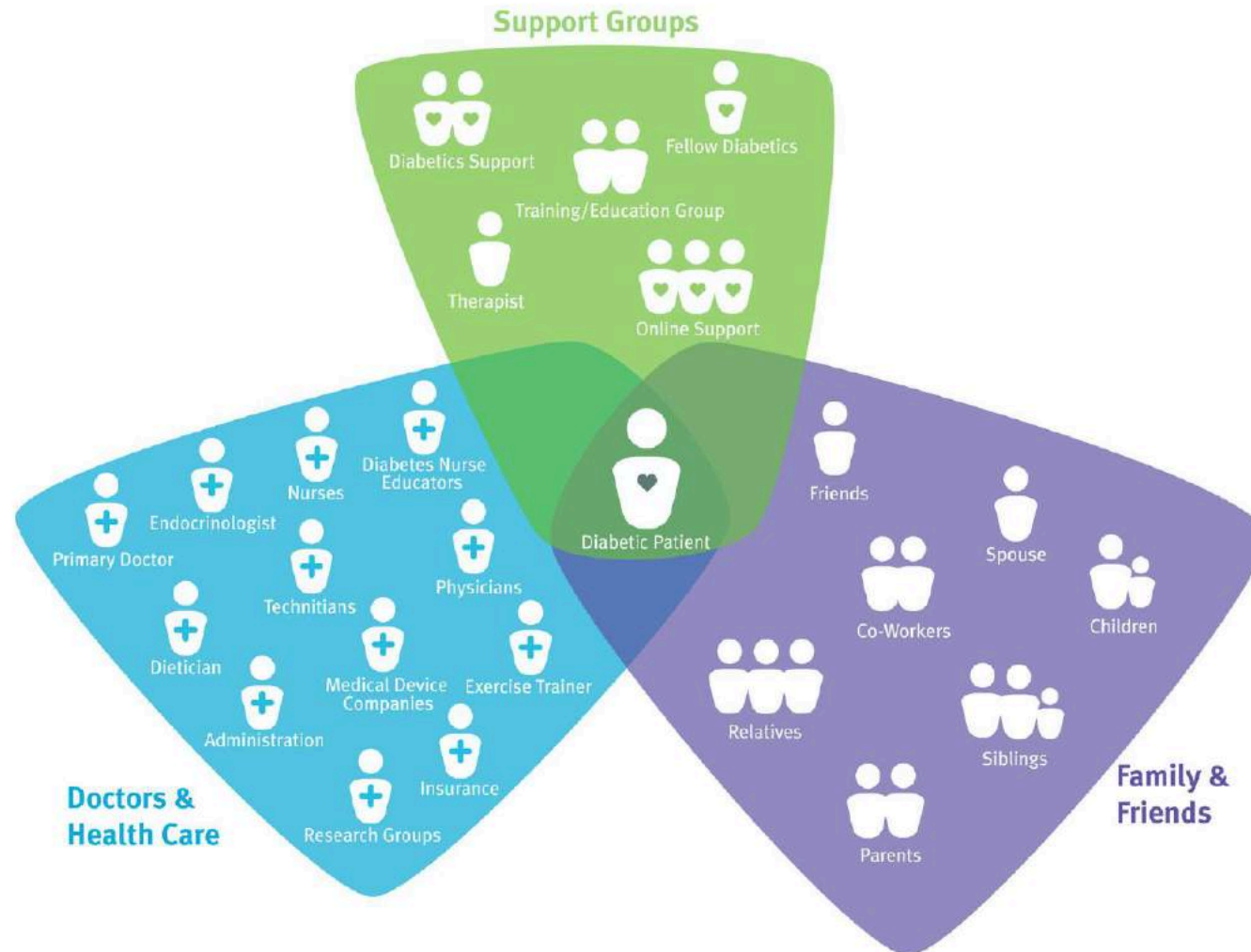


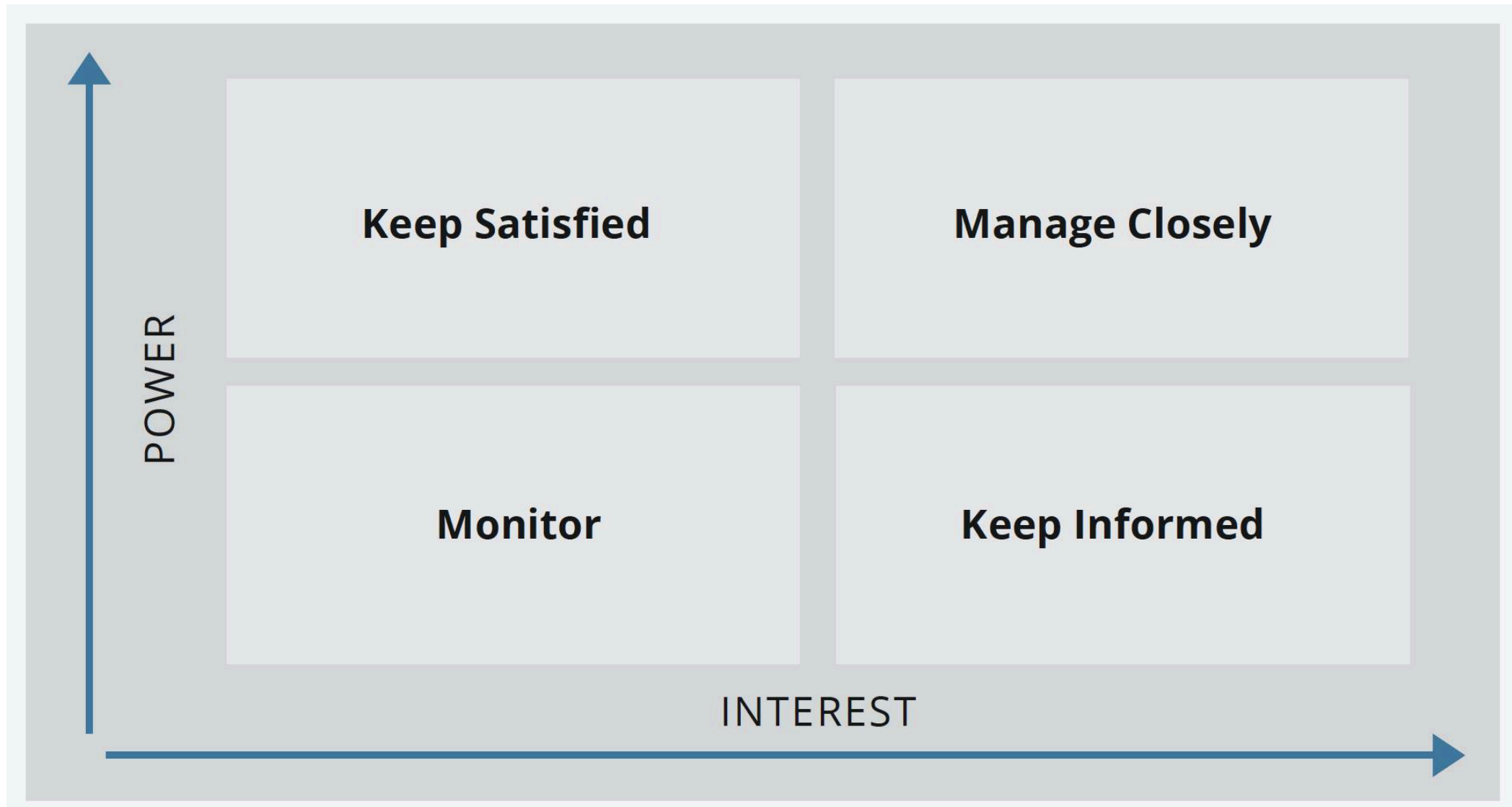
Stakeholder map

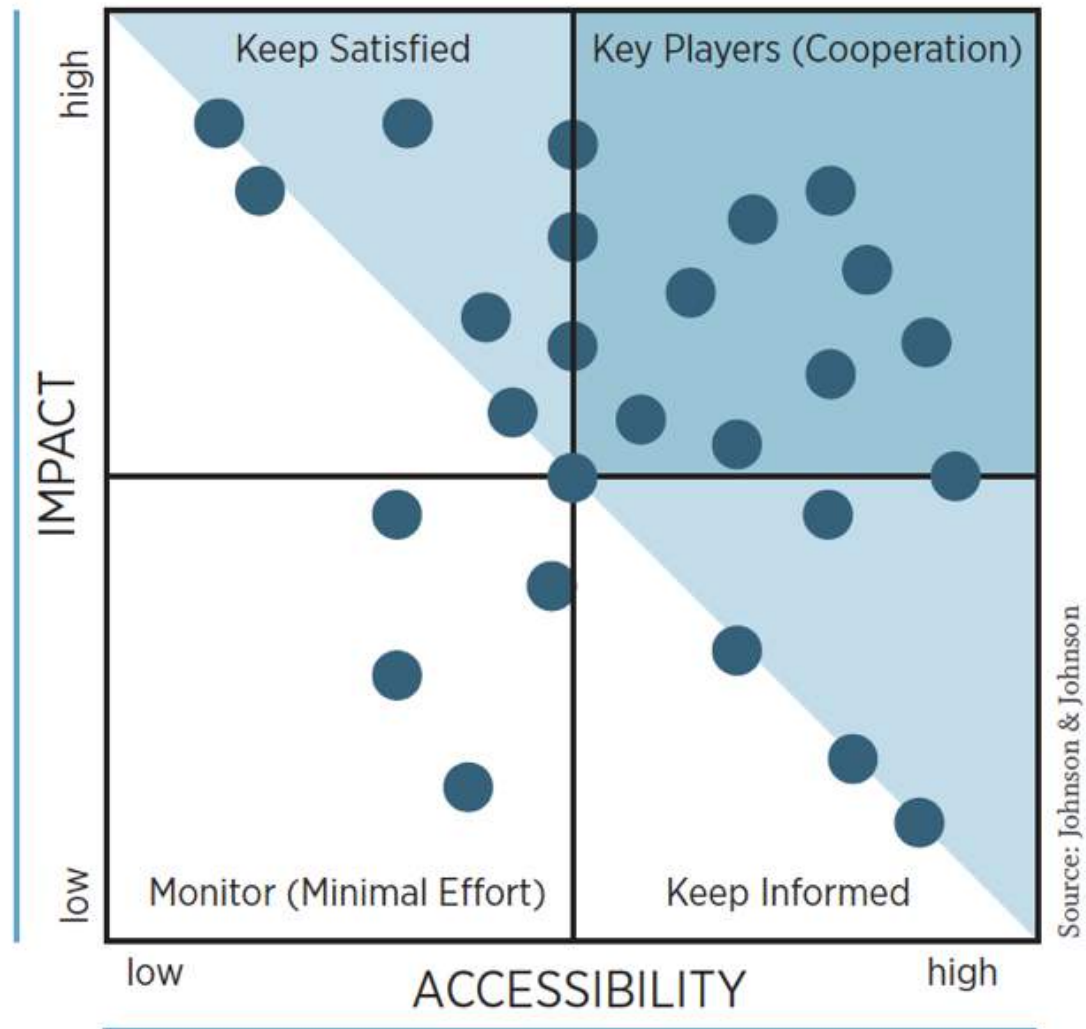
Example: Mauritania stakeholder map

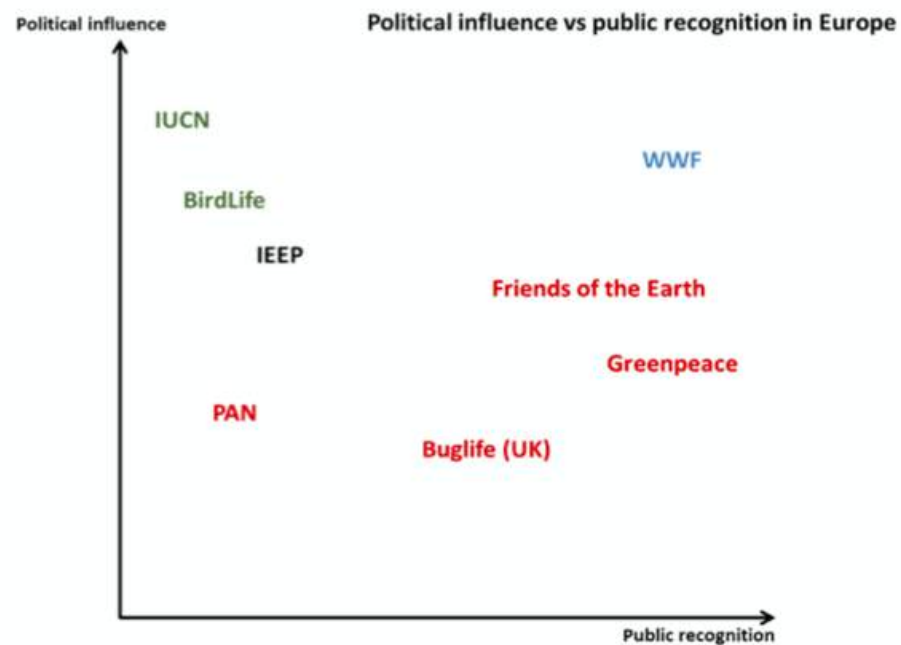


Mapping Your Stakeholders









Key: Red=Difficult to engage; Blue=Usually engageable;
Green=Known to be engageable on biodiversity issues; Black=Highly engageable.



"the country I know best"



See DG SANTE's Org Chart

2021 Commission work programme – key documents

Part of collections:

[Commission work programme](#)

First published on

19 October 2020

Author

Secretariat-General

Files



2021 Commission work programme
English (271 KB - PDF)

Download

Available languages (2)



2021 Commission work programme - annexes
English (601.4 KB - PDF)

Download

Available languages (2)



2021 Commission work programme explained - factsheet
English (158.5 KB - PDF)

Download



2021 Commission work programme – New policy objectives – factsheet
English (160.3 KB - PDF)

Download

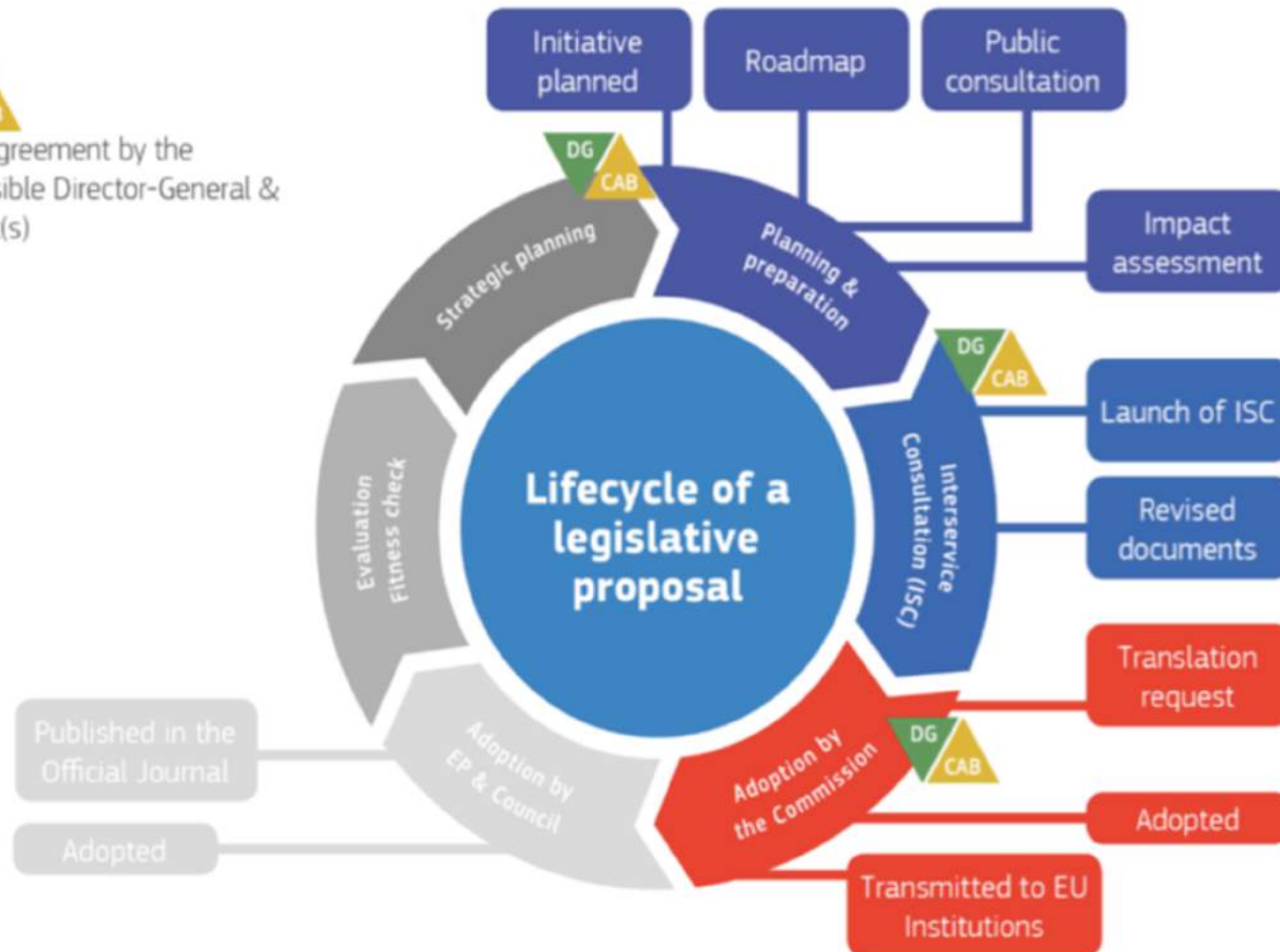
37.	Revision of blood, tissues and cells legislation	<p>The revision of Directive 2002/98/EC on safety and quality of human blood and blood components and of Directive 2004/23/EC on safety and quality of human tissues and cells and their implementing acts aims to update the blood, tissues and cells legal frameworks. The EU legislation provides high safety and quality standards for blood, tissues and cells (BTC). These were adopted in response to the transmission of diseases through BTC in the 80s and 90s. The initiative aims to update the current legislation to allow for more flexible alignment to scientific and technological developments. It aims to address the (re-)emergence of communicable diseases, including lessons learnt from the COVID-19 pandemic. It will also address increasing commercialisation and globalisation of the sector. The revision aims at the removal from legislation of many technical provisions, which will allow faster updating of standards. Also, the revision would allow the possibility to merge the basic acts into a single instrument.</p> <p>Planned adoption date: Q4/2021; Legislative; Legal Basis Article 168(4)(a) of the TFEU. Impact assessment is envisaged.</p>
38.	Evaluation of Fishing Vessel safety	<p>The fishing sector is widely recognised as amongst the most hazardous professions. The current Directive 97/70/EC applies the technical provisions of the IMO 1993 Torremolinos Protocol (TP) an international agreement that has never come into force, to vessels of 24 metres and over. Its successor, the 2012 Cape Town Agreement – CTA, which retains most of the TP provisions, has also not yet entered into force and only by six EU Member States have ratified it. The evaluation of Directive 97/70/EC will address the issue of the non-ratification of the CTA and identify regulatory gaps in safety as well as potential updates to reflect technological developments since 1993, taking inspiration from improvements undertaken in the international merchant shipping sector, as well as in EU shipping legislation. It will also consider the feasibility of regulations at EU level for smaller fishing vessels (less than 24 metres), the sector in which a major proportion of accidents occur.</p>

No.	Title	Simplification objective / potential (short explanation of the REFIT objective of the revisions, and simplification potential for evaluations and fitness checks)
39.	Evaluation of the Directive 2011/24/EU on the application on patient rights in cross-border healthcare	<p>Ten years after the Directive's adoption, the evaluation will assess how the Directive's objective to facilitate access to safe and high quality cross-border healthcare in another Member State has been met and how the Directive has promoted patient rights and cross-border cooperation between Member States for the benefit of EU citizens. The evaluation will look into the approaches implemented by Member States in practice, how effectively these are working and what areas still act as barriers to patients seeking healthcare across borders.</p>

See Medicinal products for human and veterinary use example

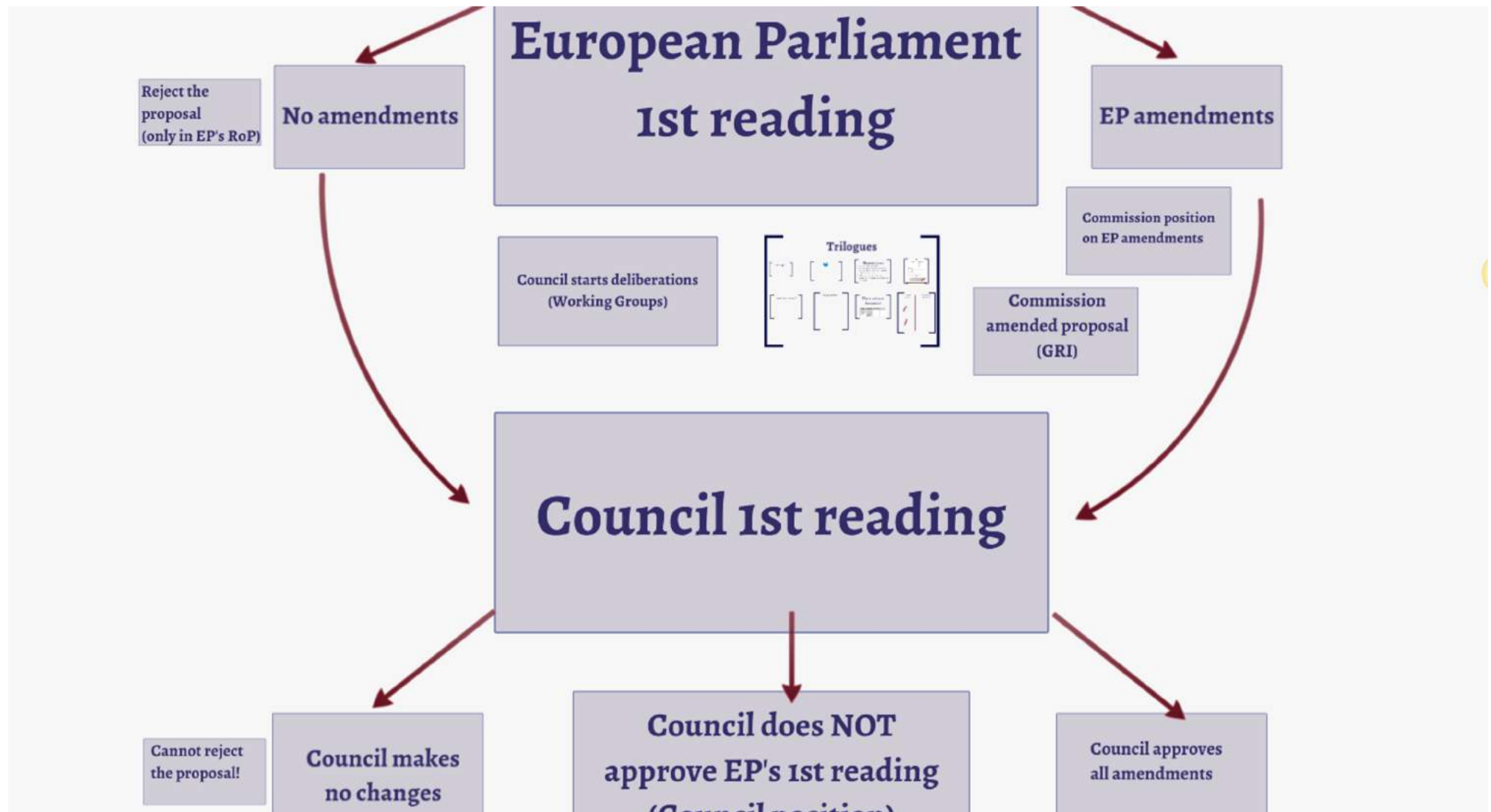


*Prior agreement by the responsible Director-General & Cabinet(s)



European Commission proposal





See the list of EP committees

4 "hats" of an MEP





Filter by topic

☒ Consumer protection

[+ See all topics](#)

Working parties by Council configuration

- ☐ Agriculture and Fisheries Council
- ☐ Competitiveness Council
- ☐ Economic and Financial Affairs Council
- ☐ Education, Youth, Culture and Sports Council
- ☐ Employment, Social Policy, Health and Consumer Affairs Council

[+ See all Council configurations](#)

Council preparatory bodies

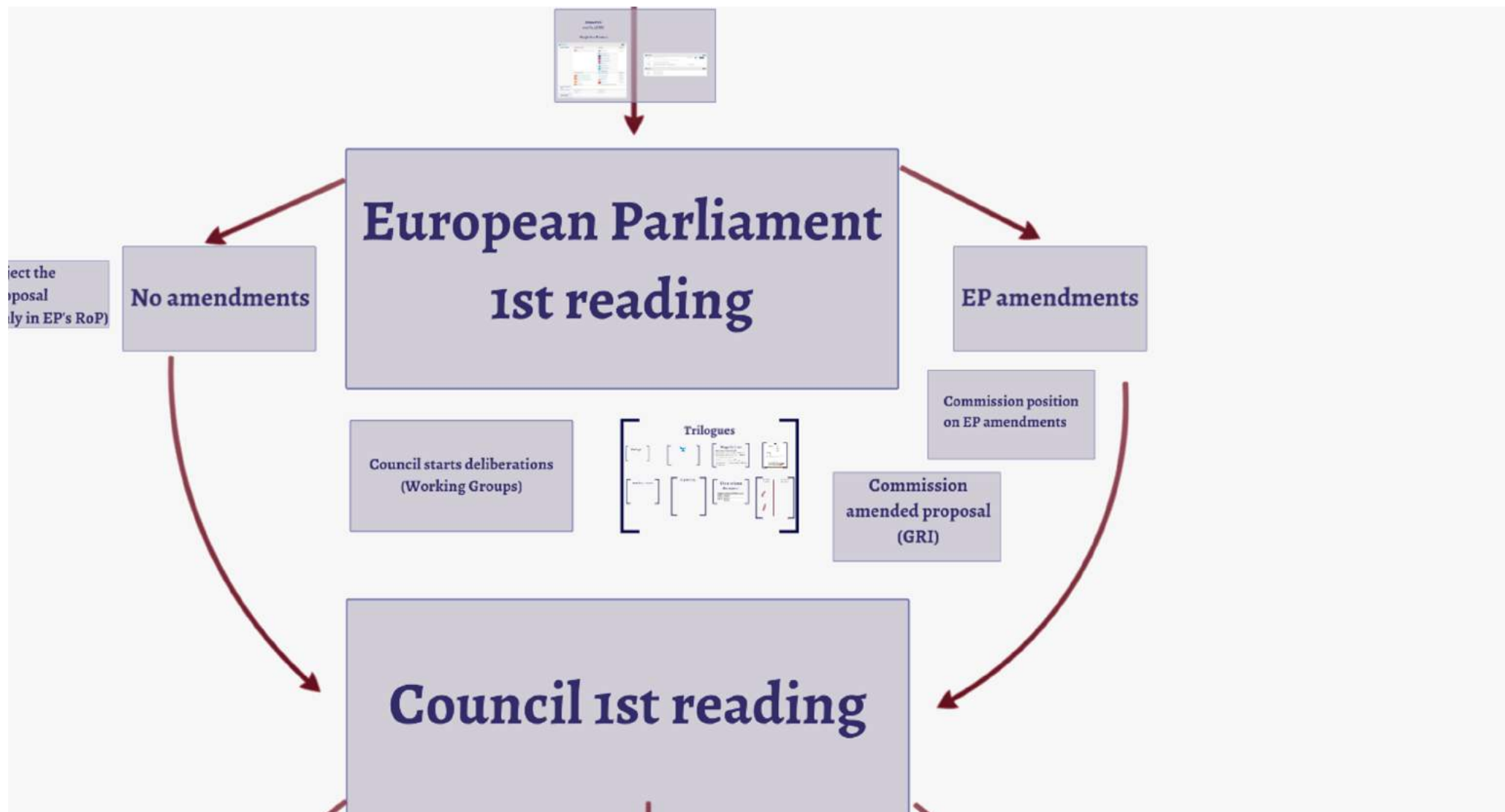
- › [Ad Hoc Working Party on Genetically Modified Organisms \(GMO\)](#)
- › [Coreper I](#)
- › [Working Party of Chief Veterinary Officers](#)
- › [Working Party of Veterinary Experts](#)
- › [Working Party on Agricultural Questions](#)
- › [Working Party on Consumer Protection and Information](#)
- › [Working Party on Foodstuff Quality](#)
- › [Working Party on Foodstuffs](#)
- › [Working Party on Pharmaceuticals and Medical Devices](#)
- › [Working Party on Technical Harmonisation](#)

COVID-19: This page is constantly updated to reflect the latest changes to the calendar of summits, ministerial meetings and video conferences.

The list of meetings of the Council preparatory bodies is included in the following document:

The Council is supported by the Committee of Permanent Representatives of the Governments of the Member States to the European Union (**Coreper**) and more than **150 highly specialised working parties and committees**, known as the 'Council preparatory bodies'.

The preparatory bodies can be divided into two main categories:



Trilogues

The logic...



Negotiations

- As many rounds as needed
- Until agreement is found (or lack of it)
- Once agreed: Presidency via COREPER sends letter of assurance
- If EP votes on it [Political Groups --> Committee -->] Plenary, Council will adopt it as A point



LETTER OF ASSURANCE

Presidency of the Council of the European Union

President of the European Parliament

Name: _____

Date: _____

Time: _____

Text: _____

1. The Council has adopted the following text:

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The logic...

The logic...

1. What is the position of each of the 3 institutions?

The logic...

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2. Once officially clarified, needs to be mandated

The logic...

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2. Once officially clarified, needs to be mandated
3. How can the 3 positions be reconciled?

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2. Once officially clarified, needs to be mandated
3. How can the 3 positions be reconciled?
4. Once agreed, needs political approval in each

The logic...

1. What is the position of each of the 3 institutions?
2. Once officially clarified, needs to be mandated
3. How can the 3 positions be reconciled?
4. Once agreed, needs political approval in each
5. When both (de facto all three) 'cleared' it --> act adopted



Delegations



- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat
[unit + LS + CoD unit]



Delegations



- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat
[unit + LS + CoD unit]



Delegations



- Rapporteur
- Shadow rapporteurs [or
staff from political groups]
- EP Secretariat



- Presidency [chair of WG]
- Or: COREPER chair
- Council Secretariat
[unit + LS + CoD unit]



Delegations



- Rapporteur
- Shadow rapporteurs [or
staff from political groups]
- EP Secretariat



- HoU or Director in charge
- SecGen
- Legal service



COUNCIL OF
THE EUROPEAN UNION

Brussels, 13 February 2014
(OR. en)

6304/1/14
REV 1 ADD 1

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PROVISIONAL AGENDA

Subject:	2485th meeting of the PERMANENT REPRESENTATIVES COMMITTEE (Part 1)
Date:	14 February 2014
Time:	14.30
Venue:	Brussels

ADDENDUM N° 1 to the REVISED PROVISIONAL AGENDA

The Committee will continue with the examination of the following item:

II

31. Remunerations (First reading) (Legislative deliberation)

- a) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2011 the remuneration and pensions of officials and other servants of the European Union and the correction coefficients applied thereto
- b) Proposal for a Regulation of the European Parliament and of the Council adjusting with effect from 1 July 2012 the remuneration and pensions of officials and other servants of the European Union and the correction coefficients applied thereto
- **Presidency debriefing on the outcome of the informal trilogue**

[This item will be taken
in parallel session]

The 4-column document

COMMISSION PROPOSAL COM(2013) 245 final (22 April 2013)	EP Plenary Position (Doc P7_TA-PROV(2013)0437 of 23 October 2013)	COUNCIL GENERAL APPROACH (Doc 15458/1/12 REV 1 of 22 July 2013)	
transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union" ²⁸ .	transparent decision-making in relation to the policies affecting the oceans, seas, islands, coastal and outermost regions and maritime sectors, in accordance with the Commission Communication "An Integrated Maritime Policy of the European Union" ²⁹ .		
(76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in the statements of the Council, the European Parliament and the Committee of the Regions ³⁰ .	(76) Sustained funding is needed for the implementation and further development of the Integrated Maritime Policy for the European Union as reflected in <i>Regulation (EU) No 1255/2011 of the European Parliament and of the Council of 30 November 2011 establishing a Programme to support the further development of an Integrated Maritime Policy¹ and the</i>		

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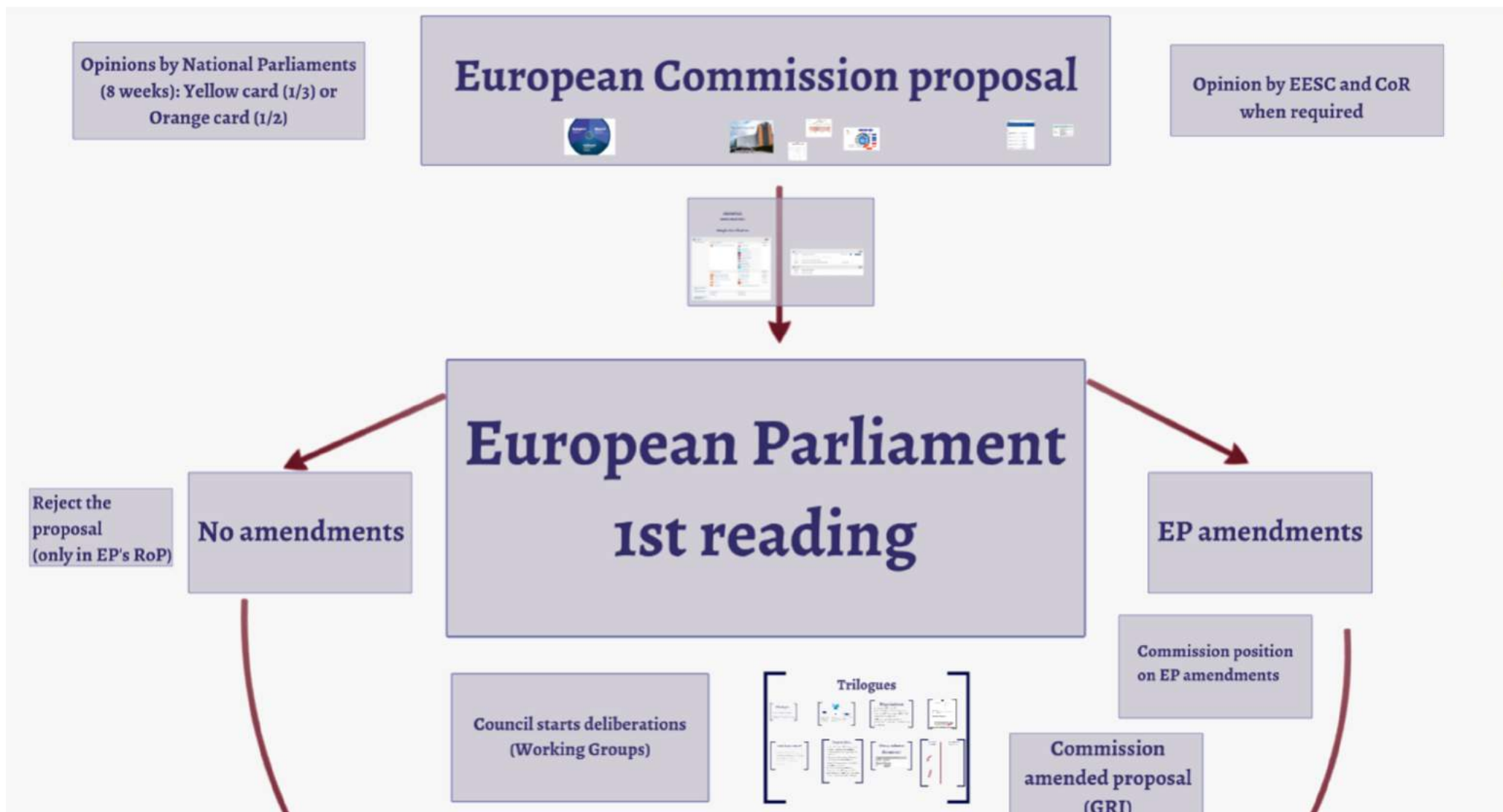
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Procedure in the EP



Procedure in the Council





3rd reading

Conciliation Committee
(28+28 members + Commission)

EP delegation
• Chair: 1 of 3 EP VPs
• Rapporteur
• Committee chair
• 22 other MEPs

Council delegation
• Chair: Minister
(from Presidency)
• COREPER

Conciliation Committee to find agreement

6+2 weeks

Agreement is found

EP & Council approve joint text
6+2 weeks

Act adopted

EP & Council reject joint text
6+2 weeks

Act fails

No agreement

Act fails

EP rejects Council position
Ministers disagree

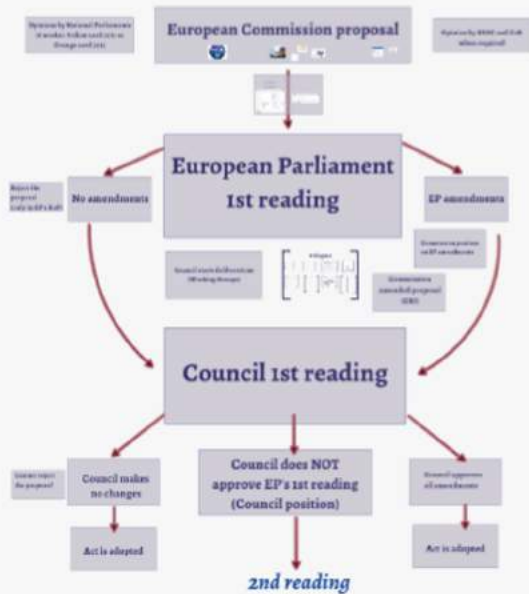
Act rejected

Council approves EP amendments

Cannot amend the proposal!

The Ordinary Legislative Procedure

1st reading



2nd reading



3rd reading



Questions? Comments?

abaneth@pac.org (+32) 496 201416

www.pac.org/europe

www.baneth.eu